

November 21, 2022

Ms. Kristen Sperry Environmental & Planning Specialist Federal Highway Administration 4503 Coleman Street North, Suite 205 Bismarck, ND 58503

# RE: FARGO-MOORHEAD METROPOLITAN COUNCIL OF GOVERNMENTS 2023-2024 UNIFIED PLANNING WORK PROGRAM

Dear Kristen,

The Policy Board of the Fargo-Moorhead Metropolitan Council of Governments (FMCOG) approved their 2023-2024 Unified Planning Work Program (UPWP) on September 15, 2022. The UPWP identifies planning activities for the FMCOG area for calendar years 2023 and 2024. The final UPWP was sent directly to you and Federal Transit Administration (FTA) by FMCOG for your review. The North Dakota Department of Transportation (NDDOT) worked with FMCOG during the development of the UPWP and had the opportunity to provide comments on the draft document.

FMCOG and NDDOT have been working together to have an approved work program in place for January 2023. The North Dakota Department of Transportation hereby recommends approval of the final 2023-2024 UPWP. Please also see the enclosed approval from the Minnesota Department of Transportation.

Thank you for your consideration of these recommendations and thank you for your continuing efforts to improve transportation infrastructure in North Dakota. If you have questions, please feel free to give Stacey Hanson a call at 701-328-4469 or Wayne Zacher a call at 701-328-4828.

With gratitude,

Paul m. Pour

Paul M. Benning, P.E.

Local Government Engineer

38/waz Enclosures

C: Cindy Gray – Fargo-Moorhead Metro COG Ranae Tunison – Federal Transit Administration, Region VIII Anna Pierce - MnDOT





November 14, 2022

Cindy Gray
Executive Director
Fargo-Moorhead Metropolitan Council of Governments
1 – 2<sup>nd</sup> Street N, Suite 232
Fargo, ND 58102

RE: 2023-2024 Unified Planning Work Program for the Fargo-Moorhead Metropolitan Council of Governments

Dear Ms. Gray:

MnDOT's Office of Transportation System Management reviewed the Fargo-Moorhead Metropolitan Council of Governments' (Metro COG) adopted 2023-2024 Unified Planning Work Program and approve the 2023 work program, effective this date, with these notes:

• Final determination of eligibility of consultant led projects/activities for federal reimbursement will be based on RFPs/contract scopes of work.

An amount of \$26,820 of state metropolitan transportation planning funds is approved for the MPO's calendar year 2023 work activities, beginning January 1, 2023 or the date the MnDOT grant contract for the state funds is fully executed, whichever date is later.

We look forward to working with you over the next year as you implement your work program. If you have any questions, contact me at 651-366-3793 or anna.m.pierce@state.mn.us.

Sincerely,

Anna Pierce
Planning Program Coordinator

cc: Michael Maddox, Metro COG
Michael Johnson, NDDOT
Wayne Zacher, NDDOT
Andrew Emanuele, FHWA-MN
Bobbi Retzlaff, FHWA-MN
Kristen Sperry, FHWA-ND

Ranae Tunison, FTA
Matt Lange, FTA
Mary Safgren, MnDOT D4
Trang Chu, MnDOT OTSM
Megan Neeck, MnDOT OTAT
Deborah Ellis, MnDOT OTAT

# Unified Planning Work Program

2023 - 2024

September, 2022



# Fargo-Moorhead Metropolitan Council of Governments (Metro COG)



2023-2024

# **Unified Planning Work Program**

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Approved by the Metro COG Policy Board
September 15, 2022

#### Disclaimer

The preparation of this document was funded in part by the United States Department of Transportation with funding administered through the North Dakota Department of Transportation, the Federal Highway Administration, and the Federal Transit Administration. Additional funding was provided by the Minnesota Department of Transportation and through local contributions from the governments of Fargo, West Fargo, Horace, and Cass County in North Dakota; and Moorhead, Dilworth, and Clay County in Minnesota. The United States Government and the States of North Dakota and Minnesota assume no liability for the contents or use thereof.

This document does not constitute a standard, specification, or regulation. The United States Government, the States of North Dakota and Minnesota, and the Fargo-Moorhead Metropolitan Council of Governments do not endorse products or manufacturers. Trade or manufacturers' names may appear herein only because they are considered essential to the objective of this document.

The contents of this document reflect the views of the authors, who are responsible for the facts and the accuracy of the data presented herein. The contents do not necessarily reflect the policies of the state and federal Departments of Transportation.

The work activities described herein are supported by funding from the Federal Highway Administration, the Federal Transit Administration, the North Dakota Department of Transportation, the Minnesota Department of Transportation, Cass County, ND, Clay County, MN, the Cities of Fargo, Horace and West Fargo, ND and the cities of Dilworth and Moorhead, MN.

The signature below constitutes the official adoption of the 2023-2024 Unified Planning Work Program (UPWP) by the Fargo-Moorhead Metropolitan Council of Governments (Metro COG), serving as the region's Metropolitan Planning Organization (MPO). The UPWP was adopted by Metro COG's Policy Board at its regular monthly meeting on September 15, 2022.

Dave Piepkorn, Chair

Date

Fargo-Moorhead Metropolitan Council of Governments

Meeting minutes from September 15, 2022 Policy Board meeting are included as Appendix I.

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#### Introduction

The Unified Planning Work Program (UPWP) documents the Fargo-Moorhead Metropolitan Council of Governments (Metro COG) planning-related activities and projects for the 2023-2024 calendar years. Metro COG serves as an association of local governments in the greater Fargo-Moorhead metropolitan area. Metro COG performs transportation and community planning work, especially to address problems and issues that are regional in scope and span jurisdictional boundaries.

Metro COG's original role of a regional planning agency continues to drive some of the agency's planning activities. In addition, Metro COG serves as the federally required Metropolitan Planning Organization (MPO) for the greater Fargo-Moorhead metropolitan area. The agency's role as the MPO necessitates the preparation and adoption of this UPWP. Metro COG serves a bi-state area with a planning region that covers 14 townships in Cass County, North Dakota and 16 townships in Clay County, Minnesota.

North Dakota (ND) and Minnesota (MN) Townships in the Metro COG Region							
Alliance (MN)	Glyndon (MN)	Moorhead (MN)					
Barnes (ND)	Harmony (ND)	Morken (MN)					
Barnesville (MN)	Harwood (ND)	Normanna (ND)					
Berlin (ND)	Hawley (MN)	Oakport (MN)					
Casselton (ND)	Holy Cross (MN)	Pleasant (ND)					
Durbin (ND)	Humboldt (MN)	Raymond (ND)					
Eglon (MN)	Kragnes (MN)	Reed (ND)					
Elkton (MN)	Kurtz (MN)	Riverton (MN)					
Elmwood (MN)	Mapleton (ND)	Stanley (ND)					
Everest (ND)	Moland (MN)	Warren (ND)					

Source: Metro COG (2018)

Metro COG's transportation planning process provides a forum for deciding how to improve the regional transportation system and how to allocate federal transportation funds to pay for these improvements. The decision-making process is **C**ontinuing, **C**omprehensive and **C**ooperative (3C planning process). It requires extensive coordination and cooperation with our local, state and federal planning partners, as well as other stakeholders and the citizens of the region.

Metro COG is also responsible for following and implementing the requirements of Title VI of the Civil Rights Act of 1964, as amended, in its planning efforts and in the preparation of its documents.

Many federal transportation programs, policies and funding categories rely upon a clear and well-documented distinction between urban and rural areas. Urban and rural areas are explicitly defined by the Census Bureau according to specific population, density and related criteria. The boundary separating urban from rural is called the

Urbanized Area Boundary (UZA). UZAs may be expanded to accommodate irregularities and boundaries that are separated from or inconsistent with transportation features. The UZA may not be reduced in size, only adjusted outward.

In 2023, the Fargo-Moorhead metropolitan area is expected to be designated as a Transportation Management Area (TMA) as a result of exceeding an urbanized area population of 200,000 in the 2020 U.S. Census. With this designation, the MPO and its local member jurisdictions will become responsible for selecting projects for implementation using the direct suballocation of federal funds – specifically Surface Transportation Block Grants, Transportation Alternatives program funds, and Carbon Reduction program funds. Along with this, the MPO will need to work closely with local jurisdictions to program projects in the TIP and monitor project progress to ensure that our urban area's direct suballocation can be used in the appropriate year of funding.

Figure 1 outlines the Metro COG Planning Area Boundary and identifies the local jurisdictions within the Metropolitan Planning Area (MPA).

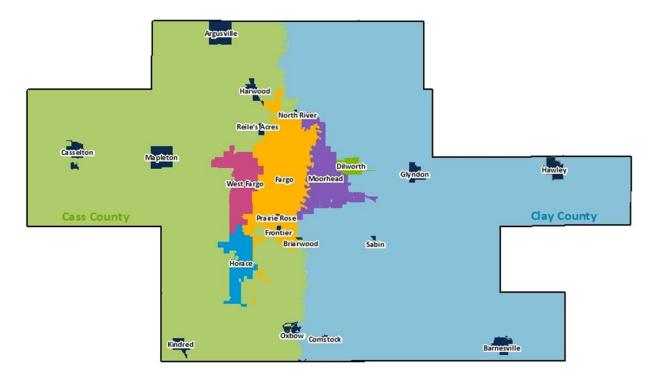
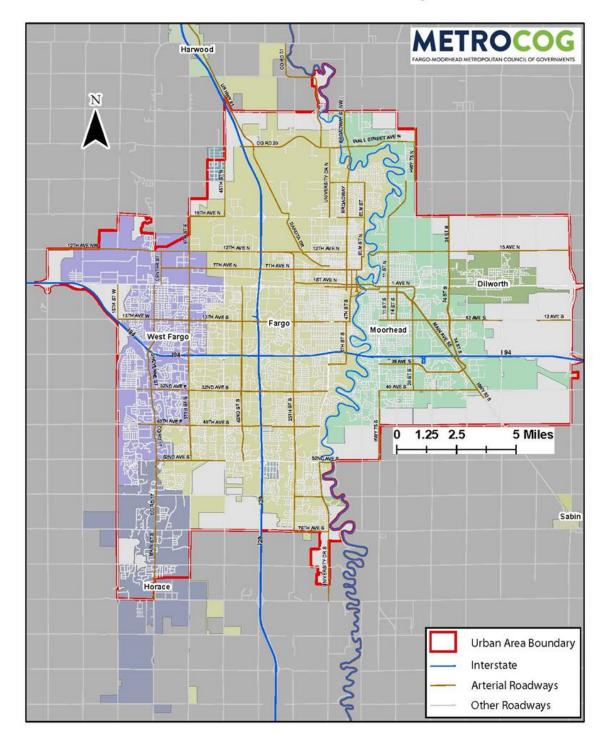


Figure 1 Map of Fargo-Moorhead Metropolitan Planning Area

The map depicted in Figure 1.2 shows the five municipalities that make up the urbanized area (UZA) and the portions of Cass and Clay Counties that are within the UZA.

Figure 2 Map of Fargo-Moorhead Urbanized Area

# Urbanized Area Boundary



The governing body for Metro COG is a twenty-three-member Policy Board consisting of sixteen voting members and five associate members representing cities and counties within the Metropolitan Planning Area (MPA). Transit interests are represented by a voting member from the City of Fargo and the City of Moorhead. The North Dakota and Minnesota Departments of Transportation each have one Ex-officio member on the Policy Board as well.

The Metro COG Executive Committee is a seven-member board consisting of one member each from each of the seven voting member jurisdictions. The relationship, responsibility, and composition of these bodies is identified and described in the Metro COG Articles of Association.

The Metro COG Transportation Technical Committee (TTC) reviews and makes recommendations related to transportation to the Policy Board. The TTC is a 22-member body with representatives from the planning and public works/engineering departments of local jurisdictions, transit agencies, North Dakota and Minnesota Departments of Transportation, the MPO and members representing transportation-related interests in the Metro COG region (freight, bike/pedestrian, higher education and economic development). Six additional committees provide input to TTC and Policy Board decisions based on their specific area of expertise.

Policy Board and TTC membership and Metro COG staff is listed in Appendix A. The dates for all Policy Board, Executive Committee and Transportation Technical Committee meetings are published in the newspaper of record (The Forum of Fargo-Moorhead) in January of each year. Notice of all meetings and full agenda packets are posted on the Metro COG website in advance of the meetings, and interested persons receive an email distribution when the agenda and meeting information is available prior to each meeting. Anyone may sign up as an interested person on Metro COG's website. Policy Board and TTC meeting dates are shown in Appendix B. Executive Committee meetings are held on an as-needed basis on the first Wednesday of each month.

The Policy Board hires an Executive Director and professional staff to accomplish the tasks identified in this UPWP. In addition to the Executive Director, agency staff consists of six planning positions, one of whom is also a GIS Coordinator, one Office Manager and one part-time intern.

The Metro COG organizational structure is identified in Figure 3 and 4.

Figure 3 Metro COG Organizational Chart for Staff Supervision and General Reporting

Organizational Chart for Projects carried out by Metro COG

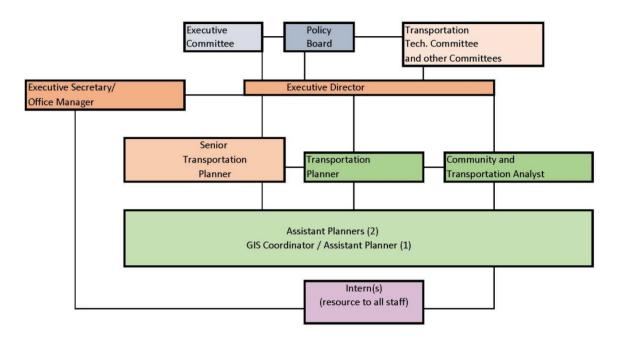
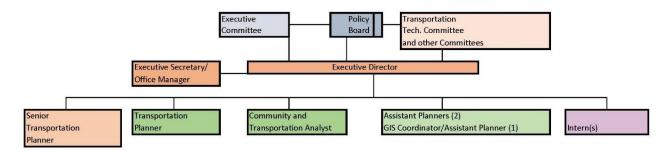


Figure 4 Organizational Chart for Projects Carried out by Metro COG

Organizational Chart for Staff Supervision and General Reporting



#### **UPWP Framework**

The Metro COG UPWP is a unified program that identifies work elements needed to carry out the organization's function as both a COG and an MPO. To meet federal regulations of an MPO, the Metro COG UPWP is developed in accordance with the metropolitan planning provisions described in 23 CFR, part 450 and 49 CFR, part 613. It is created in cooperation with federal and state agencies that are financial sponsors and it is intended as a management tool for participating agencies.

The 3C planning process Metro COG employs is intended to meet federal requirements and is included in this UPWP to meet the transportation needs of the residents and businesses of the region to the greatest extent possible with the resources available.

The transportation planning process in the Fargo-Moorhead metropolitan area considers all modes of transportation: road and highway, transit, pedestrian, bicycle, air, and rail. The provision of transportation planning and non-transportation planning services must also be consistent and compatible with the overall vision and goals for the region.

In addition to the UPWP, Metro COG's responsibilities include the development and maintenance of a Metropolitan Transportation Plan (MTP), a Transportation Improvement Program (TIP) and a proactive public participation effort guided by an approved Public Participation Plan (PPP). Metro COG must be, and is, compliant with civil rights legislation and maintains a Title VI Plan (reflecting requirements included in the Civil Rights Act of 1964, as amended) as reflected by the Metropolitan Transportation Planning Self Certification (2022). More information on federal requirements is provided in Section 6 - Statement of Nondiscrimination.

#### **Program Area Overview**

The regional transportation planning activities and products contained in this UPWP are categorized by ten program areas with multiple sub-tasks assigned to each. Sub-tasks are specific work activities or projects within each program area. The 2023-2024 Program Areas are identified in Figure 5.

Figure 5 Metro COG UPWP Program Area Overview

Program	Program Area					
100	Policy and Administrative Forums					
200	Contracted Planning					
300	Federal Transportation Planning Documentation					
400	Technical Transportation Data and Analysis					
500	Transit Planning					
600	Bicycle and Pedestrian Planning					
700	Local Planning Assistance					
800	General Administration					
900	Publications, Public Information and Technical Assistance					
1000	Community Planning and Technical Assistance					

#### Metro COG Long Range Plans and Planning Emphasis Areas

The Program Areas and sub-tasks that are identified in the UPWP support and inform the goals and objectives of the Metro COG MTP. The most current MTP, Metro Grow was approved in November, 2019. It established policies, goals and associated objectives to guide transportation investments in the Metro COG Region through the year 2045. These goals include:

- **System Safety & Security** Provide a transportation system that is safe for all users and resilient to incidents.
- Travel Efficiency & Reliability Improve regional mobility.
- Walking and Biking Increase walking and biking as a mode of transportation
- Transit Access Support enhanced access to existing and future MATBUS system.
- **Maintain Transportation Infrastructure** Provide a financial plan that supports maintaining transportation infrastructure in a state of good repair.
- **Environmental Sustainability** Provide a transportation system that provides access equitably and limits impacts to the natural and built environment.
- **Economic Development & Transportation Decisions** Promote transportation projects that support regional economic goals, support freight movement, and promote projects that can be financially sustained for the long term.
- **Emerging Transportation Trends** Incorporate transportation trends and new technologies in regional transportation plans.

Figure 6 shows the relationship between the goals of Metro Grow – the 2045 Fargo-Moorhead MTP and the program areas of the UPWP.

Figure 6 – UPWP Program Areas and Goals of the MPT

					argo- <i>M</i>	loorhed	of Met ad Metr on Plan	opolita	
	Metro COG's UPWP Program Areas	System Safety & Security	Travel Efficiency & Reliability	Walking & Biking	Transit Access	Maintaining Transp. Infrastructure	Environmental Sustainability	Economic Development	Emerging Transportation Trends
100	Policy & Administrative Forums	S	S	S	S	S	S	S	S
200	Contracted Planning	Р	Р	Р	Р	P/S	Р	S	S
300	Federal Transportation Planning Documentation	Р	Р	S	S	P/S	S	S	S
400	Technical Transportation Data & Analysis	P	P	S	S	P/S	S	S	S
500	Transit Planning	Р	Р	S	Р	S	S	S	S
600	Bicycle & Pedestrian Planning	Р	Р	Р	Р	P/S	S	S	S
700	Local Planning Assistance	S	S	S	S	S	S	S	S
800	General Administration	Α	Α	Α	Α	Α	Α	Α	Α
900	Publications, Public Information & Communications	S	S	S	S	S	S	S	S
1000	Community Planning & Technical Assistance	S	S	S	S	S	S	S	S

**P – Primary relationship between UPWP Program Area and MTP Goal** – this program area is specifically aimed at these MTP goals and objectives.

**A - Administrative** – the administrative functions needed to operate the agency and achieve all the other areas of the UPWP.

Source: Metro Grow (2019)

**S – Secondary relationship between UPWP Program Area and MTP Goal** – these UPWP Program Areas are important opportunities for conveying information to local officials or the public, and at finding cross-over benefits for other modes of transportation or other metropolitan area goals.

#### **Federal Planning Factors**

This UPWP also contains activities to assist in the implementation of provisions contained in surface transportation legislation. The most current federal authorizing legislation is the Infrastructure Investment and Jobs Act (IIJA). The IIJA builds upon previous legislation entitled Fixing America's Surface Transportation Act (FAST Act), and identifies ten planning factors to be considered by MPOs in developing plans and programs that are reflected in the various tasks of the Metro COG UPWP. The UPWP, will consider the following planning factors in the transportation planning process and they will be reflected in the Program Areas and tasks identified in this UPWP. The ten planning factors are:

- 1. Support the **economic vitality** of the metropolitan area, especially by enabling global competitiveness, productivity and efficiency;
- 2. Increase the **safety** of the transportation system for motorized and non-motorized users;
- Increase the **security** of the transportation system for motorized and nonmotorized users:
- 4. Increase the accessibility and mobility of people and for freight;
- 5. Protect and enhance the **environment**, promote energy conservation, improve quality of life, and promote consistency between transportation improvements and state and local planned growth and **economic development** patterns;
- 6. Enhance the **integration and connectivity** of the transportation system, across and between modes for people and freight;
- 7. Promote efficient system **management and operation**;
- 8. Emphasize the **preservation** of the existing transportation system;
- 9. Improve **resiliency and reliability** of the transportation system and reduce or mitigate **storm water** impacts of surface transportation; and
- 10. Enhance travel and tourism.

Figure 7 identifies the Program Areas of the UPWP that address each of the ten planning factors.

Figure 7 FAST Planning Factors Addressed in the Metro COG UPWP (as listed in 23 CFR 450.

Carried forward from MAP-21 to FAST Act to IIJA)

					F/	ST Pla	nning Fo	actors			
	Metro COG's UPWP Program Areas	Economic Vitality	System Safety	System Security	Accessibility	Protect Environment	Integration & Connectivity	Efficiency	System Preservation	Resiliency & Reliability	Travel & Tourism
100	Policy & Administrative Forums	S	S	S	S	S	S	S	S	S	S
200	Contracted Planning	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р
300	Federal Transportation Planning Documentation	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р
400	Technical Transportation Data & Analysis	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р
500	Transit Planning	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р
600	Bicycle & Pedestrian Planning	Р	Р	Р	Р	Р	Р	Р	Р	Р	Р
700	Local Planning Assistance	S	S	S	S	S	S	S	S	S	S
800	General Administration	Α	Α	Α	Α	Α	Α	Α	Α	Α	Α
900	Publications, Public Information & Communications	S	S	S	S	S	S	S	S	S	S
1000	Community Planning & Technical Assistance	S	S	S	S	S	S	S	S	S	S

P – Primary relationship between UPWP Program Area and FAST Act – this program area is specifically aimed at these Factors

#### Federal Planning Emphasis Areas

On December 31, 2021, the FTA and FHWA jointly issued updated Planning Emphasis Areas (PEAs). FHWA and FTA field offices were directed to emphasize these aspects of transportation planning when coordinating with MPOs regarding the development of their UPWPs and the projects and tasks that are carried out as a result of the UPWPs. PEAs are not binding and do not have the effect of law, but are intended to provide clarity regarding the USDOT's priorities in the area of transportation planning. The PEAs are:

• Tackling the Climate Crisis – Transition to a Clean Energy, Resilient Future – Ensure that transportation plans and infrastructure investments help achieve the national greenhouse gas reduction goals of 50-52 percent below 2005 levels by 2030, and net-zero emissions by 2050, and increase resilience to extreme

**S – Secondary relationship between UPWP Program Area and MTP Goal** – these UPWP Program Areas are important opportunities for conveying information to local officials or the public, collaborating with other agencies and levels of government, and integrating cross-over benefits for between the Factors and metropolitan area goals.

**A – Administrative** – the administrative functions needed to operate the agency and achieve all the other areas of the UPWP, including monitoring our activities relative to Federal legislation.

weather events and other disasters resulting from the increasing effects of climate change.

- Equity and Justice 40 in Transportation Planning Advance racial equity and support for underserved and disadvantaged communities. This will help ensure public involvement in the planning process and that plans and strategies reflect various perspectives, concerns, and priorities from impacted areas.
- Complete Streets Review current policies, rules, and procedures to determine
  their impact on safety for all road users. This effort should work to include
  provisions for safety in future transportation infrastructure, particularly those
  outside automobiles.
- Public Involvement Increase meaningful public involvement in transportation
  planning by integrating Virtual Public Involvement (VPI) tools into the overall
  public involvement approach while ensuring continued public participation by
  individuals without access to computers and mobile devices.
- Strategic Highway Network (STRAHNET)/U.S. Department of Defense (DOD)
   Coordination Coordinate with representatives from DOD in the transportation planning and project programming process on infrastructure and connectivity needs for STRAHNET routes and other public roads that connect to DOD facilities.
- Federal Land Management Agency (FLMA) Coordination Coordinate with FLMAs in the transportation planning and project programming process on infrastructure and connectivity needs related to access routes and other public roads and transportation services that connect to Federal lands.
- **Planning and Environmental Linkages (PEL)** Implement PEL as part of the transportation planning and environmental review process.
- Data in Transportation Planning Encourage State DOTs, MPOs, and providers of public transportation to incorporate data sharing and consideration into the transportation planning process, because data assets have value across multiple programs.

Each work activity summary includes a brief explanation regarding how the programmed work is related to these PEAs. With respect to Federal Land Management Agency Coordination, there are no Federal lands within Metro COG's urbanized area. Within our MPA, there are US Fish and Wildlife Service properties and/or easements that need to be taken into consideration if any planning projects are undertaken in the

vicinity of those properties. Figure 8 summarizes the UPWP's program areas and their relationship to the PEAs.

Figure 8 UPWP Program Areas and the Goals of Federal Planning Emphasis Areas

ligure	Planning Emphasis Areas									
	Metro COG's UPWP Program Areas	Tackling the Climate Crisis	Equity & Justice 40	Complete Streets	Public Involvement	Protect Environment	STRAHNET/DOD Coordination	FLMA Coordination	Planning & Environmental Linkages	Data in Transportation Planning
100	Policy & Administrative Forums	S	S	S	Р	S	S	S	S	S
200	Contracted Planning	Р	Р	Р	Р	Р	Р	Р	Р	Р
300	Federal Transportation Planning Documentation	Р	Р	Р	Р	Р	Р	Р	Р	Р
400	Technical Transportation Data & Analysis	Р	Р	Р	Р	Р	Р	Р	Р	Р
500	Transit Planning	Р	Р	Р	Р	S	S	S	S	Р
600	Bicycle & Pedestrian Planning	Р	Р	Р	Р	S	S	S	S	Р
700	Local Planning Assistance	Р	S	Р	Р	S	S	S	S	S
800	General Administration	Α	Α	Α	Α	Α	Α	Α	Α	Α
900	Publications, Public Information & Communications	S	S	S	S	S	S	S	S	S
1000	Community Planning & Technical Assistance	S	S	S	S	S	S	S	S	S

P - Primary relationship between UPWP Program Area and PEAs - this program area is specifically aimed at these PEAs

# **Funding Overview and Annual Budgets**

#### **Federal Funding**

The Federal Highway Administration and Federal Transit Administration provide federal funding (PL and FTA Section 5303 funds, respectively) to assist Metro COG in providing the services identified in the UPWP. These funds are combined into an annual Consolidated Planning Grant (CPG). Per agreement between the North Dakota Department of Transportation (NDDOT) and the Minnesota Department of Transportation (MnDOT), the NDDOT administers funds from both states through the CPG grant.

**S – Secondary relationship between UPWP Program Area and PEAs** – these UPWP Program Areas are important opportunities for conveying information to local officials or the public, collaborating with other agencies and levels of government, and integrating cross-over benefits for between the PEAs and metropolitan area plans and goals.

**A - Administrative** – the administrative functions needed to operate the agency and achieve all the other areas of the UPWP.

#### State and Local Funding

Metro COG collects annual dues from its member jurisdictions that have voting privileges on the Metro COG Policy Board. These include the cities of Dilworth and Moorhead in Minnesota, the cities of Fargo, West Fargo and Horace in North Dakota, Cass County in North Dakota and Clay County in Minnesota. These funds are used as local match for federal funds identified in the CPG grant and for purchases and activities that are not eligible for federal funds.

MnDOT also provides funds from the state general fund to supplement local contributions for local match and non-reimbursable activities and purchases. Projects identified under Planning Activity 1000 will be carried out internally by Metro COG staff, and are funded either partially or fully by local jurisdictions, depending on the extent to which the work is eligible for Federal transportation planning funding.

#### **Budget**

The Metro COG Budget has two components: an operations budget and a contracted planning services budget. The contracted planning services budget includes the Consolidated Planning Grant (CPG) federal funds to accomplish planning studies in the region. Local funds for these projects are provided by a jurisdiction or multiple jurisdictions and are to be used only for these projects. The operating budget also consists of CPG funds, but the local share of funds come from all voting member jurisdictions through an annual collection of jurisdiction dues.

Since local jurisdictions begin work on their budget in spring and summer, Metro COG also prepares a budget in the spring, which is reviewed by the Transportation Technical Committee (TTC) and approved by the Policy Board. This information is used by each local jurisdiction as they prepare their budgets for the following year.

Tables showing local jurisdiction dues for 2023 and 2024 are included as Appendix D. A summary of the approved 2023-2024 budget is shown in Figure 9 on the following page.

The Metro COG Budget assigns funding in amounts to accomplish each of the Program Areas of the UPWP. Figure 10 identifies the major Program Areas for 2023 and 2024, as well as the portion of the annual budget assigned to each.

Activities related to surface transportation are considered eligible for reimbursement through NDDOT with Consolidated Planning Grant (CPG) funds at an 80% federal funding, 20% local funding split.

All other non-eligible activities included within the UPWP are noted and are funded through a 100% local contribution. Metro COG's indirect cost allocation plan demonstrates how Metro COG ensures accuracy in billing to its various local, state, and federal funding sources. The Metro COG Cost Allocation Plan is included as Appendix E.

Figure 9 Metro COG Biannual Budget Summary 2023-2024

Revenues	Approved	Estimated
	2023	2024
Consolidated Planning Grant (CPG) – Internal Operations <sup>1</sup>	\$959,219.42	\$1,001,850.53
Consolidated Planning Grant (CPG) – Contracted Planning <sup>2</sup>	\$497,451.00	\$813,896.00
Carryover of Funds (Federal + Local) <sup>3</sup>	\$304,000.00	\$0.00
MnDOT State Planning Funds	\$26,820.00	\$26,820.00
Local Match – Internal Operations (Member Dues) <sup>4</sup>	\$213,411.83	\$250,909.92
Local Match to MnDOT State Planning Funds	\$6,705.00	\$6,705.00
Carbon Reduction Funds for EV Readiness Study	\$120,000.00	\$0.00
Misc. Revenues from Members	\$0.00	\$0.00
Local Dues for Non-Fed. Eligible Activities	\$2,800.00	\$2,800.00
Local Match on Contracted Planning <sup>5</sup>	\$130,364.00	\$202,274.00
Local Planning Studies / Ineligible Projects	\$25,000.00	\$25,000.00
State Match on Contracted Planning	\$44,000.00	\$1,000.00
Total Revenues	\$2,329,771.25	\$2,331,255.4
	<del>+-/</del>	<del></del>
Expenses	2023	2024
Salaries/Benefits	\$900,866.28	\$942,908.17
Overhead	\$298,163.00	\$309,405.00
Overhead Funded Locally	\$2,800.00	\$2,800.00
Total Overhead Budget	\$1,201,829.28	\$1,255,113.17
	<b>*</b> 1.07/110.00	40.000.507.17
Total Expenses (Internal Budget + Contracted Planning)	\$1,876,118.28	\$2,302,587.17
Contracted Planning Federal and Local Match		
Federal CPG	\$499,925.00	\$844,000.00
NDSU ATAC Annual Participation (Technical Assistance)	\$8,000.00	\$0.00
Metropolitan Transportation Plan 2050 Update (Year 1 of 2)	\$144,000.00	\$0.00
Travel Demand Model Update (2022-2023)	\$32,000.00	\$0.00
Interstate Operations Analysis	\$83,555.00	\$0.0
Electric Vehicle Readiness Study – Poss. Carbon Red. Prog. Funding	\$0.00	\$0.0
Moorhead Intersection Traffic Data Collection Signalized Intersections Traffic Data Collection Phase II	\$12,370.00 \$80,000.00	\$0.00 \$0.00
Moorhead I-94 and 20th Street Interchange Analysis	\$120,000.00	\$0.0
University Drive & 10th Street Corridor Study	\$20,000.00	\$0.0
NDSU ATAC Annual Participation (TDM Model Dev)	\$0.00	\$8,000.0
Metropolitan Transportation Plan 2050 Update (Year 2 of 2)	\$0.00	\$176,000.0
Heartland Trail Alignment Analysis (2024 is Year 1 of 2)	\$0.00	\$100,000.0
Vehicular Bridge Crossing Study at 76th Ave South and 100th Ave S	\$0.00	\$160,000.0
15th Avanua North Carridar Study	\$0.00	\$120,000.0
15 <sup>th</sup> Avenue North Corridor Study	· · · · · · · · · · · · · · · · · · ·	
15 <sup>th</sup> St W – I-94 and Sheyenne Diversion Overpass Study – PEL	\$0.00	\$160,000.00
15 <sup>th</sup> St W – I-94 and Sheyenne Diversion Overpass Study – PEL Intersection Data Collection and Reporting – Expansion Project	\$0.00 \$0.00	\$80,000.0
15 <sup>th</sup> St W – I-94 and Sheyenne Diversion Overpass Study – PEL Intersection Data Collection and Reporting – Expansion Project Moorhead Intersection Traffic Data Collection	\$0.00 \$0.00 \$0.00	\$80,000.0 \$40,000.0
15th St W – I-94 and Sheyenne Diversion Overpass Study – PEL Intersection Data Collection and Reporting – Expansion Project Moorhead Intersection Traffic Data Collection Local Match for CPG	\$0.00 \$0.00 \$0.00 \$130,364.00	\$80,000.0 \$40,000.0 \$202,474.0
15th St W – I-94 and Sheyenne Diversion Overpass Study – PEL Intersection Data Collection and Reporting – Expansion Project Moorhead Intersection Traffic Data Collection Local Match for CPG NDSU ATAC Annual Participation (Technical Assistance)	\$0.00 \$0.00 \$0.00 \$130,364.00 \$2,000.00	\$80,000.00 \$40,000.00 \$202,474.00 \$0.00
15th St W – I-94 and Sheyenne Diversion Overpass Study – PEL Intersection Data Collection and Reporting – Expansion Project Moorhead Intersection Traffic Data Collection Local Match for CPG NDSU ATAC Annual Participation (Technical Assistance) Metropolitan Transportation Plan 2050 Update (Year 1 of 2)	\$0.00 \$0.00 \$0.00 \$130,364.00 \$2,000.00 \$36,000.00	\$80,000.00 \$40,000.00 \$202,474.00
15th St W – I-94 and Sheyenne Diversion Overpass Study – PEL Intersection Data Collection and Reporting – Expansion Project Moorhead Intersection Traffic Data Collection  Local Match for CPG  NDSU ATAC Annual Participation (Technical Assistance)  Metropolitan Transportation Plan 2050 Update (Year 1 of 2)  Travel Demand Model Update (2022-2023)	\$0.00 \$0.00 \$0.00 \$130,364.00 \$2,000.00	\$80,000.0 \$40,000.0 \$202,474.0 \$0.0 \$0.0
15th St W – I-94 and Sheyenne Diversion Overpass Study – PEL Intersection Data Collection and Reporting – Expansion Project Moorhead Intersection Traffic Data Collection  Local Match for CPG  NDSU ATAC Annual Participation (Technical Assistance)  Metropolitan Transportation Plan 2050 Update (Year 1 of 2)  Travel Demand Model Update (2022-2023)  Interstate Operations Analysis	\$0.00 \$0.00 \$0.00 \$130,364.00 \$2,000.00 \$36,000.00 \$8,000.00	\$80,000.0 \$40,000.0 \$202,474.0 \$0.0 \$0.0
15th St W – I-94 and Sheyenne Diversion Overpass Study – PEL Intersection Data Collection and Reporting – Expansion Project Moorhead Intersection Traffic Data Collection  Local Match for CPG  NDSU ATAC Annual Participation (Technical Assistance) Metropolitan Transportation Plan 2050 Update (Year 1 of 2) Travel Demand Model Update (2022-2023) Interstate Operations Analysis Electric Vehicle Readiness Study – Poss. Carbon Red. Prog. Funding Moorhead Intersection Traffic Data Collection	\$0.00 \$0.00 \$0.00 \$130,364.00 \$2,000.00 \$36,000.00 \$8,000.00 \$12,890.00 \$30,000.00 \$2,474.00	\$80,000.0 \$40,000.0 \$202,474.0 \$0.0 \$0.0 \$0.0 \$0.0 \$0.0 \$0.0
15th St W – I-94 and Sheyenne Diversion Overpass Study – PEL Intersection Data Collection and Reporting – Expansion Project Moorhead Intersection Traffic Data Collection  Local Match for CPG  NDSU ATAC Annual Participation (Technical Assistance) Metropolitan Transportation Plan 2050 Update (Year 1 of 2) Travel Demand Model Update (2022-2023) Interstate Operations Analysis Electric Vehicle Readiness Study – Poss. Carbon Red. Prog. Funding Moorhead Intersection Traffic Data Collection Signalized Intersection Traffic Data Collection Phase II	\$0.00 \$0.00 \$0.00 \$130,364.00 \$2,000.00 \$36,000.00 \$12,890.00 \$30,000.00 \$2,474.00 \$19,000.00	\$80,000.0 \$40,000.0 \$202,474.0 \$0.0 \$0.0 \$0.0 \$0.0 \$0.0 \$0.0 \$0.0
15th St W – I-94 and Sheyenne Diversion Overpass Study – PEL Intersection Data Collection and Reporting – Expansion Project Moorhead Intersection Traffic Data Collection Local Match for CPG NDSU ATAC Annual Participation (Technical Assistance) Metropolitan Transportation Plan 2050 Update (Year 1 of 2) Travel Demand Model Update (2022-2023) Interstate Operations Analysis Electric Vehicle Readiness Study – Poss. Carbon Red. Prog. Funding Moorhead Intersection Traffic Data Collection Signalized Intersection Traffic Data Collection Phase II Moorhead I-94 and 20th Street Interchange Analysis	\$0.00 \$0.00 \$1.00 \$1.00,00 \$1.00,00 \$36,000.00 \$12,890.00 \$30,000.00 \$2,474.00 \$19,000.00 \$15,000.00	\$80,000.0 \$40,000.0 \$202,474.0 \$0.0 \$0.0 \$0.0 \$0.0 \$0.0 \$0.0 \$0.0 \$
15th St W – I-94 and Sheyenne Diversion Overpass Study – PEL Intersection Data Collection and Reporting – Expansion Project Moorhead Intersection Traffic Data Collection  Local Match for CPG  NDSU ATAC Annual Participation (Technical Assistance) Metropolitan Transportation Plan 2050 Update (Year 1 of 2) Travel Demand Model Update (2022-2023) Interstate Operations Analysis Electric Vehicle Readiness Study – Poss. Carbon Red. Prog. Funding Moorhead Intersection Traffic Data Collection Signalized Intersection Traffic Data Collection Phase II Moorhead I-94 and 20th Street Interchange Analysis University Drive & 10th Street Corridor Study	\$0.00 \$0.00 \$0.00 \$130,364.00 \$2,000.00 \$36,000.00 \$8,000.00 \$12,890.00 \$30,000.00 \$19,000.00 \$15,000.00 \$5,0000	\$80,000.0 \$40,000.0 \$202,474.0 \$0.0 \$0.0 \$0.0 \$0.0 \$0.0 \$0.0 \$0.0 \$
15th St W – I-94 and Sheyenne Diversion Overpass Study – PEL Intersection Data Collection and Reporting – Expansion Project Moorhead Intersection Traffic Data Collection  Local Match for CPG  NDSU ATAC Annual Participation (Technical Assistance) Metropolitan Transportation Plan 2050 Update (Year 1 of 2) Travel Demand Model Update (2022-2023) Interstate Operations Analysis Electric Vehicle Readiness Study – Poss. Carbon Red. Prog. Funding Moorhead Intersection Traffic Data Collection Signalized Intersection Traffic Data Collection Phase II Moorhead I-94 and 20th Street Interchange Analysis University Drive & 10th Street Corridor Study NDSU ATAC Annual Participation (TDM Model Dev)	\$0.00 \$0.00 \$0.00 \$130,364.00 \$2,000.00 \$36,000.00 \$12,890.00 \$30,000.00 \$2,474.00 \$19,000.00 \$15,000.00 \$5,0000	\$80,000.0 \$40,000.0 \$202,474.0 \$0.0 \$0.0 \$0.0 \$0.0 \$0.0 \$0.0 \$0.0 \$
15th St W – I-94 and Sheyenne Diversion Overpass Study – PEL Intersection Data Collection and Reporting – Expansion Project Moorhead Intersection Traffic Data Collection  Local Match for CPG  NDSU ATAC Annual Participation (Technical Assistance) Metropolitan Transportation Plan 2050 Update (Year 1 of 2) Travel Demand Model Update (2022-2023) Interstate Operations Analysis Electric Vehicle Readiness Study – Poss. Carbon Red. Prog. Funding Moorhead Intersection Traffic Data Collection Signalized Intersection Traffic Data Collection Phase II Moorhead I-94 and 20th Street Interchange Analysis University Drive & 10th Street Corridor Study NDSU ATAC Annual Participation (TDM Model Dev) Metropolitan Transportation Plan 2050 Update (Year 2 of 2)	\$0.00 \$0.00 \$0.00 \$130,364.00 \$2,000.00 \$36,000.00 \$12,890.00 \$30,000.00 \$2,474.00 \$19,000.00 \$15,000.00 \$0.00	\$80,000.0 \$40,000.0 \$202,474.0 \$0.0 \$0.0 \$0.0 \$0.0 \$0.0 \$0.0 \$0.0 \$
15th St W – I-94 and Sheyenne Diversion Overpass Study – PEL Intersection Data Collection and Reporting – Expansion Project Moorhead Intersection Traffic Data Collection  Local Match for CPG  NDSU ATAC Annual Participation (Technical Assistance) Metropolitan Transportation Plan 2050 Update (Year 1 of 2) Travel Demand Model Update (2022-2023) Interstate Operations Analysis Electric Vehicle Readiness Study – Poss. Carbon Red. Prog. Funding Moorhead Intersection Traffic Data Collection Signalized Intersection Traffic Data Collection Phase II Moorhead I-94 and 20th Street Interchange Analysis University Drive & 10th Street Corridor Study NDSU ATAC Annual Participation (TDM Model Dev) Metropolitan Transportation Plan 2050 Update (Year 2 of 2) Heartland Trail Alignment Analysis (2024 is Year 1 of 2)	\$0.00 \$0.00 \$0.00 \$130,364.00 \$2,000.00 \$36,000.00 \$12,890.00 \$30,000.00 \$19,000.00 \$15,000.00 \$5,0000 \$0.00	\$80,000.0 \$40,000.0 \$202,474.0 \$0.0 \$0.0 \$0.0 \$0.0 \$0.0 \$0.0 \$0.0 \$
15th St W – I-94 and Sheyenne Diversion Overpass Study – PEL Intersection Data Collection and Reporting – Expansion Project Moorhead Intersection Traffic Data Collection  Local Match for CPG  NDSU ATAC Annual Participation (Technical Assistance)  Metropolitan Transportation Plan 2050 Update (Year 1 of 2)  Travel Demand Model Update (2022-2023)  Interstate Operations Analysis  Electric Vehicle Readiness Study – Poss. Carbon Red. Prog. Funding	\$0.00 \$0.00 \$0.00 \$130,364.00 \$2,000.00 \$36,000.00 \$12,890.00 \$30,000.00 \$2,474.00 \$19,000.00 \$15,000.00 \$0.00	\$80,000.0 \$40,000.0 \$202,474.0 \$0.0 \$0.0 \$0.0 \$0.0 \$0.0 \$0.0 \$0.0 \$

Intersection Data Collection and Reporting – Expansion Project	\$0.00	\$19,000.00
Moorhead Intersection Traffic Data Collection	\$0.00	\$2,474.00
State Funding Participation	\$44,000.00	\$1,000.00
Interstate Operations Analysis (2021-2022)	\$28,000.00	\$0.00
Signalized Intersections Traffic Data Collection Phase II	\$1,000.00	\$0.00
Intersection Data Collection and Reporting – Expansion Project	\$0.00	\$1,000.00
Moorhead I-94 & 20th Street Interchange Analysis	\$15,000.00	\$0.00
Total Contracted Planning (Federal, Local, and State)	\$674,289.00	\$1,047,474.00

Internal Operations Federal and Local Match		
Federal CPG	\$959,219.42	\$1,001,850.53
Signalized Intersections Traffic Data Collection Phase II	\$240,231.83	\$277,729.92
Operations (Federal + Local + MnDOT)	\$1,199,451.25	\$1,279,580.45

Local Funds Revenue/Expense Analysis (Internal Operations)	2023	2024
Local Funds Required	\$414,595.83	\$481,003.92
Local Funds Generated	\$1,000.00	\$0.00
Local Revenues over Expenses	\$27,800.00	\$27,800.00
(Includes local projects & funds for ineligible overhead expenses)		

Federal Funds Revenue / Expense Analysis	2023	2024
Federal Funds for Internal Operations	\$959,219.42	\$1,001,850.53
Federal Funds for Contracted Planning	\$497,451.00	\$813896.00
Total Federal Funds Budgeted	\$1,456,670.42	\$1,815,746.53
Available Federal Grant Funds	\$1,557,890.00	\$1,589,047.80
Anticipated Use of Carbon Reduction Program Funds	\$120,000.00	\$0.00
Federal Grant Funds Total (Cumulative at CY End) <sup>7</sup>	\$221,219.58	(\$226,698.73)

<sup>&</sup>lt;sup>1</sup>Federal Reimbursement on Eligible Internal Costs (labor + overhead)

Figure 10 Metro COG 2023-2024 UPWP Operating Budget by Program Area

	2023		2024		
Program Area	Budget	Staff Hours	Budget	Staff Hours	
100 Policy & Administrative Forums	\$72,428.90	1,260	\$75,508.10	1,260	
200 Contracted Planning	\$121,245.96	2,178	\$151,875.70	2,607	
300 Federal Transportation Planning & Documentation	\$151,666.09	2,757	\$155,440.43	2,777	
400 Technical Transportation Data & Analysis	\$125,700.28	2,852	\$103,435.23	2,246	
500 Transit Planning	\$15,373.40	360	\$20,942.30	440	
600 Bicycle & Pedestrian Planning	\$33,861.25	704	\$28,920.38	598	
700 Local Planning Assistance	\$67,831.75	1,305	\$77,585.56	1,438	
800 General Administration*	\$274,220.76	5,006	\$285,816.86	4,996	
900 Publications, Public Information & Communications	\$17,760.06	403	\$20,589.16	444	
1000 Community Planning & Technical Assistance	\$20,817.20	440	\$22,799.68	484	

<sup>\*</sup>Includes estimates of staff leave time (holiday, vacation, and sick leave)

#### Set-aside for Increasing Safe and Accessible Transportation Options

The Bipartisan Infrastructure Law (BIL) requires each MPO to use at least 2.5% of its planning grant funds on specified planning activities to increase safe and accessible options for multiple travel modes for people of all ages and abilities. Metro COG has analyzed the content of the work program to ensure that we will meet or exceed this requirement. An amount of approximately \$50,000 +/- would need to be dedicated to safe and accessible transportation options in order for Metro COG to meet the 2.5%

<sup>&</sup>lt;sup>2</sup>Federal Reimbursement on Contracted Planning

<sup>&</sup>lt;sup>3</sup>Carryover of funds in contracts prior CY (Federal + Local)

<sup>420%</sup> local match to Federal Funds

<sup>&</sup>lt;sup>5</sup>Includes local match collected for contracted planning projects

<sup>&</sup>lt;sup>6</sup>MnDOT and NDDOT providing part of local match on two projects

ZLocal funds collected for local planning contracts pays salaries/benefits in excess of available Federal Grant Funds

threshold. It appears we will be at a minimum of 4%, with the work program dedicating between \$81,000 2023 and \$85,000 in 2024 toward bicycle and pedestrian planning, transit planning, traffic calming, and projects that specifically are focused on alternative modes or travel that are safe and accessible. Figure 11 shows the amounts in each of these areas of the work program. This does not include elements of other studies that will be aimed at ensuring safe bicycle, pedestrian, and transit facilities along corridors or within the system as a whole.

Figure 11 – Set-aside for Increasing Safe and Accessible Transportation Options

Activity	2023	2024	Description
Bicycle & Pedestrian Planning	\$33,861	\$28,920	Staff time devoted to bicycle and pedestrian planning
Red River Greenway Study (carryover)	\$3,097	\$0.00	Staff time devoted to study
Transit Planning	\$15,373	\$20,942	Staff time devoted to transit planning
Metropolitan Transportation Plan	\$5,845	\$4,385	Assumes minimum of 10% of staff time on MTP devoted to safety and alternate modes of transportation
Metro Area Traffic Calming Study	\$22,922	\$0.00	Modifications to West Fargo Study for metro-wide applicability
Heartland Trail Alignment Study	\$0.00	\$30,835	Staff time devoted to study
TOTAL (~4%)	\$81,098	\$85,082	

## **Carryover Projects**

At the start of a new calendar year, all of those projects from the previous year that remained uncompleted must be carried over into the next year's list of projects. These projects mainly consist of projects that are being completed by a consultant. The jurisdictions who have financially participated in these projects have already been assessed their dues. These projects are simply listed to convey the ongoing planning activities utilizing the previous year's grant money. Figure 12 lists these carry over projects.

Figure 12 2021-2022 Carryover Projects

2021-2022 UPWP UPWP Carryover Projects into 2023								
2021-2022 UPWP Project	Jurisdiction(s)	Total Budget through 2022	Total Estimated Carryover <sup>4</sup>	Federal %	Federal Share	Local %	Local Share	
Red River Greenway Study <sup>1</sup>	Fargo	\$155,000.00	\$14,000	80%	\$11,200	20%	\$2,800	
Interstate Operations Analysis <sup>2</sup>	All	\$300,000.00	\$90,000	80%	\$72,000	20%	\$18,000	
University Drive and 10th Street Corridor Study <sup>3</sup>	Fargo	\$250,000.00	\$100,000	80%	\$80,000	20%	\$20,000	
US Highway 10 Corridor Study, Dilworth MN	MnDOT	\$160,000.00	\$60,000	80%	\$48,000	20%	\$12,000	
25th Street S Corridor Study	Fargo	\$125,000.00	\$20,000	80%	\$16,000	20%	\$4,000	
Moorhead Signalized Intersection Data Coll. (2022) - ATAC	Moorhead	\$12,370.00	\$10,000	80%	\$8,000	20%	\$2,000	
Dynamic Traffic Assignment Analysis - ATAC	All	\$15,000.00	\$10,000	80%	\$8,000	20%	\$2,000	
Subtotal		\$1,017,370.00	\$304,000		\$243,200		\$60,800	

<sup>&</sup>lt;sup>1</sup>Budget is \$155,000 including \$25,000 budgeted for 2021, and \$130,000 budgeted for 2022

Two of Metro COG's carryover projects were already intended to be completed in 2023 and funds were specifically budgeted for them within both 2022 and 2023. These include the Interstate Operations Analysis and the University Drive and 20<sup>th</sup> Street Corridor Study. Others were originally planned to be completed in 2022, but got off to a later start than anticipated and therefore have projects schedules that bring them into the first quarter of 2023. The Moorhead Signalized Intersection Traffic Data Collection project is a three-year ATAC project, but carryover from 2022, the first year of the project, is anticipated.

## 2023 and 2024 Projects

Annually/biannually, Metro COG identifies needed projects within the region to study local transportation related issues. These projects are typically completed by a consultant team. Over the course of the past few years, Metro COG has expanded this program because of the needs of the fast-growing Fargo Moorhead Region.

Metro COG partners with its local jurisdictions and agencies such as the Minnesota and North Dakota Departments of Transportation, to advance transportation, and its related components, by developing, leading, and funding projects aimed at tackling regional issues. Figures 13 and 14 list those projects that Metro COG has developed, with the assistance of its regional partners, to complete in 2023 and 2024. These projects were vetted and prioritized by the Transportation Technical Committee (TTC) and approved by the Metro COG Policy Board. Project descriptions can be found in Section 10.

<sup>&</sup>lt;sup>2</sup>Budget is \$399,928.70 including \$100,000 budgeted for 2021, \$200,000 for 2022, and the remainder for 2023.

 $<sup>^3</sup>$ Total budget is \$275,000 with the final \$25,000 budgeted for 2023.

<sup>&</sup>lt;sup>4</sup>Estimated carryover amounts are likely to be higher than actual year-end carryover amounts.

Figure 13 2023 Contracted Planning Projects

2023 Contracted Projects								
Project	Jurisdiction	Total Cost	Federal %	Federal Share	Local %	Local Share	Other <sup>1</sup>	
NDSU ATAC Annual Participation (MPO Technical Assist)	Regional	\$10,000	80%	\$8,000	20%	\$2,000	\$0.00	
Travel Demand Model Update (2nd Year)	Regional	\$40,000	80%	\$32,000	20%	\$8,000	\$0.00	
Metropolitan Transportation Plan 2050 Update	Regional	\$180,000	80%	\$144,000	20%	\$36,000	\$0.00	
Interstate Operations Analysis (\$100,000 in 2021 and \$200,000 in 2022, \$124,445 in 2023; 3-year project with NDDOT and MnDOT funding participation)	Regional	\$124,445	80%	\$83,555	20%	\$12,890	\$28,000.00	
Electric Vehicle Readiness Study	Regional	\$150,000	80%	\$120,000	20%	\$30,000	\$0.00	
Moorhead Intersection Traffic Data Collection - \$10,000, moved \$5,000 to 2022	Moorhead	\$12,370	80%	\$9,896	20%	\$2,474	\$0.00	
Signalized Intersections Traffic Data Collection Phase II	Fargo, West Fargo, Moorhead, MnDOT	\$100,000	80%	\$80,000	20%	\$19,000	\$1,000.00	
Moorhead I-94 & 20th Street Interchange Analysis	Moorhead	\$150,000	80%	\$120,000	20%	\$15,000	\$15,000.00	
University Drive and 10th Street N One-Way Pair Conversion Study (Assumes \$100,000 out of \$275K for 2021)	Fargo	\$25,000	80%	\$20,000	20%	\$5,000	\$0.00	
Total		\$791,815		\$617,451		\$130,364	\$44,000	

<sup>1</sup> Other match sources include MnDOT and NDDOT for the Interstate Operations Analysis, MnDOT for the I-94 & 20th St. Interchange Analysis, and MnDOT for the Signalized Intersection Data Collection

Figure 14 2024 Contracted Planning Projects

2024 Contracted Projects								
Project	Jurisdiction	Total Cost	Federal %	Federal Share	Local %	Local Share	Other <sup>1</sup>	
NDSU ATAC Annual Participation (MPO Tech Assist)	Regional	\$10,000	80%	\$8,000	20%	\$2,000	\$0	
Metropolitan Transportation Plan 2050 Update (Year 2 of 2)	Regional	\$220,000	80%	\$176,000	20%	\$44,000	\$0	
Heartland Trail Alignment Analysis (Year 1 of 2, with \$125,000 also budgeted for 2025)	Clay County, Dilworth, Moorhead, Glyndon, Hawley	\$125,000	80%	\$100,000	20%	\$19,000	\$6,000	
Vehicular Bridge Crossing Study at 76th Ave South and 100th Ave S	Fargo, Cass County, Clay County	\$200,000	80%	\$160,000	20%	\$40,000	\$0	
15th Ave N Corridor Study	Moorhead, Dilworth, Clay County	\$150,000	80%	\$120,000	20%	\$30,000	\$0	
15th Street W - I-94 and Sheyenne Diversion Overpass Study - PEL	West Fargo	\$200,000	80%	\$160,000	20%	\$40,000	\$0	
Intersection Data Collection and Reporting - Expansion Project	Fargo, Moorhead, West Fargo, MnDOT	\$100,000	80%	\$80,000	20%	\$20,000	\$0	
Moorhead Intersection Traffic Data Collection	Moorhead	\$12,370	80%	\$9,896	20%	\$2,474	\$0	
Total		\$1,017,370		\$813,896		\$197,474	\$6,000	

<sup>&</sup>lt;sup>1</sup>Other match sources include Glyndon and Hawley.

#### Strategic Plan

The Metro COG MTP is updated every five years, but the initial work for the update begins soon after the last approved update. To assure documents and other actions that inform the MTP are completed on a timeline that facilitates the use of this information, Metro COG provides a strategic plan identifying UPWP Program Areas and tasks that support or become part of the MTP update. The Metro COG Strategic Plan (Figure 15) establishes a timeline for the development of the MTP by identifying those UPWP work activities, in chronological order, to prepare for, develop and inform the next update of the Metropolitan Transportation Plan.

Figure 15 Metro COG Strategic Plan for Major Activities

		2019-2020 UPWP		-2022 WP	2023-2024 UPWP	
Major Program Activity	2019	2020	2021	2022	2023	2024
Metropolitan Transportation Plan		MTP Updates			(appro	lpdate oval Q3 24)
MTP Origin Destination/Travel Time		*	*			
Transit Development Plan (TDP)		*				
Metropolitan-Wide Traffic Counts			*			
Traffic & Bicycle Counts (Annually/As-needed)		*	*	*	*	*
Bicycle & Pedestrian Plan			*			
Demographics			*	*		
Model Calibration				*	*	
Intelligent Transportation Plan				*		
Regional Freight Plan (2018)						
Congestion Management Process				*		
Regional Railroad Safety Plan (2018)						
Aerial Photography		*			*	
Regional Safety Plan					*	
TIP Development/Management	*	*	*	*	*	*

#### **Statement of Nondiscrimination**

Metro COG hereby gives public notice that it is the policy of the agency to assure full compliance with Title VI of the Civil Rights Act of 1964, the Civil Rights Restoration Act of 1987, Executive Order 12898 on Environmental Justice, Executive Order 13166 on Limited English Proficiency and related statutes and regulations in all programs and activities. In 2020, Metro COG adopted the Title VI and Non-Discrimination Plan. Title VI requires that no person in the United States of America shall, on the grounds of race, color or national origin, be excluded from the participation in, be denied the benefits of, or otherwise subjected to discrimination under any program or activity for which Metro COG receives federal financial assistance. Any person who believes that they have been aggrieved by an unlawful discriminatory practice under Title VI has a right to file a formal complaint with Metro COG. Any such complaint must be in writing and filed with the Metro COG Title VI Coordinator

within one hundred and eighty (180) days following the date of the alleged discriminatory occurrence.

For more information, or to obtain a Title VI Discrimination Complaint Form, please contact:

Cindy Gray, Executive Director Metro COG Title VI Coordinator Case Plaza, Suite 232 One North 2nd Street Fargo, North Dakota 58102-4807 gray@fmmetrocog.org 701.532.5103

The 2020 Title VI and Non-Discrimination Plan and a downloadable version of the Discrimination Complaint Form can also be found on the Metro COG website at: https://www.fmmetrocog.org/titlevi.

#### **Self-Certification and Restrictions on Lobbying**

#### **Self-Certification**

It is a requirement of 23 CFR 450.336 that the State and the Metropolitan Planning Organization (MPO) certify at least once every four years, concurrent with submittal of the Transportation Improvement Program (TIP) as part of State TIP approval, that its transportation planning process is being carried out in compliance with all applicable requirements. Metro COG updates its self-certification documentation on an annual basis, as part of the TIP.

The requirements of self-certification include:

- 1. 23 U.S.C. 134 and 49 U.S.C. 5303, and this subpart;
- 2. In non-attainment and maintenance areas, Sections 174 and 176 (c) and (d) of the Clean Air Act as amended (42 U.S.C. 7504, 7506 (c) and (d)) and 40 CFR part 93;
- 3. Title VI of the Civil Rights Act of 1964, as amended (42 USC 2000d-1) and 49 CFR part 21;
- 4. 49 USC 5332, prohibiting discrimination on the basis of race, color, creed, national origin, ex, or age in employment or business opportunity;
- 5. Sections 1101(b) of FAST (Pub. L. 112-141) and 49 CFR Part 26 regarding the involvement of disadvantaged business enterprises in DOT funded projects;
- 23 CFR part 230, regarding the implementation of an equal employment opportunity program on Federal and Federal-aid highway construction contracts;
- 7. The provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 et seq.) and 49 CFR Parts 27, 37, and 38;

- 8. The Older Americans Act, as amended (42 U.S.C 6101), prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance;
- 9. Section 324 of title 23, U.S.C regarding the prohibition of discrimination based on gender; and
- 10. Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and 49 CFR 27 regarding discrimination against individuals with disabilities.

In addition to those requirements outlined in 23 CFR 450.336, Metro COG is also required to certify that its transportation planning process complies with additional Federal requirements, as follows:

- Private Enterprise Participation in Metro COGs Planning Process (49 USC 1607 and 1602 [c])
- Drug Free Workplace Certification (49 CFR, Part 29, sub-part F)
- Restrictions on Influencing Certain Federal Activities (49 CFR, Part 20)
- Restrictions on Procurements from Debarred or Suspended Persons/Firms (49 CFR, Part 29, sub-parts A to E)
- Executive Order 12898 Environmental Justice in Metropolitan Transportation
   Plan

The Metro COG Policy Board also certifies that the 3-C (continuing, comprehensive, and cooperative) planning process used in the FM Metropolitan area complies with the above federal requirements.

Every three years Metro COG reviews the federal regulations in relationship to Metro COG's planning program, and generates a Metropolitan Transportation Planning Process Certification document to identify Policy Board requirements in meeting the intent of federal legislation. Annually, as part of the Transportation Improvement Program, the Policy Board Chair signs on behalf of the full Policy Board a self-certification statement expressing the Board's confidence that Metro COG's planning activities are in compliance with the federal requirements noted above.

Signed copies of three resolutions are included in Appendix F. They include a resolution endorsing the FY 2023 – FY 2026 TIP for the Fargo-Moorhead Metropolitan Area, a Resolution Confirming the MTP as being Currently Held Valid, and a Transportation Planning Process Self Certification Statement.

#### Restrictions on Lobbying

Similar to the Self Certification Statement, Metro COG must attest to the fact that we abide by federal legislation and sign a statement on restrictions on lobbying. Appendix G. includes a signed statement on Restrictions on Lobbying.

#### **Program Areas and Subtasks**

Metro COG breaks the Program Areas into individual sub-tasks to be complete in each of the calendar years covered by this UPWP. Each Program Area has identified an objective, a budget and sub-task. Each sub-task has an estimated period for completion and identifies the responsible agencies and participants.

# 100 Policy and Administrative Forums

#### Objective:

To maintain and coordinate policy and administrative forums. Work includes, but is not limited to creating agendas and supporting material, conducting meetings, traveling to and from meetings and communications with committee members.

#### Relation to Planning Factors:

This task addresses all Federal planning factors and Federal highway program national goals through its high level of coordination with local, state, and federal leaders.

#### Relation to IIJA Planning Emphasis Areas:

Policy and administrative forums involve extensive work with elected officials and staff at all participating jurisdictions and with MnDOT, NDDOT, FHWA, and FTA, as well as with numerous stakeholders. While the outcome of these Forums is necessary for the achievement of all of the planning emphasis areas, the primary benefit is **Public Involvement**.

Assigned Staff Hours in UPWP:	2023	2024
	1,260	1,260

#### **Previous Accomplishments:**

- Monthly MPO Policy Board Meetings
- Scheduled Metro COG Executive Committee Meetings (usually monthly)
- Monthly TTC Meetings
- Bi Annual North Dakota MPO Directors meetings
- Mid-Year Reviews by FHWA, FTA, NDDOT and MNDOT
- Quarterly MnDOT MPO Directors meetings
- Quarterly ATP-4 meetings
- Various Federal, State, and Local Committee Meetings

**Figure 16** provides a breakdown of staff hours and budget in Policy and Administrative Forums.

Figure 16 Activity Budget and Funding Source Split for Program Area 100

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Funding Source	2023		20	24	Total Activity Budget		
	Percent	Amount	Percent Amount		2023-2024		
CPG	80%	\$57,943	80%	\$60,406	\$118,350		
Local	20%	\$14,486	20%	\$15,102	\$29,587		
Total	100%	\$72,249	100%	\$75,508	\$147,937		

#### 101 Metro COG Policy Board

The Policy Board meets monthly and is charged with adopting major plans, approving the agency's annual budget and work program, reviewing and approving monthly bills, providing oversight of Metro COG's activities, and carrying out activities identified in the Metro COG Articles of Association, as amended.

Participant(s): Metro COG

Participant(s): Metro COG

#### **Activities:**

- Developing, emailing and website posting of meeting agendas and agenda packets
- Preparing and reviewing meeting minutes
- Contacting Policy Board members
- Providing staff support and research
- Preparing staff reports and presentations
- General meeting facilitation

ProductsCompletion Date2023 Monthly Policy Board meetingsMonthly2024 Monthly Policy Board meetingsMonthly

#### 102 Metro COG Executive Committee

The Metro COG Executive Committee meetings are scheduled monthly, but the Committee meets on an "as needed" basis. The Executive Committee recommends the agency's annual budget and work program to the Policy Board, as well as other recommendations as required in the day-to-day operations of the agency.

#### **Activities:**

- Developing, and emailing of meeting agendas and agenda packets
- Preparing and reviewing meeting minutes
- Contacting Policy Board members
- Providing staff support and research
- Preparing staff reports and presentations
- General meeting facilitation

ProductsCompletion Date2023 Executive Committee Meetings (as needed).As Needed2024 Executive Committee Meetings (as needed).As Needed

#### 103 Transportation Technical Committee (TTC)

Metro COG works with the Transportation Technical Committee (TTC) to carry out a program of continuing, comprehensive and coordinated transportation planning. Through this work with the TTC, Metro COG maintains correspondence and coordination with participating agencies, and provide other technical support necessary to the transportation planning program. The TTC typically meets on a monthly basis to approve action items and discuss issues in the Metro COG region in order to forward recommendations to the Metro COG Policy Board for disposition.

Participant(s): Metro COG

#### **Activities:**

- Developing, emailing and website posting of meeting agendas and agenda packets
- Preparing and reviewing meeting minutes
- Contacting TTC members
- Providing staff support and research
- Preparing staff reports and presentations
- General meeting facilitation

Products

Date
2023 Monthly TTC meetings
2024 Monthly TTC meetings
Monthly
Monthly

104 Federal, State, and Local Committee Meetings Participant(s): Metro COG

The MPOs in North Dakota and Minnesota meet to discuss transportation issues related to MPOs and coordination with the respective State Departments of Transportation in carrying out MPO activities. Meetings are held two times per year (biannually) in North Dakota and four times (quarterly) in Minnesota. There are also various meetings on Federal, state, and local topics that Metro COG staff attend regularly. This includes meetings such as ATP-4, statewide plans, STIC, local coordination on specific areas, and other such meetings that are not specifically tied to a Metro COG study.

#### **Activities:**

- Agenda development
- Staff support and research
- Travel to and from meeting venue or participate remotely
- Review of materials prior to meetings

Products

Attendance at Federal, State, and Local meetings

Completion Date

Annually

# 200 Contracted Planning Services

#### Objective:

To conduct Metro COG's annual contracted planning projects for the purposes of analyzing local and regional issues as well as development of Metro COG's required transportation planning documentation. This element allows Metro COG the resources to develop contracted planning scopes of work, go through the consultant procurement process, and provide contract management and oversight for work that is contracted to a consultant. Staff actively participate in the plan's development by coordinating with local jurisdictions as well as guiding the consultant teams based upon Metro COG's goals as stated in the adopted Metropolitan Transportation Plan.

#### Relation to Planning Factors:

Different projects represent different planning factors, and the relationships will be discussed below with each project.

#### Relation to IIJA Planning Emphasis Areas:

Each of the projects included in this section of the UPWP emphasize different elements of the planning emphasis areas. The primary area of emphasis will be highlighted with the description of each project.

Assigned Staff Hours in UPWP:	2023	2024		
	2,178	2,607		

#### **Previous Accomplishments:**

- Veterans Boulevard Corridor Extension Study
- Metro Area Bicycle and Pedestrian Plan Update
- 76<sup>th</sup> Avenue S Corridor Study
- Metro Grow 2045 Metropolitan Transportation Plan
- Northwest Metro Transportation Plan
- Horace Comprehensive and Transportation Plan
- Moorhead 12<sup>th</sup> Avenue S Corridor Study
- FM Diversion Recreation Plan
- West Fargo 9<sup>th</sup> Street Corridor Study
- MATBUS Transit Development Plan

Figure 17 provides a breakdown of staff budget in Contracted Planning Services.

Figure 17 Activity Budget and Funding Source Split for Program Area 200

Funding Source	2023		20	24	Total Activity Budget
	Percent	Amount	Percent	Amount	2023-2024
CPG	80%	\$96,997	80%	\$121,501	\$218,497
Local	20%	\$24,249	20%	\$30,375	\$54,624
Total	100%	\$121,246	100%	\$151,876	\$273,122

#### 2021-214 Interstate Operations Analysis (CARRYOVER)

Participant(s): Metro COG/ DOTs/Member Jurisdictions/ Consultant

Project Budget: \$400,000 (original)

\$24,445 (amendment)

2023 Portion of Budget: \$124,445 Estimated Carryover from 2021-2022 UPWP: \$90,000

The last interstate operations analysis was completed in 2011. Since then, the metro area has grown considerably, and many of the recommendations of the plan have been implemented or are in the process of being implemented. Both MnDOT and NDDOT have scheduled interstate reconstruction projects within the next 5 to 10 years. This study will inform those reconstruction projects relative to future ADT and peak hour volumes, pinch points, weaving issues, potential CD opportunities, and potential need for and feasibility of future interchanges. In addition, the Cass County Comprehensive and Transportation Plan included a planning level alignment of a ring route around the west side of the metro area. Metro Grow called for additional study of this ring route, and a similar facility on the Minnesota side, to provide an efficient alternative route around the metro area. The need for and potential benefit of such a facility will be studied as part of the interstate operations analysis, since these facilities have the potential to serve as a reliever to regional interstate routes.

This project is already programmed to extend into 2023. However, budget from 2022 is likely to need some level of carryover into 2023. An early estimate of 2022 carryover of the consultant budget is \$90,000. The 2023 consultant budget for the project is \$124,445 which includes the amount budgeted for 2023 and Amendment 1, approved in July, 2022. The carryover of the project will also involve additional staff time.

#### Relation to Planning Factors:

This project primarily addresses economic vitality, safety, security, accessibility and mobility, economic development, integration and connectivity, efficient management and operation, preservation of the existing system, and resiliency and reliability. It also relates to tourism, since I-94 and I-29 are significant routes for tourists traveling to and through the metro region.

#### Relation to Planning Emphasis Areas:

**Tackling the Climate Crisis** – addressing future congestion on the interstate highway system through the metropolitan area is a necessary component of reducing greenhouse gas.

**Equity and Justice40 in Transportation Planning** – with this project, we are studying the impacts of future interstate improvements on low income and minority areas of the community.

**Public Involvement** – stakeholder groups have been identified that can speak specifically to the needs and issues of interstate highway users.

**Planning and Environmental Linkages (PEL)** – while this project is not being conducted as a PEL, environmental considerations will be identified relative to recommended roadway modifications.

Data in Transportation Planning – numerous efforts have been made and continue to be made as part of this project to access existing data sources, and to share data between agencies for use in conducting the analysis.

#### **Activities:**

- Document existing conditions (safety, volumes, level of service, travel times, peak vs. non-peak operations)
- Use regional TDM to identify future traffic volumes
- Use Streetlight to gather origin/destination information for interstate system
- Use DTA to test impacts of congestion, construction or incidents at key locations on the interstate system
- Use DTA and TDM to run sensitivity analyses of various segments of ring routes around the metro area
- VISSIM analysis (or other visualization/analysis tool) of interstate operations on entire system or where beneficial
- Identify opportunities for collector/distributor facilities and analyze for operational and/or safety benefits
- Identify the needs and opportunities for active transportation crossings of interstate mainline and ramps
- Consider Red River Bridge rehabilitation or replacement
- Address equity considerations identified in MnDOT District 4 Study, including the highway impacting certain populations
- Planning level NEPA considerations
- Need for noise walls
- Flooding considerations
- Freight considerations
- Moorhead rest area
- Snow control measures
- Public and stakeholder engagement
- Prioritized list of future improvements
- Planning level cost estimates
- Buildout Traffic Projections for further analysis of the benefits of a ring route (Amendment 1)

**Products Completion Date** 1st QTR 2023

Final Interstate Operations Analysis

2021-217 Red River Greenway Study (CARRYOVER) Participant(s): Metro COG/

Fargo/Consultant

\$155,000 Total Project Budget: Estimated Carryover from 2021-2022 UPWP: \$14,000

A Red River Greenway Study was last completed on the North Dakota side of the Red River in 2008. Since then, many things have changed, including the construction of a floodwall and the acquisition of many properties along the river. Residents have increasingly demonstrated the extent to which they value the river corridor as a bicycle and pedestrian route for travel within the metro area and an opportunity for exercise in a natural non-traffic environment. However, opportunities exist to improve upon and expand access to areas along the river. Connections with the existing roadway network are critical to improve access to the greenway. Public and stakeholder engagement will be a significant part of the project. Recommendations from the Bicycle Gap Analysis will inform the study. The project is envisioned to begin in the third quarter of 2021, spanning through 2022. This will allow input and priorities from the bicycle and pedestrian plan update to inform the study.

#### **Relation to Planning Factors:**

This project primarily addresses accessibility and mobility for pedestrians and bicyclists, promoting energy conservation and improving quality of life, and improving economic development. Improved connectivity of the bicycle and pedestrian network along the Red River and to/from the river is a key component. The outcome of project has the potential to enhance tourism and travel.

#### Relation to IIJA Planning Emphasis Areas:

**Tackling the Climate Crisis** – by improving the bicycle and pedestrian network through the recommendations of this study, the metro area will facilitate bicycle and pedestrian travel along the Red River Corridor.

**Equity and Justice40 in Transportation Planning** – By identifying improved bicycle and pedestrian networks along and to/from the Red River, access to both transportation corridors and recreation areas are made possible in a manner that is accessible to everyone.

**Public Involvement** – This study incorporates a broad range of public involvement activities and opportunities, including in-person meetings and pop-up events as well as on-line web-based opportunities for input.

#### **Activities:**

- Project management and oversight
- Documentation of existing conditions
- Identification of opportunities and constraints
- Identification of alternatives for improvements to the existing system and expansion to the system
- Public and stakeholder engagement
- Written and visual documentation of various improvement/expansion alternatives
- Prioritized list of improvements and expansion projects
- Draft and final report

**Products**Final Study and Plan

**Completion Date** 

1st QTR 2023

Participant(s): Metro COG/

ATAC

#### 2022-219 Dynamic Traffic Assignment Scenario Analyses (ATAC) (CARRYOVER)

Project Budget: \$15,000 Estimated Carryover from 2021-2022 UPWP: \$10,000

Use the DTA model to analyze the effects of construction, detours, road closures, etc. at selected locations within the metropolitan planning area, and work with local jurisdictions to provide information that will allow them to better prepare for and implement travel demand management systems during construction or events.

#### **Relation to Planning Factors:**

The DTA Scenario analysis primarily addresses accessibility and mobility, as well as efficient system management and operations by analyzing the impacts of road closures and overlapping construction impacts to traffic flow.

#### Relation to IIJA Planning Emphasis Areas:

Data in Transportation Planning – the use of DTA is primarily a way of sharing data associated with travel demand modeling across multiple jurisdictions.

Tackling the Climate Crisis – DTA is a tool that can help to better manage the type of traffic congestion that occurs when incidents or roadway closures affect traffic flow has the potential to help reduce greenhouses gases.

#### **Activities:**

- Identify scenarios to study
- Set up model to study the scenario and alternatives
- Summarize immediate and longer term impacts
- Identify alternatives to reduce delay and congestion for the traveling public
- Meet and coordinate between ATAC, local jurisdictions, and Metro COG

**Products Completion Date** Model results, summary of results, and recommended 2nd QTR 2023

actions

2022-223 TH 10 Corridor Study through Dilworth (CARRYOVER)

Participant(s): Metro COG/ Dilworth/MnDOT/Consultant

Project Budget: \$160,000 Estimated Carryover from 2021-2022 UPWP: \$60,000

The TH 10 Corridor Study through Dilworth will identify the future needs and vision of this portion of TH 10 prior to the initiation of roadway design for reconstruction. The study should consider existing conditions, future capacity needs, traffic control, safety, level of service, relationship to downtown Dilworth, safe routes to school, corridor aesthetics, access management, and impacts to existing and future land uses along the corridor.

#### **Relation to Planning Factors:**

This project will primarily relate to economic vitality, safety, mobility, economic development, and system management and operation. It also relates to the preservation of the existing roadway.

#### Relation to IIJA Planning Emphasis Areas:

Equity and Justice40 in Transportation Planning – this corridor study is aimed at ensuring public involvement in the planning process and developing strategies that reflect various perspectives, concerns and priorities from impacted areas, many of which are disadvantaged in some way.

Complete Streets - This project is aimed at addressing safety for all road users. Bicyclist and pedestrian safety are of particular concern.

Public Involvement – many steps are being taken to seek input from the public and stakeholders along the corridor and within the community of Dilworth.

#### **Activities:**

- Documentation of existing conditions
- Traffic forecasts
- Traffic operations analysis
- Safety analysis
- City infrastructure needs and timing
- Equity considerations identified in MnDOT District 4 study, including the highway impacting certain populations
- Planning level NEPA considerations
- Multi-modal needs for bike/pedestrians, transit and freight
- Coordination with Highway 10 project in Moorhead
- Heartland Trail routing
- Public and stakeholder engagement
- Vision for the corridor
- 2050 needs of the corridor balance mobility with the city's vision for the corridor
- Corridor alternatives
- Planning level cost estimates
- Project management and oversight
- Draft and final report
- Approval process

**Products Completion Date** 2<sup>nd</sup> QTR 2023

Final TH 10 Corridor Study through Dilworth

2022-224 Moorhead Intersection Data Collection Participant(s): Metro COG/ ATAC/Moorhead (CARRYOVER)

Project Budget: \$37,110 (see 2023-205 and 2024-205)

\$12,370/year for 2022-2024

Estimated Carryover from 2021-2022 UPWP: \$10,000 Metro COG and the City of Moorhead will team with ATAC to initiate an intersection traffic counting program that will, over time, provide counts of the City's signalized intersections every three years. Each year, the project will include approximately 18 intersections.

#### Relationship to Planning Factors:

By having access to up-to-date turning movement count data, the City of Moorhead has the tools to improve mobility and optimize the efficiency of its signalized intersections and overall transportation system, making the roadway network more resilient and reliable.

#### Relationship to IIJA Planning Factors:

**Tackling the Climate Crisis** – improved traffic flow and reduced queueing times at traffic signals helps reduce greenhouse gas production.

**Data in Transportation Planning** – data collected for this project will be useful in multiple studies and efforts.

#### **Activities:**

- Place counting equipment (Metro COG and City of Moorhead) at 18 intersections
- Provide video files to ATAC for processing
- ATAC will conduct QA/QC on data collected and processed.
- ATAC will provide data to City of Moorhead for use in traffic monitoring, corridor studies, and signal timing
- Project management and oversight

Products
Intersection turning movement counts

Completion Date
2nd QTR 2023

2022-225 University Drive & 10<sup>th</sup> Street Corridor Study (CARRYOVER)

2023-225 University Drive & 10<sup>th</sup> Street Corridor Study

Metro COG/
Fargo/Consultant

Project Budget: \$275,000 2023 Portion of Budget: \$25,000 Estimated Carryover from 2021-2022 UPWP: \$100,000

Metro COG, the City of Fargo, and NDDOT will study the impacts and feasibility of converting the one-way portion of University Drive and 10<sup>th</sup> Street (Hwy 81) from a one-way pair to two-way streets between 19<sup>th</sup> Avenue N and 13<sup>th</sup> Avenue S. Traffic forecasts and traffic operations analyses will be conducted to examine the extent to which the roadway sections can be used in their existing configurations and to identify roadway segments that would require reconstruction. Impacts to intersecting and parallel roadways must be identified and analyzed. Impacts to freight and delivery services shall be identified and analyzed. Impacts to transit routes, bicyclists and pedestrians will be identified and addressed as part of the study. Complete streets components,

including on-street parking (where applicable) and aesthetic improvements shall be identified. Roadway components, traffic control modifications, and other improvements needed to make such a change will be identified. Planning level cost estimates will be provided. Stakeholder and public engagement will be conducted to determine the level of support for leaving the corridors the same, and for changing them to two-way streets. A land use and economic analysis will be required to identify the pros and cons of changing this long-standing one-way pair, drawing upon public input received by the City of Fargo during the development of the Core Neighborhoods Plan.

# **Relation to Planning Factors:**

This broad-based project has some level of relationship to all 10 of the planning factors.

# Relation to IIJA Planning Emphasis Areas:

**Equity and Justice40 in Transportation Planning** – this study examines transportation alternatives along two one-way corridors along which a significant amount of affordable housing is located. A high level of underserved and disadvantaged households exists in close proximity to these corridors.

**Complete Streets** – impacts on safety are being examined for all road uses, with special emphasis on pedestrians and bicyclists and adjacent land uses.

**Public Involvement** – the project involves extensive public engagement, both virtually, on-line, and in person.

**Data in Transportation Planning** – data developed as part of other recent studies, as well as the regional travel demand model, has been shared with this project.

#### **Activities:**

- Project Management
- Data Collection
- Public and Stakeholder Engagement
- Development of Traffic Projections
- Traffic Analyses
- Identification of complete streets components
- Land use and economic impact analysis
- Freight and delivery service impacts and analyses
- Identification of traffic control modifications and other changes needed if a conversion were to take place
- Conceptual layouts
- Development of planning level cost estimates
- Identify existing and future roadway responsibilities (City of Fargo, NDDOT)
- Draft and final report
- Approval process

Products
University Drive & 10th Street (Hwy 81) One-Way Pair

Completion Date
2nd QTR 2023

University Drive & 10<sup>th</sup> Street (Hwy 81) One-Way Pair Conversion Study

#### 2022-226 25th Street S Corridor Study (CARRYOVER)

Participant(s): Metro COG/ Fargo/Consultant

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Project Budget: \$125,000 Estimated Carryover from 2021-2022 UPWP: \$20,000

Metro COG and the City of Fargo will study the future traffic projections, traffic operations, and multi-modal needs along 25th Street S from 32nd Avenue S to 58th Avenue S to determine if changes are needed leading up to anticipated pavement replacement on this section of the corridor. Intersecting and parallel roadways must be identified and analyzed. Existing and future use of the corridor by MATBUS and by bicyclists and pedestrians will be identified and addressed as part of the study. Complete streets components and aesthetic improvements shall be identified. Roadway components, traffic control modifications, and other improvements expected to be needed within the next 20-25 years will be identified. Planning level cost estimates will be provided. Stakeholder and public engagement will be conducted.

# **Relation to Planning Factors:**

To some extent, all of the planning factors are being addressed with this corridor study, with special emphasis on safety, mobility, multi-modal integration, and efficient operations.

# Relation to IIJA Planning Emphasis Areas:

**Tackling the Climate Crisis** – improved traffic operations and traffic flow along this corridor will help reduce greenhouse gases, as will the integration of improved multimodal opportunities.

**Complete Streets** – 25<sup>th</sup> Street is identified as an Active Living Corridor in the City of Fargo's Comprehensive Plan, so improving the integration of multi-modal opportunities along the corridor is a special area of emphasis.

**Public Involvement** – meaningful public involvement is being carried out using on-line, virtual, and in-person methods, with social media and other methods being used to distribute information about engagement opportunities.

### **Activities:**

- Project Management
- Data Collection
- Public and Stakeholder Engagement
- Development of Traffic Projections
- Traffic Analyses
- Identification of complete streets components
- Identification of traffic control modifications and other changes
- Conceptual layouts
- Development of planning level cost estimates
- Draft and final report
- Approval process

**Products** 25<sup>th</sup> Street S Corridor Study

**Completion Date** 

1st QTR 2023

2023-201 NDSU ATAC Participation 2024-201 NDSU ATAC Participation (Technical Support) Participant(s): Metro COG/ ATAC

Project Budget: \$10,000/year for total of \$20,000

Metro COG contracts with the Advanced Traffic Analysis Center (ATAC) for technical assistance in transportation planning and MPO responsibilities, most notably staying abreast of technological advances in the field of traffic analysis and travel demand modeling, among other things. The master contract enables Metro COG to contract with ATAC for the purpose of updating and maintaining the Metro COG Travel Demand Model (TDM), furthering the signalized intersection data collection program, and maintaining/updating the Regional ITS Architecture.

### Relation to Planning Factors:

Coordination with NDSU's ATAC is aimed at addressing all of the planning factors to some extent. The technical assistance provided by ATAC facilities many of the other work program activities.

# Relation to IIJA Planning Emphasis Areas:

**Data in Transportation Planning** – much of the work carried out by ATAC through this contract allows the collection and dissemination of data that reduces the time and cost involved with gathering data specifically for certain studies.

#### **Activities:**

- Quarterly meetings with the MPOs and NDDOT to discuss MPO support activities and modeling best practices
- Periodic assistance with travel demand model, and coordination between ATAC and consultants using the model

ProductsCompletion DateOngoing Technical Support and Contracting forOngoingTechnical AnalysesOngoing

2023-202 Metropolitan Transportation Plan 2050 Participant(s): Metro COG/ 2024-202 Metropolitan Transportation Plan 2050 All Jurisdictions/ Consultant

 Project Budget:
 \$400,000

 2023 Portion of Budget:
 \$180,000

 2024 Portion of Budget:
 \$220,000

Metro COG will lead and administer a consultant-led project to complete the next update of the Metropolitan Transportation Plan. The plan will build upon the steps of the

process that have already been completed, such as 2021 traffic and freight counts, updated demographic forecasts, and an updated travel demand model. In addition to identifying the need for future transportation improvements, in the form of both system preservation and system expansion, the plan should build upon the 2045 MTP's efforts to identify and prioritize steps the metro area can take to expand upon transportation system management and operations (TSMO) as a means of managing future increases in traffic volumes. The MTP must be multi-modal in nature, and seek input from the public on the priorities of the transportation system over the next 25 years.

The MPT must incorporate an update to the Congestion Management Process included in the 2045 MTP, to ensure that the requirements of the metro area as a TMA are met or exceeded.

# Relation to Planning Factors:

This broad-based plan relates to and draws upon all of the planning factors. At a metrowide level, the Plan particularly emphasizes integration and connectivity of the transprotation system across and between modes for people and freight. Resiliency and reliability, along with system preservation and system management are also critical.

# Relation to IIJA Planning Emphasis Areas:

With the possible exception of Federal Land Management Agency Coordination, the MTP will address all of the Planning Emphasis Areas. The absence of Federal Lands within our MPA, with a few small exceptions in the rural portion of Clay County, are the reason for the exception.

# Activities:

- Project Management
- Data Collection
- Public and Stakeholder Engagement
- Development of Traffic Projections
- Traffic Analyses
- Update goals and objectives
- Update of CMP to ensure TMA requirements are met
- Identify future transportation revenues (maintenance and expansion)
- Identify need for future improvements (system preservation and system expansion)
- Development of planning level cost estimates
- Fiscal Constraint
- Draft and final plan
- Approval process

**Products**2050 Metropolitan Transportation Plan

**Completion Date** 

3rd QTR 2024

### 2023-203 Travel Demand Model Update

Participant(s): Metro COG/

Project Budget: \$60,000 2023 Portion of Budget: \$20,000 2024 Portion of Budget: \$40,000

This project was budgeted for two years – 2022 and 2023, and consists of an update to the metro area travel demand model. The update will incorporate all roadway network changes that have occurred since the last model update. The 2021 traffic count data will be used to calibrate the model to the 2021 base year. An existing + committed (E+C) model will need to be prepared as the starting point for analyzing the performance of the E+C network with 2050 demographic forecasts. The StreetLight platform will be used to update origin designation information within the model.

# **Relation to Planning Factors:**

Primarily, the travel demand model is aimed at promoting efficient system management and operation by providing travel demand forecasts based on predicted levels of growth. The model is also used to review mobility and connectivity. Its broad use by the majority of Metro COG's plans and studies yeilds a relationship to all of the planning factors.

# Relation to IIJA Planning Emphasis Areas:

**Tackling the Climate Crisis –** the model provides the basis for analyzing travel time, trip length, and levels of congestion. It is a tool in analyzing our ability to reduce greenhouse gas production.

**Equity and Justice40 in Transportation Planning –** the model, along with GIS and Census data, provides the tools to analyze the extent to which congestion or lack of roadway infrastructure affects disadvantaged segments of the metro area. By the same token the impacts of roadway improvements needed to address congestion can also be analyzed as a result of the data provided by the model.

**Data in Transportation Planning** – the model is shared with consultants carrying out corridor and sub-area studies, and metro-wide plans. Data is shared in this way, reducing the amount of rework necessary for each study, and bringing consistency to the assumptions used.

#### **Activities:**

- Update roadway network within model
- Update base year demographics (jobs, households)
- Model calibration 2021
- Preparation of E+C network
- Run 2050 demographic projections on E+C Network
- QA/QC of model results
- Project management and oversight
- Write-up of modeling approach, tools, and methodology
- Meet and coordinate between ATAC, local jurisdictions, DOTs and Metro COG

4th QTR 2023

2023-204 Electric Vehicle Readiness Study

**Participant(s):** Metro COG/ Local Jurisdictions/Consultant

Project Budget:

\$150,000

Metro COG will lead and administer this project, which will engage a consultant to advise the metro area on land use and regulatory considerations related to electric vehicle charging infrastructure. The North Dakota and Minnesota statewide electric vehicle charging plans will be reviewed as a starting point. The study will identify existing vehicle charging infrastructure, and anticipated needs in five-year increments over the next 20 years. Coordination with electricity providers will be an important component of this study, to document their capacity to provide the anticipated level of electricity within various parts of the metropolitan area. Charging options and needs will be taken into consideration (e.g., residential, commercial, employer-based, tourism needs, etc.).

### Relation to Planning Factors:

This study has the potential to support economic vitality, security, mobility, and resiliency of the metro area by better preparing it to accommodate electric vehicles.

# Relation to IIJA Planning Emphasis Areas:

**Tackling the Climate Crisis** – electric vehicles result in lower greenhouse gas emissions. **Equity and Justice40 in Transportation Planning** – the study will examine the best alternatives for electric vehicle charging in portions of the community that are typically underserved and disadvantaged.

#### Activities:

- Document existing conditions
- Estimate the number of electric vehicles in the vehicle fleet in five-year increments
- Coordination and data collection from electrical providers
- Review of statewide plans and documentation from electricity providers such as Xcel Energy
- Identify issues
- Review existing regulations pertaining to infrastructure provision and make recommendations as to how to best incorporate electric vehicle charging capacity into the urban environment, in both developed and newly developing areas of the metropolitan area.

Products Completion Date

Electric Vehicle Readiness Study and Plan

4th QTR 2023

2023 – 205 Moorhead Intersection Data Collection Participant(s): Metro COG/ 2024 – 205 Moorhead Intersection Data Collection ATAC/Moorhead

Project Budget: \$37,110 (see 2022-224)

2023 Budget: \$12,370 2024 Budget: \$12,370

Metro COG and the City of Moorhead will continue this project, which began in 2022, through the three-year time frame of the contract. Metro COG and the City is teamed with ATAC to carry out an intersection traffic counting program that will, over time, provide counts of the City's signalized intersections every three years. Each year, the project will include approximately 18 intersections.

## Relationship to Planning Factors:

By having access to up-to-date turning movement count data, the City of Moorhead has the tools to improve mobility and optimize the efficiency of its signalized intersections and overall transportation system, making the roadway network more resilient and reliable.

# Relationship to IIJA Planning Factors:

**Tackling the Climate Crisis** – improved traffic flow and reduced queueing times at traffic signals helps reduce greenhouse gas production.

**Data in Transportation Planning** – data collected for this project will be useful in multiple studies and efforts.

#### **Activities:**

- Place counting equipment (Metro COG and City of Moorhead) at approximately 18 intersections per year
- Provide video files to ATAC for processing
- ATAC will conduct QA/QC on data collected and processed.
- ATAC will provide data to City of Moorhead for use in traffic monitoring, corridor studies, and signal timing
- Project management and oversight

Products

Completion Date
Intersection turning movement counts

4th QTR 2023 & 2024

2023 – 206 Signalized Intersection Data Collection Participant(s): Metro COG/

Fargo/Moorhead/ West Fargo/MnDOT/ Consultant

Project Budget: \$100,000

Metro COG will lead and administer a data collection project carried out by MnDOT which will build upon the intersection data collection and reporting project that was started in recent year. The project results in the on-going day-to-day collection of turning movement counts at signalized intersections. The data can be accessed on a website, and data parameters can be set to any parameters (hours, number of days, specific dates, etc.). The intent of this data collection is to a) provide data for improved traffic signal timing and operation, and b) reduce the need for turning movement counts when traffic impact or corridor studies are done.

# Relation to Planning Factors:

Primarily, this project is aimed at planning factors relating to mobility, efficient system management and operation, and reliability.

### Relation to IIJA Planning Emphasis Areas:

Tackling the Climate Crisis - The use of the data collected and reported as a result of this study will help reduce traffic congestion at signalized intersections, resulting in a reduction in greenhouse gas production.

Equity and Justice40 in Transportation Planning – all drivers equally experiencing delay at signalized intersections. Improving operations for all is an equitable use of transportation funds.

Complete Streets - By having access to data about the numbers of pedestrians crossing signalized intersections, traffic engineers can better time traffic signals to accommodate pedestrian traffic.

Data in Transportation Planning - Data gathered as part of this work will be useful in multiple areas of study by multiple entities.

#### Activities:

- Project Management
- Coordination with cities and MnDOT regarding signalized intersections to include in the project
- Data Collection regarding characteristics of signal equipment, signal timing, travel lanes, etc.
- Implementation of counting program
- Set-up of website reporting

**Completion Date Products** 4th QTR 2023

Complete Intersection Data Collection & Reporting

2023 – 207 Moorhead I-94 & 20th Street Interchange Participant(s): Metro COG/ Moorhead/MnDOT/Consultant Analysis

Project Budget: \$150,000

The purpose of this project is to reanalyze interchange concepts at I-94 and 20th Street in Moorhead to determine the feasibility of modifying the interchange to include ramps to and from the east on I-94. This was studied nearly 15 years ago, and the City of

Moorhead is interested in reanalyzing the area to determine how ramps to/from the east would affect local traffic flow on the City's street network, and how such a change may fit into the City's future land use plans for the area. Past interchange concepts will be reviewed and new or modified concepts will further examine feasibility of modifying this interchange.

# Relation to Planning Factors:

This project relates to the planning factors of supporting economic vitality, accessibility and mobility, economic development, connectivity, and system resiliency.

# Relation to IIJA Planning Emphasis Areas:

**Tackling the Climate Crisis** – by facilitating access to I-94 at 20<sup>th</sup> Street, circuitous vehicular trips will be reduced, resulting in reduction of greenhouse gases. **Equity and Justice40 in Transportation Planning** – studying the feasibility of a full interchange at this location has the potential to better serve disadvantaged communities in close proximity to 20<sup>th</sup> Street who currently have to go out of their way or take a slower route on local streets to access eastbound I-94.

**Public Involvement –** meaningful public involvement will be sought using a variety of methods for engagement and input.

**Planning and Environmental Linkages (PEL) –** PEL considerations will be included in the form of early identification of environmental impacts and opportunities and constraints. **Data in Transportation Planning –** Data from the Interstate Operations Analysis will be made available for use in this study.

#### **Activities:**

- Review of background material, such as City's future land use plan, Interstate Operations Analysis, and other pertinent documentation
- Interchange concept development (at least four concepts)
- Analysis of travel demand changes with ramps to/from the east
- Early identification of environmental impacts
- Opportunities and constraints analysis
- Project management and oversight
- Public and stakeholder engagement
- Coordination between Moorhead, MnDOT and Metro COG

**Products**Interchange Study Report
Completion Date
4th QTR 2023

2024 – 208 Heartland Trail Alignment Analysis

Participant(s): Metro COG/ Clay County/Moorhead/ Dilworth/Glyndon/Hawley/ Consultant

 Project Budget:
 \$250,000

 2024 Budget:
 \$125,000

 2025 Budget:
 \$125,000

The purpose of this project is to build upon the work that has been done with the Heartland Trail alignment previously identified by Metro COG in consultation with the Heartland Trail Committee. The study would document planning level opportunities and constraints associated with the route previously identified, and would identify potential routes that are likely to overcome constraints. Route characteristics such as right-of-way, wetlands, prime farmland, cultural or historical features, land use, and so forth will need to be documented to identify route alternatives. Public and property owner engagement will need to be included as part of the project. Funding opportunities should be researched and documented. The overall goal of the project is to provide the type of plan that can be used to secure funding for this facility.

Only half of the project is expected to be completed in 2024. The 2025-26 UPWP will need to include the other half of the project budget in 2025.

#### **Relation to Planning Factors:**

This study will address a broad range of planning factors, including economic vitality, safety, accessibility and mobility, environment, economic development, connectivity, and tourism.

# Relation to IIJA Planning Emphasis Areas:

**Tackling the Climate Crisis** – the Heartland Trail will serve bicyclists and pedestrians, resulting in a facility that will not increase greenhouse gases.

**Equity and Justice40 in Transportation Planning** – the planning of a regional trail moves our region in the direction of providing a low-cost opportunity for recreation and transportation that is accessible to all users. Public health benefits of trail use are equally accessible to all.

**Complete Streets** – this study will review connectivity to the future trail, looking at the safety and convenience of accessing the trail from local roadway networks.

**Public Involvement** – public and stakeholder engagement efforts will seek input from all potential users in both urban and rural areas served by the trail.

**Planning and Environmental Linkages (PEL)** – a significant aspect of this study will be reviewing the characteristics of route alternatives, and conducting an early identification of environmental issues, opportunities, and constraints.

#### **Activities:**

- Documentation of surrounding trail network
- Documentation of existing conditions in area where routes will be sought
- Coordination with Study Review Committee
- Data collection right-of-way, wetlands, cultural/historical, land use, terrain, soils, prime farmland, etc. as needed for planning level alignment and property owner coordination
- Comparison of route alternatives
- Early identification of environmental considerations
- Idenfication of opportunities and constraints
- Project management and oversight
- Public and stakeholder engagement
- Preparation of graphics showing data collected and alignment alternatives, and a draft and final report

Approval process

**Products**Heartland Trail Alignment Study

Completion Date 3rd QTR 2025

2024 – 209 Bridge Crossing Study – 76<sup>th</sup> Avenue S and 100<sup>th</sup> Avenue S

Participant(s): Metro COG/ Clay County/City of Fargo/ Cass County/Consultant

Project Budget:

\$200,000

The purpose of this project is to build upon the work that was done over 20 years ago to study the feasibility of a Red River bridge at 76<sup>th</sup> Avenue S (CR 67 in Clay County) and at 100<sup>th</sup> Avenue S (CR 14 in Cass County and CR 65 in Clay County). A bridge at 76<sup>th</sup> Avenue S has been included in the Metro area plans (both the MTP and the 76<sup>th</sup> Avenue S Corridor Study, among other past plans), but has not moved toward implementation due to the slow progression of development in south Moorhead and slowed development in Fargo leading up to the construction of the Red River Diversion. Now that greater information is available regarding hydrology, soils, and future land use, it is important to reaffirm the feasibility of a river crossing at this location.

The decision about future bridges in the metro area's southern growth area has implications for other corridors and other bridges, such as  $52^{nd}$  Avenue S and I-94. Furthermore, the lack of bridges in other portions of the metro area has resulted in significant amounts of additional travel distance and time on a daily basis. As a metro area, we have a responsibility to plan for the infrastructure that is needed to reduce unnecessary vehicle miles traveled (VMT) and travel time, ultimately reducing carbon emissions. The study should review the past work that was carried out regarding the  $76^{th}$  Avenue S corridor, update any layouts or additional alternatives, identify the ROW needed to feasibly construct bridges at these two locations, and should identify opportunities and constraints associated with the identified alignments.

# **Relation to Planning Factors:**

This study will address a variety of planning factors, including economic vitality, security, accessibility and mobility, economic development, connectivity, and resiliency and reliability.

#### Relation to IIJA Planning Emphasis Areas:

**Tackling the Climate Crisis –** the circuitous travel resulting from inadequate connectivity results in the production of higher levels of greenhouse gases. This study aims to ensure the metro area does not perpetuate circuitous travel resulting in congestion and unnecessary vehicle miles traveled.

**Complete Streets -** by spreading traffic out geographically on our roadway network, we are better able to provide for complete streets across all functionally classed roadways.

**Public Involvement –** meaningful public involvement integrating both virtual and inperson engagement opportunities will be carried out.

**Planning and Environmental Linkages (PEL) –** the study will conduct early identification of environmental and permitting issues.

#### **Activities:**

- Review of past studies, including the bridge study competed in approximately 2001
- Documentation of existing conditions in area where routes will be sought
- Coordination with Study Review Committee
- Data collection right-of-way, hydrology, wetlands, cultural/historical, land use, terrain, soils, prime farmland, etc. as needed for planning level alignment and stakeholder coordination
- Comparison of route alternatives
- Early identification of environmental issues and permitting
- Identification of future ROW needed
- Planning level cost estimates
- Project management and oversight
- Public and stakeholder engagement
- Preparation of graphics showing data collected and alignment alternatives, and a draft and final report
- Approval process

**Products**Bridge Study

Completion Date
4<sup>th</sup> QTR 2024

2024 – 210 15th Avenue N Corridor Study

Participant(s): Metro COG/ Clay County/Moorhead/ Dilworth/Consultant

Project Budget: \$150,000

The purpose of this project is to study the future needs and characteristics of the 15<sup>th</sup> Avenue N corridor, starting at the Red River Bridge, and extending to Clay County Highway 11. The study will identify existing conditions, existing and future traffic characteristics, future capacity needs, and multi-modal characteristics that would benefit the adjacent areas of future development.

The study will also need to examine the future right-of-way needs of the corridor, along with opportunities and constraints associated with greater urbanization of the corridor, such as an urban section of roadway. The drainage ditch along the corridor must be taken into consideration, both from a roadway design perspective, and from a future connectivity perspective, since the drain limits the feasibility of vehicular, pedestrian, and bicycle connectivity to 15<sup>th</sup> Ave. N from the south.

#### **Relation to Planning Factors:**

This project will address a broad array of the planning factors, including safety and security, accessibility and mobility, economic development, connectivity, multi-modal integration, system management and operations, and reliability.

### Relation to IIJA Planning Emphasis Areas:

**Tackling the Climate Crisis –** as Moorhead and Dilworth grow, the 15th Avenue N corridor has the potential to serve as an improved connection between Clay County Highway 11 and the core of both cities, including the 15th Avenue N / 12th Avenue N bridge over the Red River. The corridor has the potential to remove traffic congestion from US 10, reducing the production of greenhouse gas.

**Equity and Justice40 in Transportation Planning –** improving this corridor as a route into and out of the metro area has the potential to better serve disadvantaged areas in close proximity to the corridor, and to improve conditions along the parallel route of US Highway 10.

**Complete Streets –** the study will consider multi-modal approaches to corridor design alternatives.

**Planning and Environmental Linkages (PEL) –** the study will conduct early identification of environmental and permitting issues.

#### **Activities:**

- Review of relevant studies, including the US Highway 10 study through Dilworth which is expected to be completed in 2023
- Documentation of existing conditions
- Coordination with Study Review Committee
- Data collection right-of-way, hydrology, wetlands, cultural/historical, land use, terrain, soils, prime farmland, etc. as needed for planning level alignment and stakeholder coordination
- Comparison of alternatives
- Identification of future ROW needed
- Planning level cost estimates
- Identification of future multi-modal roadway characteristics
- Project management and oversight
- Public and stakeholder engagement
- Preparation of graphics showing data collected and corridor alternatives, and a draft and final report
- Approval process

**Products**15th Avenue N Corridor Study

Completion Date
4th QTR 2024

2024 – 211 15<sup>th</sup> Street West Connectivity Study (I-94 and Sheyenne Diversion Overpass)

Participant(s): Metro COG/ West Fargo/Consultant

Project Budget: \$200,000

The purpose of this project is to build upon the concept that was developed as part of West Fargo's 13<sup>th</sup> Avenue S Corridor Study in approximately 2018-2019. As part of that study, a concept was developed that identified a future connection of 15<sup>th</sup> Street West over both the Sheyenne Diversion and I-94. The study would further examine the

opportunities and constraints of such a connection, alignment alternatives, and provide planning level cost estimates.

The study will also need to examine the future right-of-way needs of the corridor, along with opportunities and constraints associated with greater urbanization of the corridor in the area that will receive protection from the Red River Diversion. Multi-modal characteristics should be considered, as well as connectivity to other roadways.

### Relation to Planning Factors:

This study will address a broad array of planning factors including economic vitality and economic development, accessibility and mobility, environment, and integration and connectivity for multiple modes of travel.

# Relation to IIJA Planning Emphasis Areas:

Public Involvement – this project will seek to engage the public through a variety of methods including online, virtual, and in-person.

Planning and Environmental Linkages (PEL) – early identification of environmental issues as well as opportunities and constraints will be part of this analysis.

#### **Activities:**

- Review of relevant studies, including the 13th Avenue S Corridor Study completed in approximately 2019 and the Northwest Metro Transportation Plan, which addressed the nearby interchange of I-94 and Main Avenue, and the Interstate Operations Analyis, which is expected to be completed in 2023.
- Documentation of existing conditions
- Coordination with Study Review Committee
- Data collection right-of-way, hydrology, wetlands, cultural/historical, land use, terrain, soils, prime farmland, etc. as needed for planning level alignment and stakeholder coordination
- Comparison of alternatives
- Early identification of environmental issues and permitting
- Identification of future ROW needed
- Planning level cost estimates
- Identification of future multi-modal roadway characteristics
- Project management and oversight
- Public and stakeholder engagement
- Preparation of graphics showing data collected and corridor alternatives, and a draft and final report
- Approval process

**Completion Date Products** 4th QTR 2024

15th Street West Connection Study

# 300 Federal Transportation Planning Documentation

# Objective:

To develop, research, and implement Federal transportation planning directives and regulations.

# **Relation to Planning Factors:**

All planning factors relate to the work carried out in this section of the UPWP.

# Relation to IIJA Planning Emphasis Areas:

All Planning Emphasis Areas are addressed by this task, although the metropolitan planning area does not typically need to address federal land management agency coordination due to the limited amount of federal lands.

Assigned Staff Hours in UPWP:	2023	2024
	2,757	2,777

### **Previous Accomplishments:**

- 2021-2024 Transportation Improvement Program
- 2022-2025 Transportation Improvement Program
- Implementation of Public Participation Plan
- Preparation of an updated Public Participation Plan
- Title VI Audit in 2021
- Updated Title VI and Non-Discrimination Plan and Limited English Proficiency Plan
- Initiating a Congestion Management Process
- 2021-2022 UPWP and amendments
- Ensuring compliance with Federal and state rules and regulation
- Working with NDDOT, MnDOT, FHWA, and FTA on the transition to a Transportation Management Area

**Figure 18** provides a breakdown of staff hours and budget in Federal Transportation Planning Documentation.

Figure 18 Activity Budget and Funding Source Split for Program Area 300

Funding Source	2023		20	24	Total Activity Budget
	Percent	Amount	Percent	Amount	2023-2024
CPG	80%	\$121,333	80%	\$124,352	\$245,685
Local	20%	\$30,333	20%	\$31,088	\$61,421
Total	100%	\$151,666	100%	\$155,440	\$307,107

# 301 Transportation Improvement Program (TIP)

This effort involves maintaining and developing the Metro COG Transportation Improvement Program (TIP) to provide a program of Federal-aid transportation projects. Amendments are processed and approved as needed, and follow-up coordination and communication with NDDOT and MnDOT are carried out. The TIP includes at least

four fiscally-constrained years of programming and a prioritized listing of projects with a financial plan that will lead to project implementation. Metro COG coordinates with North Dakota and Minnesota Departments of Transportation to ensure that our TIP informs both the North Dakota and Minnesota Statewide TIPs.

#### **Activities:**

- Development of the 2023 (2024-2027) and 2024 (2025-2028)TIPs
- Process TIP Amendments, as required
- Develop Annual List of Obligated Projects (ALOP) for 2023 and 2024
- Coordinate with local jurisdictions
- Annual solicitation of project applications for direct suballocations of Surface Transportation Block Grants (STBG), Transportation Alternatives (TA), and Carbon Reduction Program funds.
- Review of applications and coordination necessary to prioritize projects for funding and inclusion in the TIP
- Review and processing of other applications for which solicitation and project selections are not made by Metro COG, such as applications outside the UZA, any HSIP applications, and NHS Regional projects

ProductsCompletion Date2024-2027 TIP3rd QTR2025-2028 TIP3rd QTRTIP amendmentsAs requiredAnnual List of Obligated Projectswith each TIPAnnual solicitations and project prioritizationAnnually

# **302 Unified Planning Work Program (UPWP) and Budget Participant(s):** Metro COG **Maintenance and Reporting**

In 2023 Metro COG will amend the UPWP and budget as required and in 2024 to reflect changes in the two-year UPWP and budget. An annual Indirect Rate will be developed in conjunction with staff accountant and North Dakota Department of Transportation. Maintainance of CPG agreements with MnDOT and NDDOT will be carried out. Metro COG will provide quarterly reports to NDDOT and MnDOT, and will develop and submit the annual report to MnDOT and NDDOT. Monthly reports will be prepared for the Policy Board.

#### **Activities:**

- Maintenance and update of the two-year UPWP
- Develop, process and approve UPWP amendments
- Coordination with NDDOT, MnDOT, FHWA and FTA on UPWP issues
- Monthly reports to the Metro COG Policy Board
- Quarterly Reports to NDDOT and MnDOT
- Development and distribution of the Annual Report.

Completion Date

#### **Products**

2023-2024 Updated UPWP / Amendments	On-going
2023-2024 Quarterly Reports to ND and MN DOTs	Quarterly
2023 Annual Report	1st Qtr
2024 Annual Report	1st Qtr
2023-2024 Monthly Reports to Policy Board	Monthly
2023-2024 Quarterly Reports to Policy Board	Quarterly

Participant(s): Metro COG

Participant(s): Metro COG

#### **303 Public Participation**

Public participation activities include coordination and facilitation of required program elements. Additionally, this category allows Metro COG to participate in informational and education events. These events or speaking opportunities are generally related to informing the public about the overarching mission of the Metropolitan Planning Organization (MPO). In other cases, these events may include specific opportunities for Metro COG staff to become better informed about local projects and activities that relate to transportation. This activity also includes the update and maintenance of the Metro COG Public Involvement Database and Reporting System.

The Public Participation Plan (PPP) outlines the many ways in which Metro COG engages the public, stakeholders, the media and the traditionally underserved populations in our transportation and community planning activities.

ProductsCompletion DateImplementing the PPPOngoing

#### 304 Congestion Management Process

This effort consists of consideration of the CMP in Metro COG transportation planning efforts to improve the performance of the existing multimodal transportation systems, maximize safety and mobility of people and goods in the region, and identify specific measures to relieve recurring and non-recurring vehicle congestion. Data will be collected and used as needed. Metro COG will work with local jurisdictions, MnDOT and NDDOT to implement recommendations aimed at identifying and resolving metro area causes of recurring and non-recurring congestion. Projects in the TIP will be reviewed annually to identify opportunities to implement CMP recommendations.

Data may be purchased to review and assess congestion and incorporate it into the CMP.

As a TMA, Metro COG will need to review and update the CMP periodically to ensure that the process is sufficient. A review and potential update is planned as part of the scope of work for the 2050 MTP.

#### **Activities:**

- Implementation of CMP recommendations
- Updating of Metro COG documents
- Annual analysis of CMP in the TIP
- Analysis of CMP in MTP and Performance Measures
- Updating and improving upon CMP as needed with the 2050 MTP Update

ProductsCompletion DateImplementation of CMP recommendationsOn-goingUpdate CMP with 2050 MTP1st QTR 2024

Participant(s): Metro COG

# 305 Federal and State Rules and Regulations Compliance and Maintenance

This task includes updating and maintaining Metro COG documents, reports and procedures to be compliant with changes in federal legislation, FHWA/FTA policy, North Dakota Century Code, NDDOT and MnDOT and oversight agency policy. At times, Metro COG may need to develop policy statements in response to critical federal and state transportation regulations, programs, policies, or plans. Metro COG will participate in events and review documents prepared by these entities to ensure that programs adopted by Metro COG are being adequately reflected and addressed.

#### **Activities:**

- Participate in FTA Triennial Reviews of MATBUS
- NDDOT Mid-year review preparation and follow-up
- Federal Certification Review
- Implement Certification Review Action Plan for Metro COG's programs
- Update and maintenance of 3C Agreement
- Review and update of bi-state MOU

ProductsCompletion DateUpdated DocumentsOngoingCertification ReviewAs requiredMid-year reviews (2023-2024)2nd QTR

#### 306 Civil Rights / Title VI / LEP/ Environment Justice Participant(s): Metro COG

Metro COG ensures compliance with Metro COG's Title VI Policy, Environmental Justice Policy (EJ) and Limited English Proficiency (LEP) Policy by carrying out the programs which include maintaining the required documents and reports. Implementation of the Plans will be applied across all Metro COG programs. If applicable, Metro COG will monitor sub-recipient's compliance of Title VI requirements. Civil rights activities will be communicated to FHWA and FTA. Metro COG will participate in regional equity forums to ensure that transportation is incorporated into broader planning and equity initiatives. Metro COG will maintain data and update annually the Environmental

Justice areas for inclusion in the TIP, MTP and other documents and reports generated by Metro COG. Metro COG will develop, publish and distribute an Annual Report of Title VI Activities.

#### **Activities:**

- Development of annual reports related to Title VI
- Maintaining database of related data

Products	Completion Date
2023 Annual Report on Title VI /LEP Activities	1st QTR 2023
2024 Annual Report on Title VI /LEP Activities	1st QTR 2024
2023 Annual report of Environmental Justice areas	1st QTR 2023
2024 Annual report of Environmental Justice areas	1st QTR 2024
Maintenance and update of Title VI, LEP and environmental	On-going
justice plans	

# 307 Metropolitan Transportation Plan (MTP) Implementation and Maintenance

In 2023 and 2024 Metro COG will be working on the 2050 MTP. While this plan is being developed, the agency will seek to further the implementation of the adopted MTP entitled Metro Grow, the 2045 MTP. Implementation will be accomplished through the development and completion of smaller work tasks relevant to the surface transportation program for the FM Metropolitan area. Metro COG will annually review the MTP in coordination with the TIP development process to ensure consistency between the MTP and projects seeking federal aid, and respond to early opportunities for input on environmental documents being prepared for projects moving toward final design and implementation to ensure consistency with adopted plans and with the TIP. Metro COG periodically reviews and assesses key elements of the MTP to ensure the document is still valid and consistent with local, state, and federal objectives and initiatives.

#### **Activities:**

- Amend the 2045 MTP as required
- Annual review of the TIP projects against the of goals and objectives of the 2045 MTP
- Respond to Solicitation of Views letters received for projects in the metropolitan planning area

Products
Implementation of the goals of the 2045 MTP
Completion Date
On-going

308 US Census Coordination and Technical Assistance Participant(s): Metro COG

Metro COG annually allocates resources to update GIS databases respective to Census data and ACS data. Certain census and ACS information is critical to aspects of

the overall transportation planning program; inclusive of tract, block group, and block level demographic and socioeconomic data that supports the travel demand model calibration process, amongst other program activities. Further, census data and associated demographic data establishes a starting point for development of the federal-aid urban area boundary and acts as baseline data for subsequent socioeconomic and demographic forecasts for the FM Metropolitan area. In 2019 and 2020, Metro COG assisted with 2020 Census related activities as well as maintained and updated the Environmental Justice Database based on Census and ACS data as necessary. In 2021-2022, on-going review of the status of 2020 Census data was monitored. Metro COG began to familiarize ourselves with the results of the 2020 census after various data sets became available. In late 2022 and early 2023, we will review our metropolitan planning area and urbanized area and respond to questions and requests for assistance from the Census Bureau. Metro COG will provide input aimed at improving our ability to carry out transportation planning and forecasting over the next 10 years.

#### **Activities:**

- Provide GIS assistance
- Review data as it becomes available
- Update the UZA as needed
- Provide other technical assistance relative to census tracts and changes that have occurred in the metropolitan planning area over the past 10 years.

Products
Technical Assistance and review related to the 2020
Census

Completion Date
On-going

Participant(s): Metro COG/NDDOT

#### **309 TMA Transition**

Metro COG anticipates transitioning to a TMA in the fall of 2022 (onset of Federal FY 2023) based on the expected results of the 2020 census. Time spent in this program area will ensure that Metro COG is working towards and ready to meet the requirements of a TMA certification review. During 2022, this has involved updating the Policy Board bylaws to ensure TMA requirements are met. It has also involved a large amount of coordination and communication with local jurisdictions to establish an understanding of Metro COG's and their responsibilities regarding the programming and use of suballocated funds.

#### **Activities:**

- Increase familiarity with regulations related to TMAs
- Document any further changes or efforts needed as a TMA form of an MPO
- Train staff and acquire resources needed to carry out requirements
- Report to TTC, Executive Committee and Policy Board

Products

Preparation for TMA Certification

On-going

### 310 TIP Project Monitoring

The onset of the TMA designation and the direct sub-allocation of STBG, TA and Carbon Reduction funds will make it extremely important that Metro COG is staying continually apprised of the status of projects as they move through the project development process. This task involves on-going meetings with local engineering staff to monitor the stages of project development to ensure that they are on track to be completed in the funding year identified in the TIP. This task will involve working with local governments to ensure eligibility for federal funding as the project evolves, cost estimates are up-to-date and milestones associated with project development are being met. If a project falls behind schedule or if costs are higher than anticipated, making project completion infeasible in the scheduled timeframe, this task will also coordinate with task 301 – TIP Development to make the necessary adjustments in project programming to ensure that the metro area's direct sub-allocations are spent on time.

Participant(s): Metro COG/ NDDOT

This task will inherently involve monitoring the extent to which the projects meet the goals, objectives, and intent of the MTP and any relevant corridor studies or sub-area plans that have been completed.

#### **Activities:**

- Monthly meetings with local jurisdictions to monitor project development status
- Participation in project development team meetings
- Identification and monitoring of back-up projects that can be moved into the TIP in the event that another project becomes infeasible for construction during the designated fiscal year
- Report to TTC, Executive Committee and Policy Board

Products Completion Date

Monitoring of project status for projects funded by TMA sub-allocation On-going

# 400 Technical Transportation Data & Analysis

#### Objective:

To conduct technical analysis of Metro COG's core responsibilities; implement and maintain the regional Metropolitan Transportation Plan; develop and update the Travel Demand Model; develop local and corridor-level planning studies; conduct Metro COG's traffic counting program; develop data reporting tools; integrate performance measurement; and support the activities recommended by the MTP.

### **Relation to Planning Factors:**

All planning factors come into consideration when carrying out the work involved in this portion of the UPWP.

#### Relation to IIJA Planning Emphasis Areas:

All planning emphasis areas are relevant to and addressed by this work.

Assigned Staff Hours in UPWP:	2023	2024
	2,852	2,246

### **Previous Accomplishments:**

- 2021 Traffic Counting Program
- 2020 and 2021 Metropolitan Profile
- Functional Classification Update
- Performance Measures
- Maintainance of the TDM

**Figure 19** provides a breakdown of staff hours and budget in Technical Transportation Data and Analysis.

Figure 19 Activity Budget and Funding Source Split for Program Area 400

Funding Source	20	23	20	)24	Total Activity Budget
	Percent	Amount	Percent	Amount	2023-2024
CPG	80%	\$100,560	80%	\$82,748	\$183,308
Local	20%	\$25,140	20%	\$20,687	\$45,827
Total	100%	\$125,700	100%	\$103,435	\$229,136

## **401 Performance Measures**

Metro COG initially adopted performance targets for PM1 (safety), PM 2 (pavement and bridge condition) and PM3 (travel reliability) as required in 2018. Since then, Metro COG has successfully reviewed and reported on the PMs annually. Metro COG will continue to coordinate with state and federal agencies to review performance and update targets as needed. Performance measurement and target information will be included in the Metropolitan Transportation Plan, Transportation Improvement Program and regional transportation planning activities.

As the primary transit provider within the metro area, MATBUS completes the Transit Asset Management Plan (TAM Plan) and the Public Transportation Agency Safety Plan (PTASP), and completes the necessary coordination with Metro COG.

In 2023-2024, Metro COG anticipates the addition of the greenhouse gas emissions PM by USDOT, and staff time and effort will be necessary to learn about the requirements of this new PM.

# Activities:

- Coordination efforts with NDDOT and MNDOT to develop additional performance measure targets and metrics consistent with federal legislation and guidance.
- Integrate performance measures and metrics into the Metro COG planning process
- Purchase or develop data to support performance measurement analysis and implementation

Develop and adapt performance measures as required

Products

PM Reporting & Monitoring

On-going

Participant(s): Metro COG

Participant(s): Metro

Participant(s): Metro COG

COG/ATAC

#### 402 Federal Functional Classification Update

Metro COG will update, as necessary, the Federal Functional Classification (FFC) maps and database for Clay County in Minnesota and Cass County in North Dakota. In 2022, Metro COG completed an extensive update of the FFC system in the North Dakota portion of the UZA. In the near future, it will be necessary to initiate another smaller-scale update.

#### **Activities:**

- Processing of FFC change requests
- Generating draft FFC maps and database
- Tracking and recording FCC changes
- Submittal to the relevant DOT and FHWA for review, concurrence and approval
- Updating and producing FFC maps and related database

ProductsCompletion DateUpdated Minnesota and North Dakota FFC Maps2nd Qtr 2023Continuous monitoring of FFC changes as they occurOngoing

# 403 Travel Demand Model (TDM) Maintenance and Operation

Metro COG currently retains a Master Agreement with the Advanced Traffic Analysis Center (ATAC) for the development and management of the travel demand model for the FM Metropolitan area. This element is to maintain and refine the regional travel demand model to provide forecasts for studies and planning activities. Updates are in accordance of needs based on new planning studies, peer review or subsequent federal guidance.

#### **Activities:**

- TDM updates as required
- Master Agreement with the Advanced Traffic Analysis Center (ATAC)

Products
Updated Travel Demand Model, as needed
Completion Date
On-going

#### 404 Freight and Goods Movement

Incorporate freight and goods movement into the regional planning process. Support private sector participation in the transportation planning process by working with local

Chambers of Commerce and Economic Development Corporations, freight interests and representatives from other private transportation industries in reviewing transportation plans and programs. Use the Freight Analysis Framework (FAF) and other publicly available data.

During 2021 and 2022, both MN and ND were updating their statewide freight and rail plans. Metro COG participated on these committees, and helped identify freight stakeholders for the study review committees. As a result, Metro COG did not hold its own freight committee meetings, and instead, focused on seeking freight input as part of the Interstate Operations Analysis and the statewide plans.

#### Activities:

- If needed, purchase data to conduct planning studies, analysis and modeling of freight and goods movement in the region
- Integration of Regional Freight Plan into the Metro COG planning process.
- Biannual meetings of the Regional Freight Committee.

Products	<b>Completion Date</b>
2023 Biannual Regional Freight Committee (RFC) meetings	Quarterly
2024 Biannual Regional Freight Committee (RFC) meetings	Quartery
Implementation of Freight Plan recommendations (2023 & 2024)	On-going

# 405 FM Metropolitan Profile

Annual update of the FM Metropolitan Profile with data collected as part of element 700. The Metropolitan Profile will also serve as a reporting tool for performance targets and measurement requirements of current and future federal transportation law.

#### **Activities:**

Annual FM Metropolitan Profile development and approval

Products	Completion Date
2023 Annual Update to the FM Metropolitan Profile	3 <sup>rd</sup> QTR
2024 Annual Update to the FM Metropolitan Profile	3 <sup>rd</sup> QTR

#### 406 Traffic Data Collection and Analysis

Collect, purchase and monitor local travel data, including detailed traffic count data (time of day, occupancy, vehicle classification, etc.) and speed and delay data, as available from local jurisdictions and other secondary sources. Develop factors to adjust traffic count data for seasonal and daily variation. Obtain data to review parameters for trip generation data, trip length, and vehicle occupancy for the regional travel model. Review and procure traffic counting and monitoring equipment as needed. Annually prepare such documentation as to graphically convey traffic trends.

Participant(s): Metro COG

#### Activities:

- Development of bi-annual traffic flow maps, traffic growth reports and intersection reports
- Ongoing collection, analysis and review of traffic count data
- Deployment, maintenance and purchase of traffic count equipment
- Origin-Destination studies

Products	Completion Date
Ongoing collection and processing of manual and automatic	On-going
traffic data	
Updated traffic data database	On-going
Preparation of Maps/Graphics	On-going

# 407 Metropolitan Transportation Technical Assistance Participant(s): Metro COG

This work task provides Metro COG resources in both 2023 and 2024 to respond to requests for information and analysis regarding issues and items relative to the metropolitan transportation system.

#### **Activities:**

- Technical assistance (non-transit related) that may or may not be included in other UPWP work elements
- Respond to written or verbal requests for assistance from the public, local jurisdictions, local agencies, other MPOs/COGs, the media or any noninternal technical assistance.

ProductsCompletion DateTechnical AssistanceOn-going

# 408 ITS/Traffic Operations Technical Assistance Participant(s): Metro COG

Metro COG will continue to lead the effort regarding the integration/coordination of traffic signal operations within the FM Metropolitan area. Specific work includes continuation of coordination of exiting traffic operators regarding signal operations and maintenance metro wide. Maintain and update the Metro COG Regional ITS Architecture for the metro area as needed. Ensure that proposed ITS projects in the Metro COG Transportation Improvement Program are consistent with the Regional ITS Architecture. ATAC maintains the Regional ITS Architecture but is supplemented with staff efforts contained in this work element.

### **Activities:**

- Participate in Traffic Operations Roundtable meetings arranged by NDSU's ATAC
- Arrange as-needed Traffic Operations Working Group meetings
- Traffic operations technical assistance and coordination
- Annual review of TIP projects against the Regional ITS Architecture

- Annual updates to the Regional ITS Architecture and associated coordination with ATAC, NDDOT, and MNDOT.
- Maintain Metro COG Regional Intelligent Transportation System database
- Maintain an understanding of traffic operations issues throughout the metro area through public input, site visits and travel within the metro area

ProductsCompletion Date2023 Quarterly Traffic Operations Committee (TOC) Meeting FacilitationAs Needed2024 Quarterly Traffic Operations Committee (TOC) Meeting FacilitationAs NeededAnnual review and update of the Regional ITS ArchitectureOn-going2023 Review of TIP projects against Architecture3rd QTR2024 Review of TIP projects against Architecture3rd QTR

#### 409 GIS Management, Mapping and Graphics

Metro COG maintains, updates, and manages a number of critical data sets that support the development and implementation of the MTP and its modal sub elements as well as various subarea studies and mapping needs. Additionally, on a cyclical basis, Metro COG updates 'base' metropolitan maps (i.e., federal-aid urban area, roadway functional classification, metropolitan traffic counts). This program area supports overall development and distribution of GIS data used by Metro COG as requested by the public, cognizant agencies or other interested persons. As part of this program area within the 2023-2024 UPWP, Metro COG will be working to establish a GIS page on Metro COG's website to establish a portal for dissemination of metropolitan-specific GIS data. This work task also provides Metro COG resources in both 2023 and 2024 to coordinate the Metropolitan Geographic Information System (GIS) Committee.

#### **Activities:**

- Gather GIS data from local jurisdictions and DOTs
- Maintain updated GIS database
- Coordinate the GIS Committee

ProductsCompletion DateTechnical AssistanceOn-going2024 Review of TIP projects against Architecture3rd QTR

#### 410 Metro Area Traffic Calming Study

Participant(s): Metro COG/ Local Jurisdictions

Participant(s): Metro COG

In 2021, Metro COG worked with the City of West Fargo to complete a Traffic Calming Study that evaluated several types of traffic calming features for potential implementation within the community. Specific locations were studied, and a methodology for considering the installation of traffic calming measures was developed for use by the city. Metro COG has been asked to retool this study so it has

general applicability as a reference throughout the metropolitan area. Staff time has been devoted within this UPWP for that to be carried out.

#### **Activities:**

- Revise the West Fargo Traffic Calming Study to make it generally applicable as a reference throughout the metropolitan area
- Collaborate with local engineering, planning and public works departments
- Prepare updated, generalized graphics and document
- Address and differentiate between arterial, collector and local roadways relative to the implementation of traffic calming measures
- Differentiate between what IS and what IS NOT a traffic calming measure

ProductsCompletion DateMetro wide Traffic Calming Guide4th QTR, 20232024 Review of TIP projects against Architecture3rd QTR

411 Household and Job Assignments to TAZs for TDM Participant(s): Metro COG

Based on the demographic projections for jurisdictions within the metropolitan area, Metro COG staff will continue to work with local partners to refine locations of future job and household growth. 2050 growth projections and agreed upon interim growth scenarios will be documented in maps and spreadsheets, in a manner that will allow easy review by local partners, TTC and Policy Board as well as used by ATAC in the TDM.

#### **Activities:**

- Document existing conditions
- Identify opportunities and constraints to growth
- Identify agreed-upon density thresholds for different growth areas, based on local land use plans or input from local planners and engineers
- Verify for consistency with demographic projections
- Assign and map growth
- Document in written report or technical memorandum

ProductsCompletion Date2050 and interim year assignment of job and HH growth by jurisdiction1st QTR 2023Maps and Technical MemorandumOn-going

# **500 Transit Planning**

#### Objective:

To coordiate with MATBUS, the regional transit providor, to further multimodal transportation.

#### **Relation to Planning Factors:**

Safety, accessibility and mobility, security of the system, environment, economic development, integration of multi-modal transportation are all addressed by this element of the UPWP.

# Relation to IIJA Planning Emphasis Areas:

**Tackling the Climate Crisis** – an improved transit system with higher usage will help reduce vehicular travel resulting in reduced production of greenhouse gases.

**Equity and Justice40 in Transportation Planning –** transit is in important component of the transportation system, often serving underserved and disadvantaged communities. **Complete Streets** – Street improvements must consider transit route and transit stops to ensure safety and convenience.

**Public Involvement** – meaningful public involvement will integrate virtual, online and inperson methods of engagement.

**Data in Transportation Planning** – ridership data, land use, traffic volumes, and other types of data are all sharable between MATBUS, Metro COG, local jurisdictions and DOTs. This has the potential to integrate transit into all forms of transportation planning and to better inform plans specifically aimed at transit.

Assigned Staff Hours in UPWP:	2023	2024	
	360	440	

#### **Previous Accomplishments:**

- MAT Coordinating Board Meetings
- Coordination and arrangements needed for purchase of transit routing software
- Furtherance of Transit Authority Model
- Technical assistance to MATBUS and on-going coordination

Figure 20 provides a breakdown of staff hours and budget in Transit Planning.

Figure 20 Activity Budget and Funding Source Split for Program Area 500

Funding Source	20	23	20	24	Total Activity Budget
	Percent	Amount	Percent	Amount	2023-2024
CPG	80%	\$12,299	80%	\$16,754	\$29,053
Local	20%	\$3,075	20%	\$4,188	\$7,263
Total	100%	\$15,373	100%	\$20,942	\$36,316

#### **501 Transit Technical Assistance**

Provide data, technical analysis and coordination in support of short-range and long-range mass transit and para transit planning. This will include collaboration with MATBUS, MATBUS Coordinating Board committee members, para transit agencies, local governments, non-profit agencies, and other stakeholders in the transit planning process. Activities may include surveys or studies to gather transit ridership and travel behavior data. Includes coordination of activities related to coordinated public transit and human service agencies and FTA Section 5307 planning funding and efforts. Appendix H identifies those Sec. 5307 activities of the City of Fargo Transit Division and the City of Moorhead Transit Division, collectively known as MATBUS.

#### **Activities:**

Staff assistance as required/requested

Products
Assistance as required
Completion Date
On-going

Participant(s): Metro COG

#### **502 MATBUS Coordinating Board**

Provide staff support for the MATBUS Coordinating Board to assist in the coordination of transportation opportunities for the general public, elderly, disabled and economically disadvantaged.

#### **Activities:**

- Meeting facilitation and support
- Attend meetings

ProductsCompletion Date2023 MATBUS Coordinating MeetingsMonthly2024 MATBUS Coordinating MeetingsMonthly

# 600 Bicycle & Pedestrian Planning

## Objective:

To provide staff support; monitor, collect and process data; participate in bicycle and pedestrian planning activities and implement objectives of the Metro COG Bicycle/Pedestrian Plan as well as participate in local planning efforts and committees.

# Relation to Planning Factors:

Safety, accessibility and mobility, security of the system, environment, economic development, integration of multi-modal transportation are all addressed by this element of the UPWP.

# Relation to IIJA Planning Emphasis Areas:

**Tackling the Climate Crisis** – an improved bicycle and pedestrian system with higher usage will help reduce vehicular travel resulting in reduced production of greenhouse gases.

**Equity and Justice40 in Transportation Planning –** walking and bicycling are important components of the transportation system, often serving underserved and disadvantaged communities, and providing public health benefits for all.

**Complete Streets** – Street improvements must consider bicycle and pedestrian facilities to ensure safety and convenience.

**Public Involvement** – meaningful public involvement will integrate virtual, online and inperson methods of engagement.

**Data in Transportation Planning** – biking and walking data, land use, traffic volumes, and other types of data are all sharable between MATBUS, Metro COG, local jurisdictions and DOTs. This has the potential to better integrate sidewalks and trails into

all forms of transportation planning and to better inform plans specifically aimed at bike and ped facilities.

Assigned Staff Hours in UPWP:	2023	2024
	704	598

### **Previous Accomplishments:**

- Update to the Bicycle/Ped Plan
- Participation in Bike FM
- Annual bicycle and pedestrian counting program
- Updates to bike and pedestrian counting capabilities and equipment
- Bike & Ped subcommittee meetings
- Heartland Trail workting group meetings and activities

**Figure 21** provides a breakdown of staff hours and budget in Bicycle and Pedestrian Planning.

Figure 21 Activity Budget and Funding Source Split for Program Area 600

Funding Source	2023		2024		Total Activity Budget
	Percent	Amount	Percent	Amount	2023-2024
CPG	80%	\$27,089	80%	\$23,136	\$50,225
Local	20%	\$6,772	20%	\$5,784	\$12,556
Total	100%	\$33,861	100%	\$28,920	\$62,782

# 601 Bicycle-Pedestrian Activities and Technical Assistance

Participant(s): Metro COG/ local jurisdictions/ MnDOT/ NDDOT

Participate in bicycle and pedestrian planning activities and support the implementation of Metro COG's Bicycle and Pedestrain Plan and the Complete Streets policy adopted by Metro COG in 2013, as well as more recently completed planning documents such as the Bicycle and Pedestrian Gap Analysis and the Fargo Trasnportation Plan. Respond to requests for information and smaller analyses regarding issues and items related to the metropolitan bicycle and pedestrian transportation system. This work activity also covers quarterly meetings of Metropolitan Bicycle and Pedestrian Committee.

#### **Activities:**

- Quarterly meetings of the Bicycle and Pedestrian Committee
- Implement Bike/Ped plan recommendations into the Metro COG planning activities
- Coordination with local governments and park districts/departments in UZA and MPA regarding trail connectivity and plans
- Development, review and scoring of Transportation Alternative Program (TAP) applications
- Maintenance to and integration of changes and updates to the metropolitan Bike Map as necessary

- Implement recommendations of the Bike signage project
- Updates to the bike signage progect
- On-going maintenance and updating of the map used in the bike trail phone app
- Efforts related to Great Ride Bike Share program, if revived
- Monitoring of micromobility options and usage within the metro area, and associated regulations adopted by local governments to address modes such as scooters
- Providing bicycle safety information and assistance at community events such as Streets Alive if this event is revived, or other similar community events.

Products	Completion
	Date
2023 Bike/Ped Committee Meetings	Quarterly
2024 Bike/Ped Committee Meetings	Quarterly

#### 602 Bicycle and Pedestrian Counts and Analysis

Metro COG maintains a bicycle and pedestrian count program. The program consists of manual counts performed annually at 14 locations and the maintenance/data collection of automated counters at 6 locations in the greater Fargo-Moorhead metro area. Within this UPWP, hours have been assigned to ensure the accuracy of collected data and to format the data for release to interested parties. Metro COG will work to make this information available to the local units of government (including MnDOT and NDDOT), private sector entities, and other interested persons.

Over time, Metro COG intends to pursue additional automated bike and ped counters to improve and enhance the available data and the flexibility with which the data can be gathered. The intent is to use counters that can be moved from one location to another for the purpose of documenting changing travel demand, such as before and after trail improvements, before and after trail extensions, etc.

#### **Activities:**

- Maintain automatic counters
- Collect, process and analyze bike/ped count data
- Maintain and update bike/ped count database
- Annual reports of bike/ped count data to NDDOT and MnDOT as well as to the TTC and Policy Board

Products	Completion
	Date
2023 Updated Bicycle and Pedestrian Counts Database	4th QTR
2024 Updated Bicycle and Pedestrian Counts Database	4th QTR
2023 Annual Report to MnDOT and NDDOT	4th QTR
2024 Annual Report to MnDOT and NDDOT	4th QTR

Collection and processing of manual and automatic bike and ped On-going counts.

Pursuit of additional bike and ped counting equipment and placement of equipment

On-going

# **603 Heartland Trail Extension (Countywide Coordination** Participant(s): Metro COG – Clay County Portion)

The Heartland Trail is currently a 49-mile paved shared-use path that runs from Cass Lake, MN to Park Rapids, MN. In 2006 an extension of the Heartland Trail was legislatively authorized to extend west to the City of Moorhead — a distance of 85 to 100 miles. Metro COG will continue to work with Clay County Heartland Trail Advisory Committee to oversee Heartland Trail efforts through Clay County.

#### **Activities:**

- Coordination with affected cities and counties
- Responding to questions and requests for information
- Request for Proposal development
- Consultant selection process
- Staff support and input into the Study

Products

Completion
Date
Heartland Trail Advisory Committee and Committee Support

On-going

604 Dilworth Glyndon Fleton School District Safe Routes to School Plan

Participant(s): Metro COG/ Dilworth/Glyndon/ DGF School District

In 2020-2021, DGF schools in Dilworth and Glyndon underwent renovations. Some of these renovations changed pedestrian, bicycle, and vehicular routes to school. This created a situation where an SRTS Plan in 2022 was an important next step in identifying necessary and desirable roadway and pedestrian facility improvements to improve pedestrian and bicycle safety.

Metro COG staff began work with the DGF School Districts and the Cities of Dilworth and Glyndon to complete the SRTS Plan in 2022. Metro COG originally anticipated completing this project in 2021, but construction on both schools has taken longer than anticipated. The SRTS Plan has been initiated, and is likely to extend into 2023 for final completion and adoption.

#### **Activities:**

- Project management
- Host monthly progress call updates
- Host Study Review Committee (SRC) meetings
- Existing conditions inventory and analysis with mapping

- Hold an Open House / host a table at the Back-to-School night at each school location
- Survey administration and instructions
- Survey results review
- Site investigations
- Circulation and challenges identification through tables and maps
- Recommendations tables and maps
- Project prioritization
- Suggest Safe Routes to School maps
- Funding opportunities
- Document development
- City of Dilworth Document presentation
- City of Glyndon Document presentation
- DGF School District Document presentation
- Metro COG TTC presentation
- Metro COG Policy Board presentation

 Products
 Completion

 DGF SRTS Plan
 1st QTR 2023

# 700 Local Planning Assistance

# Objective:

Knowing that land use and transportation are inexorably linked, Metro COG has created a program to assist local jurisdictions in planning efforts that may affect the regional transportation network, and in staying apprised about land use and other planning-related decisions made by local jurisdictions within both the UZA and the MPA. This includes assisting local jurisdictions with comprehensive planning efforts, educating communities on MPO goals, efforts, and initiatives, attendance at local planning commission meetings/commission meetings, and generally providing outreach to get communities involved in regional coordination.

#### **Relation to Planning Factors:**

This task relates to several planning factors, such as safety, accessibility and mobility, economic development, integration and connectivity of the multi-modal transportation system, resiliency, mitigating tihe storm water impacts of surface transportation, and enhancing travel and tourism.

# Relation to IIJA Planning Emphasis Areas:

**Tackling the Climate Crisis** – coordination with local jurisdictions to ensure that development patterns include high levels of connectivity in the multi-modal transportation system has the potential to reduce greenhouse gas production.

Complete Streets – Since not all streets within the metro area fall within the purview of the MPO, local planning coordination can help to encourage complete street characteristics throughout the system.

**Public Involvement** – when Metro COG works with local jurisdictions on planning projects, we incorporate meaningful public involvement opportunities by integrating virtual, online, and in-person opportunities for engagement.

Assigned Staff Hours in UPWP:	2023	2024	
	1,305	1,438	

### **Previous Accomplishments:**

- Casselton Comprehensive Plan
- Clay County Comprehensive Plan
- Attendance at various local meetings
- Participation in Moorhead's Comprehensive Plan
- Participation in Main Ave Public Engagement and Decision-Making
- Participation in NP/Center Ave build alternative development
- Participation in Moorhead's downtown planning input events
- Review of Planning Commission agendas and packet materials
- Participation in Fargo's Public Works Project Evaluation Committee Meetings

Figure 22 provides a breakdown of staff hours and budget in Local Planning Assistance.

Figure 22 Activity Budget and Funding Source Split for Program Area 700

Funding Source	20	23	20	24	Total Activity Budget
	Percent	Amount	Percent	Amount	2023-2024
CPG	80%	\$54,266	80%	\$62,068	\$116,334
Local	20%	\$13,566	20%	\$15,517	\$29,063
Total	100%	\$67,832	100%	\$77,586	\$145,417

# 701 Agency Outreach

This task is to provide the opportunity for Metro COG staff to participate in local decision making, coordinating roadway construction projects, and educating jurisdictions both in the UZA and in the MPA on Metro COG goals and processes.

#### **Activities**

- Attendance at local planning commission meetings
- Attendance at local City Commission/Council meetings
- Education and Outreach efforts

**Products** Completion Date On-going

Local Outreach and Participation

### 702 Local Planning Assistance

This activity reflects the participation of Metro COG planners in local land use, transportation, comprehensive and other planning efforts in the metropolitan planning area. The intent of this participation is to instill sound transportation planning themes within local planning documents. Staff will also work will smaller jurisdictions that do not have the capabilities of carrying out long-range planning activities.

Participant(s): Metro COG

#### **Activities**

- Working with local units of government on long-range planning
- Development of local transportation initiatives that tie into regional efforts
- Completion of eligible comprehensive and transportation planning activities for the Mapleton, ND and Dilworth, MN Comprehensive Plans

Products

Completion

Date

Local Planning Assistance
On-going

# **800 General Administration**

### Objective:

To provide for the efficient administration of Metro COG programs; compliance with federal, state and local regulations; administer human resources and benefits responsibilities; and reporting on activities of the agency. Estimated staff hours and budget for vacation, sick leave, holidays and other leave is included in the total assigned staff hours and budget for this category of the UPWP.

# Relation to Planning Factors:

These activities are necessary to carryout planning activities that relate to all planning factors.

### Relation to IIJA Planning Emphasis Areas:

These activities are necessary to carry out planning activities that relate to all planning emphasis areas.

Assigned Staff Hours in UPWP:	2023	2024	
	5,006	4,996	

#### **Previous Accomplishments:**

- Multiple webinars and training sessions
- MN APA Confence
- Office organization and maintenance
- Timesheet Preparation and Review
- Staff Meetings
- Quarterly Reports
- Preparation of Monthly Reimbursement Packets
- Review of Invoices
- Staff Evaluations

- ROLF Training Event by FHWA
- AMPO Conference and Training

Figure 23 provides a breakdown of staff hours and budget in General Administration.

Figure 23 Activity Budget and Funding Source Split for Program Area 800

Funding Source	2023		2024		Total Activity Budget
	Percent	Amount	Percent	Amount	2023-2024
CPG	80%	\$219,377	80%	\$228,653	\$448,030
Local	20%	\$54,844	20%	\$57,163	\$112,008
Total	100%	\$274,221	100%	\$285,817	\$560,038

# 801 General Administration, Management, IT, and Secretarial

Administrative, management, information technology, or secretarial/office management tasks which are not attributable to specific transportation program aspects. This task includes human resources and personnel management, as well as other operational duties required to ensure efficient and functional operations of Metro COG. From an accounting perspective, this element of the work plan also includes holidays, vacation, sick leave and other types of leave identified in the Metro COG Personnel Manual.

#### **Activities:**

- Employee benefits administration (benefits, retirement, health and other insurance programs)
- Human resource activities (personnel reviews)
- Coordination with and oversight of Metro COG's contract accountant
- Annual audits
- Records management and retention
- General correspondence
- Timesheet preparation and review
- Initial contact (answering phone calls, staffing the front desk)
- Staff retention and recruitment efforts
- Maintenance of Metro COG Operations/Personnel Manual
- Preparation of and review of travel requests
- Preparation of Quarterly Reports
- Development of a QAQC Policy and Procedure and Implementation
- Weekly staff meetings and timesheet development and approval

Products	Completion Date
2023 Employee Benefits	On-going
2024 Employee Benefits	On-going
2022 Audits in 2023(financial and indirect rate)	2 <sup>nd</sup> QTR
2023 Audits in 2024 (financial and indirect rate)	2 <sup>nd</sup> QTR
Staff Performance Evaluations	As required
QAQC Policy and Procedure	2 <sup>nd</sup> QTR

Timesheets

Quarterly Report

Travel Requests

Expense Reports

Biweekly

Quarterly

As-needed

As-needed

Participant(s): Metro COG

#### 802 Financial Budgeting and Tracking

This task is designed for the Executive Director and Administrative Assistant to review invoices, prepare and review NDDOT reimbursement submittals, and other such financial documents needed to administer the Metro COG program. This includes working with Metro COG's accountant on tracking time and expenses.

#### **Activities**

- Preparing NDDOT monthly reimbursement documentation
- Tracking Metro COG's Finances
- Preparation and processing of agency dues/invoices
- Evaluation of CPG balances and follow-up actions to adjust spending
- Consult with NDDOT and MnDOT on financial and contractual obligations
- Review of invoices received from contractors and vendors
- Review of expense reports and credit card statements
- Tracking of project budgets
- Coordination with Metro COG's accountants and auditors

ProductsCompletion DateMetro COG NDDOT Reimbursement PackageMonthlyCPG Balance TrackingOn-goingNDDOT Grant Contract4th QTRMnDOT Grant Contract1st QTRCoordination with AccountantOn-going

#### 803 Professional Development, Education and Training Participant(s): Metro COG

Attend and host relevant training courses, workshops, conferences, webinars, and other educational and professional development opportunities. Such opportunities may be provided by, but not limited to, the American Planning Association (APA), National Highway Institute (NHI), National transit Institute (NTI), Federal Highway Administration (FHWA), Federal Transit Administration (FTA), Institute of Transportation Engineers (ITE), North Dakota and Minnesota Departments of Transportation (NDDOT & MnDOT), and other such organizations and opportunities. This also includes attaining Certification Maintenance (CM) credits for staff with their AICP or other professional certifications.

#### **Activities:**

• Webinars, workshops, conferences and training sessions

Products
Training and educational opportunities

Completion Date
On-going

### 900 Publications, Public Information and Communication

#### Objective:

To publicize Metro COG activities and accomplishments to Metro COG member jurisdictions, state and local officials, and the public. To provide transportation-related information and data to public and private sector representatives. To maintain contact databases and inventories of media resources and agency contact information.

#### Relation to Planning Factors:

These activities are necessary to carryout planning activities that relate to all planning factors.

#### Relation to IIJA Planning Emphasis Areas:

These activities are necessary to carry out planning activities that relate to all planning emphasis areas. In particular, Metro COG's website provides a source for multiple forms of data and information regarding transportation planning.

Assigned Staff Hours in UPWP:	2023	2024
	403	444

#### **Previous Accomplishments:**

- Published Metro COG Annual Report.
- Provided information related to transportation planning to the public, including traffic counts and forecasts, TIP, TDP and the MTP.
- Retrieve recent and past studies and maps in response to requests from the public.
- Expanded Metro COG website to include map resources and other reference material
- Updated Metro COG Webpages and Social Media
- Ongoing maintenance of website and social media

**Figure 24** provides a breakdown of staff hours and budget in Publications, Public Information and Communication.

Figure 24 Activity Budget and Funding Source Split for Program Area 900

Funding Source	20	)23	20	24	Total Activity Budget
	Percent	Amount	Percent	Amount	2023-2024
CPG	80%	\$14,208.05	80%	\$16,471	\$30,679
Local	20%	\$3,552.01	20%	\$4,118	\$7,670
Total	100%	\$17,760	100%	\$20,589	\$38,349

#### 901 Metro COG Newsletter

Develop, produce and disseminate at least one issue of the Metro COG newsletter, both hard copy and electronic copies sent to interested individuals and posted on the Metro COG website. Metro Connection is sent to local units of government, cognizant

Participant(s): Metro COG

agencies, the general public, interested persons, community stakeholders, and other targeted interest groups. The newsletter is intended to provide an introduction and outline of project updates while also disseminating important information to the public and interested parties. Distribution of Metro Connection is timed to allow for notifications regarding key public involvement opportunities for Metro COG programs and projects, including the TIP and MTP development.

#### **Activities:**

- Develop newsletter content and final copy
- Post on Metro COG website and publish
- Distribute hard copy and/or email versions

ProductsCompletion Date2023 Metro COG NewsletterAnnually2024 Metro COG NewsletterAnnually

#### 902 Website and Social Media

This work activity includes the necessary resources for Metro COG to accurately and efficiently maintain and manage its website (www.fmmetrocog.org) and social media accounts. The Metro COG website is the primary tool in implementing the current PPP. Metro COG posts all relevant program materials on its website and uses the website to directly notify stakeholders and interested persons about public input and involvement opportunities. Additionally, Metro COG utilizes the website to post project and study specific information and other surface transportation-related information.

This activity also includes maintaining project level or task-specific websites managed by Metro COG.

#### **Activities:**

- Post information to website and social media accounts as required
- Maintain and monitor Metro COG website
- Maintain and monitor social media accounts
- Respond, as required, to requests generated from social media interactions

ProductsCompletion Date2023 Updated Metro COG website and Social Media platformsOn-going2024 Updated Metro COG website and Social Media platformsOn-going

### 1000 Community Planning and Technical Assistance

#### Objective:

To provide technicall planning assistance to local jurisdictions and perform various contracted planning functions to be funded entirely with funding provided by local jurisdictions.

Participant(s): Metro COG

Assigned Staff Hours in UPWP:	2023	2024
	440	484

#### **Previous Accomplishments:**

- Clay County Comprehensive and Transportation Plan
- Casselton Comprehensive and Transportation Plan
- Food Systems Advisory Commission support

**Figure 25** provides a breakdown of budget in Community Planning and Technical Assistance.

Figure 25 Activity Budget and Funding Source Split for Program Area 1000

Funding Source	20	23	20	24	Total Activity Budget
	Percent Amount		Percent Amount		2023-2024
Local Only	80%	\$20,817	80% \$22,800		\$43,617

1001 Cass-Clay Food Systems Advisory Commission Participant(s): Metro COG/

**CCFSAC** 

Metro COG will provide administrative and technical assistance to the Cass-Clay Food Systems Initiative (CCFSI) Food Systems Advisory Commission (created by a joint powers agreement). Metro COG will serve to coordinate the functions of the commission. As part of its work on the joint powers board, Metro COG will assist and facilitate in commission proceedings, provide technical assistance, collect local, regional or national data, and serve to coordinate food systems planning issues among related stakeholders, etc.

#### **Activities:**

- Support to Food Commission during Covid19 pandemic, when frequent information was provided in writing and on social media, including Facebook Live presentations, to inform people with reduced income about resources for food security.
- Regional Food Commission meeting facilitation and staff supportTravel time to meetings
- Presentations and information exchanges
- Attend conferences and training sessions

ProductsCompletion Date2023 Regional Food Commission SupportOn-going2024 Regional Food Commission SupportOn-going

Participant(s): Metro COG/

Clay County

Update Dilworth Comprehensive Plan based on an agreed upon scope of work. Carry out public engagement and stakeholder involvement. Dilworth will supplement with local funds in an amount yet to be determined, but estimated at approximately \$15,000 to 20,000, to allow Metro COG staff to fully address elements of the plan that are ineligible for use of CPG funds.

#### **Activities:**

- Data Collection and Mapping
- Draft Chapter and Final Draft development
- Study Review Committee Meetings
- Travel time to meetings
- Public Engagement, presentations and information exchanges

Products

Dilworth Comprehensive Plan Update

Completion Date
4th QTR 2024

1003 Mapleton Comprehensive & Transportation Plan (2022-2023)

Participant(s): Metro COG/ City of Mapleton, ND

Prepare a comprehensive and transportation plan for the City of Mapleton, ND based on an agreed upon scope of work. Carry out public engagement and stakeholder involvement. Mapleton will supplement with approximately \$19,000 to \$20,000 of local funds to allow Metro COG staff to fully address elements of the plan that are ineligible for use of CPG funds. Eligible activities are addressed under 702 – Local Planning Assistance.

#### **Activities:**

- Data Collection and Mapping
- Draft Chapters and Final Plan development
- Study Review Committee Meetings
- Travel time to meetings
- Public Engagement, presentations and information exchanges

ProductsCompletion DateMapleton Comprehensive Plan Update2nd QTR 2023

1004 Metropoltain Housing Needs Assessment Plan (2022-2023) Participant(s): Metro COG/ All member jurisdictions

This project began in 2022 and is studying extent to which housing needs are met within the metropolitan statistical area.

#### **Activities:**

Data Collection and Mapping

- Draft Chapters and Final Plan development
- Study Review Committee Meetings
- Travel time to meetings
- Public Engagement, presentations and information exchanges

Products

Mapleton Comprehensive Plan Update

Completion Date
2nd QTR 2023

#### **Summary**

Estimates of staff hours for 2023 and 2024 are shown in Figures 26 - 29. Figures 26 and 28 show staff hours for each category of the UPWP for 2023 and 2024, and Figure 27 and 29 show staff hours estimated for consultant led projects in the 200 category for 2023 and 2024.

Figure 26 Estimates of Staff Hours for 2023

	TOTAL COST	TOTAL	Executive	Senior	Transp	C/T	Assistant	Assistant	GIS/Asst	Office	Intern
		HOURS	Director	Planner	Planner	Analyst	Planner 1	Planner 2	Planner	Mgr	
			97.29	65.95	55.72	49.13	39.83	41.01	38.47	37.25	18.13
100	\$72,428.90	1260	310	110	100	110	90	90	90	340	20
200	\$121,245.96	2178	208	626	338	232	340	100	270	0	64
300	\$151,666.09	2757	405	391	298	113	90	1124	204	52	80
400	\$125,700.28	2852	40	274	450	145	666	160	871	0	246
500	\$15,373.40	360	0	50	0	0	260	0	40	0	10
600	\$33,861.25	704	0	10	420	10	45	75	75	4	65
700	\$67,831.75	1305	90	145	40	680	110	120	100	0	20
800	\$274,220.76	5006	996	454	394	384	384	380	380	1584	50
900	\$17,760.06	403	11	20	46	56	95	31	30	100	20
1000	\$20,817.20	440	20	0	0	350	0	0	20	0	50
TOTAL	\$900,906.65	17265	2080	2080	2080	2080	2080	2080	2080	2080	625

Figure 27 2023 Breakdown of 200 Contracted Planning Services by Project

	TOTAL COST	TOTAL	Executive	Senior	Transp	C/T	Assistant	Assistant	GIS/Asst	Office	Intern
		HOURS	Director	Planner	Planner	Analyst	Planner 1	Planner 2	Planner	Mgr	
			97.29	65.95	55.72	49.13	39.83	41.01	38.47	37.25	18.13
201	\$778.32	8	8	0	0	0	0	0	0	0	0
202	\$58,449.40	1088	80	358	100	50	200	60	200	0	40
203	\$1,883.58	26	8	10	8	0	0	0	0	0	0
204	\$17,919.40	392	8	10	4	182	100	20	60	0	8
205	\$1,036.56	24	0	0	16	0	0	0	0	0	8
206	\$2,161.48	40	4	0	16	0	0	20	0	0	0
207	\$8,430.10	138	20	8	100	0	0	0	10	0	0
214	\$8,758.40	120	40	40	40	0	0	0	0	0	0
217	\$3,096.76	64	4	0	20	0	40	0	0	0	0
219	\$1,224.08	16	8	0	8	0	0	0	0	0	0
223	\$4,346.16	64	4	60	0	0	0	0	0	0	0
224	\$557.20	10	0	0	10	0	0	0	0	0	0
225	\$7,812.60	116	20	80	8	0	0	0	0	0	8
226	\$4,791.92	72	4	60	8	0	0	0	0	0	0
TOTAL	\$121,2178	2178	208	626	338	232	340	100	270	0	64

Figure 28 Estimates of Staff Hours for 2024

	TOTAL COST	TOTAL	Executive	Senior	Transp	C/T	Assistant	Assistant	GIS/Asst	Office	Intern
		HOURS	Director	Planner	Planner	Analyst	Planner 1	Planner 2	Planner	Mgr	
			100.96	69.33	57.56	51.38	45.98	42.21	41.31	38.65	19.02
100	\$75,508.10	1260	310	110	100	110	90	90	90	340	20
200	\$151,875.70	2607	230	655	588	364	255	165	240	0	110
300	\$155,440.43	2,777	405	401	288	113	90	1,124	224	52	80
400	\$103,435.23	2246	30	210	290	75	496	110	815	0	220
500	\$20,942.30	440	0	50	0	0	340	0	40	0	10
600	\$28,920.38	598	0	10	340	10	30	60	50	4	84
700	\$77,585.56	1438	98	160	40	678	210	120	100	0	32
800	\$285,816.86	4996	996	454	394	384	384	380	360	1584	40
900	\$20,589.16	444	11	30	40	56	95	31	51	100	30
1000	\$22,799.68	484	0	0	0	290	90	0	80	0	24
TOTAL	\$942,913.40	17290	2080	2080	2080	2080	2080	2080	2080	2080	650

Figure 29 2024 Breakdown of 200 Contracted Planning Services by Project

	TOTAL COST	TOTAL	Executive	Senior	Transp	C/T	Assistant	Assistant	GIS/Asst	Office	Intern
		HOURS	Director	Planner	Planner	Analyst	Planner 1	Planner 2	Planner	Mgr	
			100.96	69.33	57.56	51.38	45.98	42.21	41.31	38.65	19.02
201	\$3,267.20	50	10	10	20	0	0	0	10	0	0
202	\$43,849.32	684	100	300	40	64	80	0	80	0	20
205	\$4,339.30	80	10	10	20	0	10	10	10	0	10
208	\$30,834.70	575	40	20	240	40	155	0	40	0	40
209	\$24,731.15	385	40	225	20	20	10	10	40	0	20
210	\$16,201.70	310	10	10	20	240	0	0	20	0	10
211	\$26,652.33	523	20	80	228	0	0	145	40	0	10
TOTAL	\$151,875.70	2607	230	655	588	364	255	165	240	0	110

# Appendix A - Policy Board, Transportation Technical Committee and Metro COG Staff

# Metro COG Policy Board (as of September 2022) Voting Members

Amanda George
Matt Gilbertson
John Gunkelman
Chuck Hendrickson
Denise Kolpack
Steve Lindaas
Jenny Mongeau
Julie Nash

City of West Fargo, North Dakota – City Council
City of Moorhead, Minnesota – City Council
City of Fargo, North Dakota – City Council
City of Moorhead, Minnesota – City Council
City of Dilworth, Minnesota – City Council

Brad Olson City of West Fargo, North Dakota – City Commission

Dave Piepkorn (C)

Arlette Preston

Mary Scherling

Rocky Schneider

John Strand

Maranda Tasa

City of Fargo, North Dakota – City Commission

City of Fargo, North Dakota – County Commission

City of Fargo, North Dakota – Planning Commission

City of Fargo, North Dakota – City Commission

City of Fargo, North Dakota – Planning Commission

Jeff Trudeau City of Horace, North Dakota – City Council

\*(C) Chair and (VC) Vice Chair

#### **ASSOCIATE MEMBERS**

Brenda Andrews
City of Barnesville, Minnesota – City Administrator
Charlie Francis
City of Casselton, North Dakota – City Council
Ben Gunkelman
Kevin Odegaard
David Owings
City of Hawley, North Dakota – City Council
City of Glyndon, Minnesota – City Council
City of Harwood, North Dakota – City Council

**EX-OFFICIO MEMBERS** 

Bob Walton North Dakota Dept. of Transportation – Fargo District Engineer

Shiloh Wahl Minnesota Dept. of Transportation – District 4 Engineer

#### **VOTING AND ASSOCIATE MEMBER ALTERNATES**

Wendy Affield City of Glyndon, Minnesota – City Clerk/Treasurer

Lee Anderson City of Casselton, North Dakota – Mayor Andrew Draeger City of Mapleton, North Dakota – Mayor Casey Eggermont City of Harwood, North Dakota – City Auditor

Cecil Johnson City of Glyndon, Minnesota – Mayor

Chelsey Johnson City of Horace, North Dakota – City Councilmember

James Joy City of Hawley, Minnesota – Mayor

Jenna Kahly Clay County, Minnesota – County Commission Joe Kolb City of West Fargo, North Dakota – Public Works

Chad Olson City of Dilworth, Minnesota – Mayor

Chad Peterson Cass County, North Dakota – County Commissioner

Jason Rick City of Barnesville, Minnesota - Mayor

Scott Stofferahn City of Fargo, North Dakota – Planning Commissioner Timothy Stone City of Moorhead, Minnesota – City Councilmember

# Appendix A - Policy Board, Transportation Technical Committee and Metro COG Staff

#### Transportation Technical Committee (as of Sept. 2022)

JONATHAN ATKINS CITY OF MOORHEAD, MINNESOTA - CITY TRAFFIC ENGINEER

JASON BENSON CASS COUNTY, NORTH DAKOTA - PUBLIC WORKS DEPARTMENT

JULIE BOMMELMAN CITY OF FARGO, NORTH DAKOTA - TRANSIT (MATBUS)

MAEGIN ELSHAUG

JEREMY GORDEN (VC)

CITY OF WEST FARGO, NORTH DAKOTA - PLANNING DIRECTOR

CITY OF FARGO, NORTH DAKOTA - ENGINEERING DEPARTMENT

FARGO-MOORHEAD METROPOLITAN COUNCIL OF GOVERNMENTS

LACE HELLMAN

CITY OF HORACE, NORTH DAKOTA - PLANNING DEPARTMENT

JACE HELLMAN CITY OF HORACE, NORTH DAKOTA - PLANNING DEPARTMENT ROBIN HUSTON CITY OF MOORHEAD, MINNESOTA - CITY PLANNING AND ZONING

MATTHEW JACOBSON CLAY COUNTY, MINNESOTA - PLANNING DIRECTOR

DON LORSUNG

CITY OF DILWORTH, MN – COMMUNITY DEVELOPMENT DIRECTOR

AARON NELSON

CITY OF WEST FARGO, NORTH DAKOTA - PLANNING DEPARTMENT

GRACE PUPPE CASS COUNTY, NORTH DAKOTA - PLANNING DEPARTMENT
JOE RASO GREATER FARGO-MOORHEAD ECONOMIC DEV FOUNDATION
MARY SAFGREN MINNESOTA DEPARTMENT OF TRANSPORTATION DISTRICT 4

JUSTIN SORUM CLAY COUNTY, MINNESOTA - COUNTY ENGINEERING DEPARTMENT

KRISTEN SPERRY
FEDERAL HIGHWAY ADMINISTRATION (EX-OFFICIO)
BRIT STEVENS
NORTH DAKOTA UNIVERSITY REPRESENTATIVE
RANAE TUNISON
FEDERAL TRANSIT ADMINISTRATION (EX-OFFICIO)
LORI VAN BEEK
CITY OF MOORHEAD, MINNESOTA - TRANSIT (MATBUS)

ANDREW WRUCKE CITY OF WEST FARGO, NORTH DAKOTA - ENGINEERING DEPARTMENT

WAYNE ZACHER NORTH DAKOTA DEPARTMENT OF TRANSPORTATION

KELLY KRAPU FREIGHT COMMITTEE REPRESENTATIVE
[VACANT] MINNESOTA UNIVERSITY REPRESENTATIVE

[VACANT] BICYCLE - PEDESTRIAN COMMITTEE REPRESENTATIVE

NOTE: C = CHAIR, VC= VICE CHAIR

#### **Metro COG Staff**

CYNTHIA GRAY EXECUTIVE DIRECTOR

MICHAEL MADDOX SENIOR TRANSPORTATION PLANNER

Dan Farnsworth Transportation Planner

ADAM ALTENBURG COMMUNITY AND TRANSPORTATION ANALYST

ARI DEL ROSARIO ASSISTANT PLANNER

JARON CAPPS GIS COORDINATOR / ASSISTANT PLANNER

Paul Bervik Assistant Planner Savanna Leach Office Manager

AYDEN SCHAFFLER INTERN

# Appendix B - Policy Board and Transportation Technical Committee Meeting Schedules

202	23	202	24
Transportation Technical Committee	Metro COG Policy Board	Transportation Technical Committee	Metro COG Policy Board
January 12	January 29	January 11	January 18
February 9	February 16	February 8	February 15
March 9	March 16	March 14	March 21
April 13	April 20	April 11	April 18
May 11	May 18	May 9	May 16
June 8	June 15	June 13	June 20
July 13	July 20	July 11	July 18
August 10	August 17	August 8	August 15
September 14	September 21	September 12	September 19
October 12	October 19	October 10	October 17
November 9	November 16	November 14	November 21
December 14	December 21	December 12	December 19

Metro COG Policy Board meetings are generally held at 4:00pm (CST). Transportation Technical Committee meetings are generally held at 10:00am (CST). Both meetings are generally held both as virtual meetings through the use of Zoom, and in person at the Metro COG offices:

FM Metro COG Case Plaza, Suite 232 1 – 2nd Street North Fargo, North Dakota 58102-4807

Meeting agenda packets are posted to the Metro COG website: www.fmmetrocog.org and are available at the Metro COG offices one week in advance of the meetings.

On occasion, due to a holiday or an emergency, Metro COG must change a regularly scheduled meeting to a different date. When this occurs, the information is posted in advance on at <a href="https://www.fmmetrocog.org">www.fmmetrocog.org</a>.

#### Appendix C. Notice of 2021 Planning Emphasis Areas Letter



Office of the Administrator

1200 New Jersey Ave., SE Washington, D.C. 20590

Federal Transit Administration

December 30, 2021

Attention: FHWA Division Administrators

FTA Regional Administrators

Subject: 2021 Planning Emphasis Areas for use in the development of Metropolitan and

Statewide Planning and Research Work programs.

With continued focus on transportation planning the Federal Highway Administration (FHWA) and the Federal Transit Administration (FTA) Offices of Planning are jointly issuing updated Planning Emphasis Areas (PEAs). The PEAs are areas that FHWA and FTA field offices should emphasize when meeting with the metropolitan planning organizations, State departments of transportation, Public Transportation Agencies, and Federal Land Management Agency counterparts to identify and develop tasks associated with the Unified Planning Work Program and the Statewide Planning and Research Program. We recognize the variability of work program development and update cycles, so we encourage field offices to incorporate these PEAs as programs are updated.

Please note that this letter is intended only to provide clarity regarding existing requirements. It is not binding and does not have the force and effect of law. All relevant statutes and regulations still apply.

Sincerely,

Nuria Fernandez

Administrator

Federal Transit Administration

Stephanie Pollack

Deputy Administrator

Federal Highway Administration

Enclosure

#### 2021 Planning Emphasis Areas:

#### <u>Tackling the Climate Crisis – Transition to a Clean Energy.</u> Resilient Future

Federal Highway Administration (FHWA) divisions and Federal Transit Administration (FTA) regional offices should work with State departments of transportation (State DOT), metropolitan planning organizations (MPO), and providers of public transportation to ensure that our transportation plans and infrastructure investments help achieve the national greenhouse gas reduction goals of 50-52 percent below 2005 levels by 2030, and net-zero emissions by 2050, and increase resilience to extreme weather events and other disasters resulting from the increasing effects of climate change. Field offices should encourage State DOTs and MPOs to use the transportation planning process to accelerate the transition toward electric and other alternative fueled vehicles, plan for a sustainable infrastructure system that works for all users, and undertake actions to prepare for and adapt to the impacts of climate change. Appropriate Unified Planning Work Program work tasks could include identifying the barriers to and opportunities for deployment of fueling and charging infrastructure; evaluating opportunities to reduce greenhouse gas emissions by reducing single-occupancy vehicle trips and increasing access to public transportation, shift to lower emission modes of transportation; and identifying transportation system vulnerabilities to climate change impacts and evaluating potential solutions. We encourage you to visit FHWA's Sustainable Transportation or FTA's Transit and Sustainability Webpages for more information.

(See <u>EO 14008</u> on "Tackling the Climate Crisis at Home and Abroad," <u>EO 13990</u> on "Protecting Public Health and the Environment and Restoring Science to Tackle the Climate Crisis." <u>EO 14030</u> on "Climate-Related Financial Risk," See also <u>FHWA Order 3520</u> "Transportation System Preparedness and Resilience to Extreme Weather Events," FTA's "<u>Hazard Mitigation Cost Effectiveness Tool</u>," FTA's "Emergency Relief Manual," and "<u>TCRP Document 70: Improving the Resilience of Transit Systems Threatened by Natural Disasters</u>")

#### Equity and Justice 40 in Transportation Planning

FHWA Division and FTA regional offices should work with State DOTs, MPOs, and providers of public transportation to advance racial equity and support for underserved and disadvantaged communities. This will help ensure public involvement in the planning process and that plans and strategies reflect various perspectives, concerns, and priorities from impacted areas. We encourage the use of strategies that: (1) improve infrastructure for non-motorized travel, public transportation access, and increased public transportation service in underserved communities; (2) plan for the safety of all road users, particularly those on arterials, through infrastructure improvements and advanced speed management; (3) reduce single-occupancy vehicle travel and associated air pollution in communities near high-volume corridors; (4) offer reduced public transportation fares as appropriate; (5) target demand-response service towards communities with higher concentrations of older adults and those with poor access to essential services; and (6) consider equitable and sustainable practices while developing transit-oriented development including affordable housing strategies and consideration of environmental justice populations.

Executive Order 13985 (Advancing Racial Equity and Support for Underserved Communities) defines the term "equity" as the consistent and systematic fair, just, and impartial treatment of all individuals, including individuals who belong to underserved communities that have been denied such treatment, such as Black, Latino, and Indigenous and Native American persons, Asian

Americans and Pacific Islanders and other persons of color; members of religious minorities; lesbian, gay, bisexual, transgender, and queer (LGBTQ+) persons; persons with disabilities; persons who live in rural areas; and persons otherwise adversely affected by persistent poverty or inequality. The term "underserved communities" refers to populations sharing a particular characteristic, as well as geographic communities, that have been systematically denied a full opportunity to participate in aspects of economic, social, and civic life, as exemplified by the list in the preceding definition of "equity." In addition, Executive Order 14008 and M-21-28 provides a whole-of-government approach to advancing environmental justice by stating that 40 percent of Federal investments flow to disadvantaged communities. FHWA Division and FTA regional offices should work with State DOTs, MPOs, and providers of public transportation to

To accomplish both initiatives, our joint planning processes should support State and MPO goals for economic opportunity in disadvantaged communities that have been historically marginalized and overburdened by pollution and underinvestment in housing, transportation, water and wastewater infrastructure, recreation, and health care.

review current and new metropolitan transportation plans to advance Federal investments to

#### Complete Streets

disadvantaged communities.

FHWA Division and FTA regional offices should work with State DOTs, MPOs and providers of public transportation to review current policies, rules, and procedures to determine their impact on safety for all road users. This effort should work to include provisions for safety in future transportation infrastructure, particularly those outside automobiles.

A complete street is safe, and feels safe, for everyone using the street. FHWA and FTA seek to help Federal aid recipients plan, develop, and operate streets and networks that prioritize safety, comfort, and access to destinations for people who use the street network, including pedestrians, bicyclists, transit riders, micro-mobility users, freight delivery services, and motorists. The goal is to provide an equitable and safe transportation network for travelers of all ages and abilities, including those from marginalized communities facing historic disinvestment. This vision is not achieved through a one-size-fits-all solution – each complete street is unique and developed to best serve its community context and its primary role in the network.

Per the National Highway Traffic Safety Administration's 2019 data, 62 percent of the motor vehicle crashes that resulted in pedestrian fatalities took place on arterials. Arterials tend to be designed for vehicle movement rather than mobility for non-motorized users and often lack convenient and safe crossing opportunities. They can function as barriers to a safe travel network for road users outside of vehicles.

To be considered complete, these roads should include safe pedestrian facilities, safe transit stops (if present), and safe crossing opportunities on an interval necessary for accessing destinations. A safe and complete network for bicycles can also be achieved through a safe and comfortable bicycle facility located on the roadway, adjacent to the road, or on a nearby parallel corridor. Jurisdictions will be encouraged to prioritize safety improvements and speed management on arterials that are essential to creating complete travel networks for those without access to single-occupancy vehicles.

3

4

#### Public Involvement

Early, effective, and continuous public involvement brings diverse viewpoints into the decisionmaking process. FHWA Division and FTA regional offices should encourage MPOs, State DOTs, and providers of public transportation to increase meaningful public involvement in transportation planning by integrating Virtual Public Involvement (VPI) tools into the overall public involvement approach while ensuring continued public participation by individuals without access to computers and mobile devices. The use of VPI broadens the reach of information to the public and makes participation more convenient and affordable to greater numbers of people. Virtual tools provide increased transparency and access to transportation planning activities and decisionmaking processes. Many virtual tools also provide information in visual and interactive formats that enhance public and stakeholder understanding of proposed plans, programs, and projects. Increasing participation earlier in the process can reduce project delays and lower staff time and costs. More information on VPI is available here.

### Strategic Highway Network (STRAHNET)/U.S. Department of Defense (DOD) Coordination

FHWA Division and FTA regional offices should encourage MPOs and State DOTs to coordinate with representatives from DOD in the transportation planning and project programming process on infrastructure and connectivity needs for STRAHNET routes and other public roads that connect to DOD facilities. According to the Declaration of Policy in 23 U.S.C. 101(b)(1), it is in the national interest to accelerate construction of the Federal-aid highway system, including the Dwight D. Eisenhower National System of Interstate and Defense Highways, because many of the highways (or portions of the highways) are inadequate to meet the needs of national and civil defense. The DOD's facilities include military bases, ports, and depots. The road networks that provide access and connections to these facilities are essential to national security. The 64,200-mile STRAHNET system consists of public highways that provide access, continuity, and emergency transportation of personnel and equipment in times of peace and war. It includes the entire 48,482 miles of the Dwight D. Eisenhower National System of Interstate and Defense Highways and 14,000 miles of other non-Interstate public highways on the National Highway System. The STRAHNET also contains approximately 1,800 miles of connector routes linking more than 200 military installations and ports to the primary highway system. The DOD's facilities are also often major employers in a region, generating substantial volumes of commuter and freight traffic on the transportation network and around entry points to the military facilities. Stakeholders are encouraged to review the STRAHNET maps and recent Power Project Platform (PPP) studies. These can be a useful resource in the State and MPO areas covered by these route analyses.

#### Federal Land Management Agency (FLMA) Coordination

FHWA Division and FTA regional offices should encourage MPOs and State DOTs to coordinate with FLMAs in the transportation planning and project programming process on infrastructure and connectivity needs related to access routes and other public roads and transportation services that connect to Federal lands. Through joint coordination, the State DOTs, MPOs, Tribal Governments, FLMAs, and local agencies should focus on integration of their transportation planning activities and develop cross-cutting State and MPO long range transportation plans, programs, and corridor studies, as well as the Office of Federal Lands

Highway's developed transportation plans and programs. Agencies should explore opportunities to leverage transportation funding to support access and transportation needs of FLMAs before transportation projects are programmed in the Transportation Improvement Program (TIP) and Statewide Transportation Improvement Program (STIP). Each State must consider the concerns of FLMAs that have jurisdiction over land within the boundaries of the State (23 CFR 450.208(a)(3)). MPOs must appropriately involve FLMAs in the development of the metropolitan transportation plan and the TIP (23 CFR 450.316(d)). Additionally, the Tribal Transportation Program, Federal Lands Transportation Program, and the Federal Lands Access Program TIPs must be included in the STIP, directly or by reference, after FHWA approval in accordance with 23 U.S.C. 201(c) (23 CFR 450.218(e)).

#### Planning and Environment Linkages (PEL)

FHWA Division and FTA regional offices should encourage State DOTs, MPOs and Public Transportation Agencies to implement PEL as part of the transportation planning and environmental review processes. The use of PEL is a collaborative and integrated approach to transportation decisionmaking that considers environmental, community, and economic goals early in the transportation planning process, and uses the information, analysis, and products developed during planning to inform the environmental review process. PEL leads to interagency relationship building among planning, resource, and regulatory agencies in the early stages of planning to inform and improve project delivery timeframes, including minimizing duplication and creating one cohesive flow of information. This results in transportation programs and projects that serve the community's transportation needs more effectively while avoiding and minimizing the impacts on human and natural resources. More information on PEL is available here.

#### Data in Transportation Planning

To address the emerging topic areas of data sharing, needs, and analytics, FHWA Division and FTA regional offices should encourage State DOTs, MPOs, and providers of public transportation to incorporate data sharing and consideration into the transportation planning process, because data assets have value across multiple programs. Data sharing principles and data management can be used for a variety of issues, such as freight, bike and pedestrian planning, equity analyses, managing curb space, performance management, travel time reliability, connected and autonomous vehicles, mobility services, and safety. Developing and advancing data sharing principles allows for efficient use of resources and improved policy and decisionmaking at the State, MPO, regional, and local levels for all parties.

2023 jurisdiction dues and project-specific responsibilities, as presented, were originally approved May 2022 as part of the 2023-Metro COG Budget. Each jurisdiction was provided written documentation of the approved local match following Policy Board approval. The 2024 jurisdiction dues will be generally approved with this UPWP, and refined in the spring of 2024.

The following table shows Metro COG's operations and overhead and the breakout between Federal and local funding for 2023.

		Jur	isdiction Ope	rations Dues S	ummary - 2023	Budget Estim	ate				
Dues and Local Match	Participating		Jurisdiction								
on Contracted Planning Projects	Jurisdictions	Cass Co.	Clay Co.	Dilworth	Fargo	Horace	Moorhead	West Fargo	MnDOT	Split Between Jurisdictions	
				Metro C	OG Dues						
Approved Dues Formula         5.3%         6.1%         2.0%         50.0%         1.3%         19.3%         16.2%         0.0%											
	•		Int	ernal Operatio	ons (eligible co	sts)					
Metro COG Personnel (Total Loaded Wage)	All	\$8,127.72	\$9,354.55	\$3,067.07	\$76,676.63	\$1,993.59	\$29,597.18	\$24,843.23	\$26,820.00	\$900,866.28	
Metro COG Overhead Costs	All	\$3,160.47	\$3,637.53	\$1,192.63	\$29,815.80	\$775.21	\$11,508.90	\$9,660.32	\$0.00	\$298,158.00	
MnDOT Match Requirement	All	\$355.37	\$409.01	\$134.10	\$3,352.50	\$87.17	\$1,294.07	\$1,086.21	\$0.00	\$6,705.00	
Total Dues (Internal)		\$11,643.56	\$13,401.08	\$4,393.80	\$109,844.93	\$2,855.97	\$42,400.14	\$35,589.76	\$26,820.00	\$1,205,729.28	
Internal Operations (Ineligible costs)	All	\$148.40	\$170.80	\$56.00	\$1,400.00	\$36.40	\$540.40	\$453.60	\$0.00	\$2,800.00	
Total		\$11,791.96	\$13,571.88	\$4,449.80	\$111,244.93	\$2,892.37	\$42,940.54	\$36,043.36	\$26,820.00	\$1,208.529.28	

The following table shows the projects, project budgets and breakout between Federal and local funding for 2023.

Jurisdiction Project Dues Summary - 2023 Budget Estimate

Dues and			3 001111110		Jurisc	liction <sup>1</sup>								
Local Match on Contracted Planning Projects	Participating Jurisdictions	Cass Co.	Clay Co.	Dilworth	Fargo	Horace	Moorhead	West Fargo	Other	Total Cost	Federal Share <sup>2</sup>	Fed%	Local Share	Loc%
		ı	1		T		COG Dues	ı	T	T			T	1
Approved D	ues Formula	5.3%	6.1%	2.0%	50.0%	1.3%	19.3%	16.2%	0.0%	100.00%				
Regional Contracted Planning Projects														
NDSU ATAC Annual Participation	All	\$106.00	\$122.00	\$40.00	\$1,000.00	\$26.00	\$386.00	\$324.00	\$0.00	\$10,000.00	\$8,000.00	80%	\$2,000.00	20%
MTP 2050	All	\$1,908.00	\$2,196.00	\$720.00	\$18,000.00	\$468.00	\$6,948.00	\$5,832.00	\$0.00	\$180,000.00	\$144,000.00	80%	\$36,000.00	20%
Travel Demand Model Update (2022-23)	All	\$424.00	\$488.00	\$160.00	\$4,000.00	\$104.00	\$1,544.00	\$1,296.00	\$0.00	\$40,000.00	\$32,000.00	80%	\$8,000.00	20%
Interstate Operations Analysis	All	\$683.17	\$786.29	\$257.80	\$6,445.00	\$167.57	\$2,487.77	\$2,088.18	\$28,000.00	\$124,445.00	\$83,555.00	80%	\$12,890.00	10%
EV Readiness Study -	All	\$1,590.00	\$1,830.00	\$600.00	\$15,000.00	\$390.00	\$5,790.00	\$4,860.00	\$0.00	\$150,000.00	\$120,000.00	80%	\$30,000.00	20%
Total - Projects Metro		\$4,711.17	\$5,422.29	\$1,777.80	\$44,445.00	\$1,155.57	\$17,155.77	\$14,400.18	\$28,000.00	\$504,445.00	\$387,555.00		\$88,890.00	
					Jurisdict	ion-Specific	Contracted Pla	nning Studies						
Moorhead Intersection Traffic Data Collection	Moorhead						\$2,474.00			\$12,370.00	\$9,896.00	80%	\$2,474.00	20%
Signalized Intersections Traffic Data Collection Phase II	Fargo, West Fargo, MnDOT, Moorhead				\$11,000.00		\$3,400.00	\$4,600.00	\$1,000.00	\$100,000.00	\$80,000.00	80%	\$20,000.00	20%
Moorhead I-94 & 20th Street Interchange Analysis	Moorhead						\$15,000.00		\$15,000.00	\$150,000.00	\$120,000.00	80%	\$30,000.00	20%
University Drive & 10th Street On-Way Pair Conversion	Fargo				\$5,000.00					\$25,000.00	\$20,000.00	80%	\$5,000.00	20%
Total - Jurisdic Planning		\$0.00	\$0.00	\$0.00	\$16,000.00	\$0.00	\$20,874.00	\$4,600.00	\$16,000.00	\$287,370.00	\$229,896.00		\$57,474.00	
Grand Total F		\$4,711.17	\$5,422.29	\$1,777.80	\$60,445.00	\$1,155.57	\$38,029.77	\$19,000.18	\$44,000.00	\$791,815.00	\$617,451.00		\$146,364.00	

Notes:

<sup>&</sup>lt;sup>1</sup>Contracted Studies will be billed to jurisdictions when the project is to begin.

<sup>&</sup>lt;sup>2</sup>Contracted Planning Studies are contingent on the availability of federal funding.

The following table shows Metro COG's 2024 operations and overhead and breakout between Federal and local funding for 2024.

#### Jurisdiction Operations Dues Summary - 2024 Budget

		Jurisd	iction Operatio	ns Dues Summ	ary - 2023 Budg	et Estimate					
Dues and Local Match on	Participating				Jurisdict	ion				Total Cost	
Contracted Planning Projects	Jurisdictions	Cass Co.	Clay Co.	Dilworth	Fargo	Horace	Moorhead	West Fargo	MnDOT	Split Between Jurisdictions	
Metro COG Dues											
Approved Dues Formula		5.3%	6.1%	2.0%	50.0%	1.3%	19.3%	16.2%	0.0%	100.00%	
Internal Operations (eligible costs)											
Metro COG Personnel (Total Loaded Wage)	All	\$8,573.37	\$9,867.46	\$3,235.23	\$80,880.82	\$2,102.90	\$31,220.00	\$26,205.38	\$26,820.00	\$942,908.17	
Metro COG Overhead Costs	All	\$3,279.69	\$3,774.74	\$1,237.62	\$30,940.50	\$804.45	\$11,943.03	\$10,024.72	\$0.00	\$309,405.00	
MnDOT Match Requirement	All	\$355.37	\$409.01	\$134.10	\$3,352.50	\$87.17	\$1,294.07	\$1,086.21	\$0.00	\$6,705.00	
Total Dues (Internal)		\$12,208.42	\$140,521.21	\$4,606.95	\$115,173.82	\$2,994.52	\$44,457.09	\$37,316.32	\$26,820.00	\$1,259,018.17	
Internal Operations (Ineligible costs)	All	\$148.40	\$170.80	\$56.00	\$1,400.00	\$36.40	\$540.40	\$453.60	\$0.00	\$2,800.00	
Total		\$12,356.82	\$14,222.01	\$4,662.95	\$116,573.82	\$3,030.92	\$44,997.49	\$37,769.92	\$26,820.00	\$1,261,818.17	

Typo - Should be \$14.051.21

The following table shows the 2024 projects, project budgets, and breakdown of Federal and local shares.

### Jurisdiction Project Dues Summary - 2024 Budget

Dues and	Participating Jurisdictions	Jurisdiction <sup>1</sup>												
Local Match on Contracted Planning Projects		Cass Co.	Clay Co.	Dilworth	Fargo	Horace	Moorhead	West Fargo	Other	Total Cost	Federal Share <sup>2</sup>	Fed%	Local Share	Loc%
						Metro (	COG Dues							
Approved Du	es Formula	5.3%	6.1%	2.0%	50.0%	1.3%	19.3%	16.2%	0.0%	100.00%				
Regional Contracted Planning Projects														
NDSU ATAC Annual Participation	All	\$154.70	\$163.81	\$38.98	\$1,000.00	\$23.54	\$368.75	\$250.22	\$0.00	\$10,000.00	\$8,000.00	80%	\$2,000.00	20%
MTP 2050	All	\$2,332.00	\$2,684.00	\$880.00	\$22,000.00	\$572.00	\$8,492.00	\$7,128.00	\$0.00	\$220,000.00	\$176,000.00	80%	\$44,000.00	20%
Total - Projects SI Metro A		\$2,486.70	\$2,847.81	\$918.98	\$23,000.00	\$595.54	\$8,860.75	\$7,378.22	\$0.00	\$230,000.00	\$184,000.00		\$46,000.00	
					Jurisdiction-	Specific Co	ntracted Plar	ning Studies						
Heartland Trail Alignment Analysis	Clay County, Dilworth, Moorhead, Glyndon, Hawley		\$12,500.00	\$3,000.00			\$3,500.00		\$6,000.00	\$125,000.00	\$100,000.00	80%	\$25,000.00	20%
Vehicular Bridge Crossing Study at 76th Ave South & 100th Ave S	Fargo, Cass County, Clay County	\$10,000.00	\$15,000.00		\$15,000.00					\$200,000.00	\$160,000.00	80%	\$40,000.00	20%
15th Ave N Corridor Study	Moorhead, Dilworth, Clay County		\$10,000.00	\$10,000.00			\$10,000.00			\$150,000.00	\$120,000.00	80%	\$30,000.00	20%
15th Street W - I- 94 & Sheyenne Diversion Overpass Study - PEL	West Fargo							\$40,000.00		\$200,000.00	\$160,000.00	80%	\$40,000.00	20%
Intersection Data Collection & Reporting	Fargo, Moorhead, West Fargo, MnDOT				\$12,000.00		\$3,000.00	\$4,000.00	\$1,000.00	\$100,000.00	\$80,000.00	80%	\$20,000.00	20%
Moorhead Intersection Traffic Data Collection	Moorhead						\$2,474.00			\$12,370.00	\$9,896.00	80%	\$2,474.00	20%
	Total - Jurisdiction-Specific Planning Studies		\$37,500.00	\$13,000.00	\$27,000.00	\$0.00	\$18,974.00	\$44,000.00	\$7,000.00	\$787,370.00	\$629,896.00		\$157,474.00	
Grand Total Project Dues		\$12,486.70	\$40,347.81	\$13,918.98	\$50,000.00	\$595.54	\$27,834.75	\$51,378.22	\$7,000.00	\$1,017,370.00	\$813,896.00		\$203,474.00	

<sup>&</sup>lt;sup>1</sup>Contracted Studies will be billed to jurisdictions when the project is to begin.

 $<sup>^2\!\!</sup>$  Contracted Planning Studies are contingent on the availability of federal funding.

#### Metro COG Cost Allocation Plan

The Fargo-Moorhead Metropolitan Council of Governments (Metro COG) has prepared a cost allocation plan in support of the 2023-2024 Unified Planning Work Program (UPWP). It is intended to describe the procedures used by Metro COG to distribute indirect project costs incurred over the 24-month period (January 1, 2023 — December 31, 2024) among local, state, and federal granting agencies.

#### Metro COG Funding & Billing Procedures

#### Federal

For 2021-2022 Metro COG will receive the majority of its revenues from a Consolidated Planning Grant (CPG) administered by the North Dakota Department of Transportation. The 20% share of the CPG eligible costs are covered through local and state sources of funding. Metro COG bills NDDOT monthly for reimbursement of eligible CPG activities. Metro COG reimbursement requests to NDDOT break out costs by direct labor, indirect costs, and contracted planning costs.

#### <u>State</u>

Metro COG will receive approximately \$26,820 (based on estimates for CY 2021 and CY 2022 provided by MnDOT) annually from the Minnesota Department of Transportation (MnDOT) through a state funded planning grant. The MnDOT grant requires a 20% local match, which is met out of expenses billed to Program Area 901; and through the dues collected from Metro COG's member units of government. The 20% match on the MnDOT is estimated annually at approximately \$6,705 based on CY 2020 MnDOT Grant. The other 80% of the MnDOT grant is used as the 20% match on CPG eligible activities. Metro COG bills MnDOT three times annually for reimbursement of the state planning grant funds (50%, 40% and 10%).

#### <u>Local</u>

Metro COG will collect local dues annually from its local members' units of government. The local dues make up the majority of the required 20% match on CPG eligible costs for internal operations. Local match on contracted planning activities (Program Area 1000) are collected directly from benefiting jurisdictions or agencies and are not covered by Metro COG local dues contributions. Metro COG invoices all local member units of government once annually for payment of local dues and required match on contracted planning activities.

#### Labor Costs (Direct Costs)

The direct cost of Metro COG staff is determined based on both the annual salary and related labor costs which include fringe benefits. Metro COG includes the cost of fringe benefits (health, dental and vision), SIMPLE (retirement) plan contributions, Social Security, Medicare and other employee related expenses into its hourly billing rate. When Metro COG bills NDDOT or other benefiting agencies, it is directly recouping these employees' related costs.

#### Indirect Costs (Overhead, Administration and Release Time)

Metro COG's indirect costs for 2023 and 2024 are demonstrated in Program Area 800 and overhead costs 800a-800r. Program Area 800 is administrative time billed by Metro COG staff that is not attributable to any specific program activity in that it benefits the overall operation of Metro COG, as discussed under Program Area 800. Program Area 800a – 800r is overhead costs incurred to support the operations of Metro COG.

Metro COG's indirect costs support the implementation of Program Area 100-900 of the UPWP, as outlined below. Indirect (overhead) costs attributable to non-metropolitan wide Program Area 1000 projects are not charged against Metro COG's overhead for items such as advertising and meeting space costs. These costs are directly recouped from the project-specific Program Area 1000 budget. Certain soft costs such as printing, postage and miscellaneous supply costs for Program Area 1000 projects are charged against Metro COG's overhead, as these costs are difficult to separate. Indirect (overhead) costs attributable to Program Area 1000 projects, which are metropolitan wide (area wide plans, the MTP or modal plan updates, etc.), are billed against Metro COG's overhead costs.

Metro COG clearly delineates indirect costs from direct project costs (billable staff time or consultant and contracted charges) when its bills NDDOT for CPG reimbursements. Metro COG bills NDDOT an indirect rate (which is reconciled and approved annually) to recoup overhead and administrative costs incurred as part of its operation, as expressed through activities and expenses related to Program Area 800 and 800a – 800r.

For internal budgeting purposes Metro COG splits the overhead component of its indirect costs by those eligible for CPG reimbursement (overhead costs) and those ineligible for CPG reimbursement (801). Costs shown in 801 are cost considered ineligible for reimbursement with CPG funds. Metro COG uses costs incurred in 801 to partially meet the local match against the annual MnDOT state planning grant, which requires a local match of 20%, which is estimated annually at approximately \$6,705 based on CY 2018 MnDOT Grant. Metro COG and

NDDOT annually reconciles indirect billing amounts to ensure accuracy of costs being reimbursed as indirect with CPG funds.

Metro COG uses 19 categories of overhead costs; many are self-explanatory but a full description is provided below:

- 800a -Travel/Registration/Training: Registration fees for conferences, workshops and seminars; mileage and travel reimbursements, including per diems, related to pre-approved staff travel.
- 800b Dues/Subscriptions: Expenses for dues and subscriptions for transportation planning related publications and professional organizations (if CPG eligible).
- 800c Office Supplies: Materials and supplies (paper, pens, pencils, etc.).
- 800d Postage: Postage meter lease and postage costs.
- 800e Advertising: Advertising costs related to the publication of Metro COG meetings and events (PPP); and ads regarding employee recruitment.
- 800f Office Rent: Rent payments regarding Metro COG office space.
- 800g Insurance: Several interrelated insurance policies protecting Metro COG material items, liability for staff, the Director, and the Policy Board.
- 800h Communications: Monthly internet/phone/data charges.
- 800i Information Systems: Related to support of information systems (IS) of Metro COG, including hardware, software, website hosting, and Managed IT services.
- 800j Audit (contracted): Metro COG's annual audit.
- 800k Office Equipment: Replacement/purchase of office equipment, including desks, chairs, computers etc. (Metro COG is a stand-alone organization, and all equipment used by Metro COG is used solely for Metro COG functions).
- 8001 Equipment Rental (including printing): This relates to the lease/rental of equipment, primarily Metro COG's office multifunction printer; including cost-per-copy printing.
- 800m Attorney's Fees: Legal costs. Banking Fees: Service charges
- 800n Accounting Services (contracted): Costs related to accounting services.
- 8000 HR Services: Expenses related to Metro COG's use of Human Resources services.
- 800p Traffic Count Equipment Maintenance: Costs related to replacement/purchase of traffic count equipment and maintenance.

- 800q Payroll Services: Payroll services not covered under accounting services.
- 800r Newsletter Printing and Mailing: Costs related to the printing and distribution of the Metro Connection, Metro COG's quarterly newsletter (postage for distribution included).

#### Locally Funded Overhead

• 801a - Miscellaneous (Locally funded): Covers miscellaneous costs that are not eligible for federal reimbursement (occasional food/meals for meetings); and is used to cover unexpected expenses for which no other overhead category is suitable. With this UPWP, local funds were requested to build up a traffic count equipment replacement account.

The following table shows Metro COG's Overhead Costs as estimated for the 2023-2024 UPWP.

800 Overhead		2023 Budget	2024 Budget
800a	Travel / Registrations/ Training/etc.	\$20,840.00	\$22,800.00
800b	Dues / Subscriptions	\$10,034.00	\$10,080.00
800c	Office Supplies	\$3,900.00	\$4,000.00
800d	Postage	\$2,184.00	\$2,184.00
800e	Advertising	\$2,000.00	\$2,000.00
800f	Office Rent	\$82,008.00	\$84,000.00
800g	Insurance	\$7,600.00	\$7,600.00
800h	Communications	\$4,200.00	\$4,200.00
800i	Information Systems	\$124,988.00	\$125,032.00
800j	Audit	\$11,500.00	\$11,750.00
800k	Office Equipment	\$500.00	\$500.00
8001	Printing	\$4,004.00	\$4,004.00
800m	Legal Services	\$1,500.00	\$1,500.00
800n	Accounting Services	\$16,800.00	\$16,800.00
8000	HR Services	\$500.00	\$500.00
800p	Traffic Count Equipment Maintenance & Replacement	\$3,925.00	\$10,775.00
800q	Payroll Services	\$1,680.00	\$1,680.00
800r	Newsletter Printing and Mailing	\$0.00	\$0.00
Total Overhead <sup>1</sup>		\$298,163.00	\$309,405.00
801 Overhead (Funded Locally)		2021	2020 Estimated
801a	Bike Map App Updates and misc. locally funded supplies	\$1,800.00	\$1,800.00
801b	Traffic Count Equipment Replacement Fund	\$1,000.00	\$1,000.00
Total O	verhead (Funded Locally) <sup>2</sup>	\$2,800.00	\$2,800.00
Total 20	021 and 2022 Overhead Costs	\$300,963.00	\$312,205.00

1Metro COG is required to provide a 20% local match on its annual MnDOT State Planning Contract. For CY 2023 this is estimated at \$6,705. In order to satisfy this 20% local matching requirement, Metro COG withholds Consolidated Planning Grant (CPG) reimbursement of indirect costs (800) from its billing to NDDOT, and thus assumes these costs with 100% local funds, less other ineligible indirect costs as outlined in 801.

<sup>2</sup> Funds used for non-federally reimbursable products or purchases.

#### Metro COG's Indirect Rate

Metro COG's indirect rate is determined based on a reconciliation of past year costs (e.g., the CY 2021 indirect rate will be based on actual reconciled indirect costs for 2020). A new indirect rate is approved periodically by NDDOT. Review for a new rate is underway in fall of 2022. Indirect costs take into account all overhead costs (as show in Program 800a- 800r) and administrative costs shown in Program Area 800, as a factor of total direct costs (indirect costs/direct costs = indirect rate). The indirect rate is applied to all work (almost exclusively in the 1000 program area) provided by Metro COG for which costs are not reimbursed by NDDOT with CPG funds.

#### **Contracted Planning Costs**

All direct and identifiable indirect costs attributable to non-metropolitan wide Contracted Planning projects in Program Area 1000 are recouped directly from the project budget, and are therefore treated as excluded costs. No indirect costs for project implementation of non-metropolitan wide contracted planning studies (public meeting notices or meeting space rentals) are billed to Metro COG's overhead. The only deviation would be nominal costs incurred through actions such as photocopying and other tasks, which generate a very small cost to Metro COG's overhead, mostly related to the consultant procurement or contract management.

#### **Special Project Costs**

Metro COG has estimated that less than 5% of all billable labor by Metro COG staff over the calendar years of 2023-2024 will not be eligible for reimbursement through the CPG funds administrated by the NDDOT. These costs are exclusive to Program 1000, Community Planning and Technical Assistance. For services provided in the 1000 Program Area Metro COG recoups ineligible direct costs and indirect costs based on an hourly billing rate through a contact with the recipient community. For projects with a partial CPG component, costs are tracked and billed accordingly; and reconciled at the end of the project and the end of each calendar year. Metro COG timesheets and indirect cost tracking procedures allow for accurate tracking of costs by UPWP Program Area, and task activity.

## Appendix F. Metro COG 2022 Transportation Improvement Program Self Certification Statement

# A RESOLUTION ENDORSING THE FY 2023 - FY 2026 TRANSPORTATION IMPROVEMENT PROGRAM FOR THE FARGO-MOORHEAD METROPOLITAN AREA

WHEREAS, the members of the Fargo-Moorhead Metropolitan Council of Governments (Metro COG) have been formally designated by their respective legislative bodies to act as the official representative in planning matters of mutual concern; and

WHEREAS, Metro COG is the designated Metropolitan Planning Organization (MPO) for the greater Fargo-Moorhead metropolitan area; and

WHEREAS, it is the responsibility of the MPO, in conjunction with the States, to certify that the transportation planning process complies with all applicable federal laws and regulations; and

WHEREAS, a fiscally constrained and prioritized Transportation Improvement Program (TIP) for intermodal planning is required by the U.S. Department of Transportation (DOT) and was developed by the MPO for the greater Fargo-Moorhead metropolitan area; and

WHEREAS, the Fiscal Year 2023 - 2026 Transportation Improvement Program, dated September 2022, which defines the capital improvements for streets, highways, bicycle and pedestrian facilities, and transit in the metropolitan area for a four-year period, has been approved by the Transportation Technical Committee; and

WHEREAS, the Metro COG region is in attainment for all air quality standards and projects contained within the TIP are not subject to conformity regulations contained in 40 CFR part 93, subpart A; and

WHEREAS, the Fiscal Year 2023 - 2026 Transportation Improvement Program has been given due consideration by the public and Metro COG Policy Board; therefore, be it

**RESOLVED**, that Metro COG approves the Fiscal Year 2023 - 2026 Transportation Improvement Program, dated September 2022, and recommends said program be forwarded to the appropriate state and federal agencies; and be it further

**RESOLVED**, that Metro COG certifies that the transportation planning process complies with applicable federal laws and regulations as required in 23 CFR 450.336.

PASSED this 15th day of September 2022

Dave Piepkorn, Chair Metro COG Policy Board

## Appendix F. Metro COG 2022 Transportation Improvement Program Self Certification Statement

# A RESOLUTION CONFIRMING THE METROPOLITAN TRANSPORTATION PLAN AS BEING CURRENTLY HELD VALID

WHEREAS, the U.S. Department of Transportation requires that the Metropolitan Planning Organization (MPO) designated with the authority to carry out metropolitan transportation planning in a given urbanized area shall prepare a transportation plan for that area; and

WHEREAS, the U.S. Department of Transportation further requires that the MPO annually review this transportation plan, and confirm that it is currently held valid and consistent with current transportation and land use issues; and

WHEREAS, the Fargo-Moorhead Metropolitan Council of Governments (Metro COG) has been designated by the Governors of the State of Minnesota and North Dakota as the MPO for the Fargo-Moorhead metropolitan area; and

WHEREAS, Metro COG adopted its Metropolitan Transportation Plan, Metro Grow: 2045 Fargo-Moorhead Metropolitan Transportation Plan in November of 2019, as well as detailed ancillary modal documents including the Metropolitan Bikeway & Pedestrian Plan (adopted February 2017), a Metropolitan Transit Development Plan (adopted July 2021); a Metropolitan Comprehensive ITS Plan (adopted June 2008); and

WHEREAS, Metro Grow: 2045 Fargo-Moorhead Metropolitan Transportation Plan includes a transportation systems management element, a short-range transportation project prioritization element, and a long-range project prioritization element providing for the transportation needs of the urbanized area; and

WHEREAS, the Transportation Technical Committee of the Metro COG recommends that *Metro Grow: 2045 Fargo-Moorhead Metropolitan Transportation Plan* be considered valid and consistent with current transportation and land use issues.

**NOW, THEREFORE, BE IT RESOLVED THAT,** the Metro COG Policy Board certifies that *Metro Grow: 2045 Fargo-Moorhead Metropolitan Transportation Plan* is currently held valid and consistent with current transportation and land use considerations.

Dave Piepkorn, Chair Metro COG Policy Board

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Cypthia Gray, Executive Director

Metro COG

Date

## Appendix F. Metro COG 2022 Transportation Improvement Program Self Certification Statement

### TRANSPORTATION PLANNING PROCESS SELF CERTIFICATION STATEMENT

The Fargo-Moorhead Metropolitan Council of Governments (Metro COG) hereby certifies that it is carrying out a continuing, cooperative, and comprehensive transportation planning process for the region in accordance with the applicable requirements of:

- 23 USC 134 and 49 USC 5303, and 23 CFR Part 450;
- In non-attainment and maintenance areas, sections 174 and 176 (c) and (d) of the Clean Air Act, as amended [42 USC 7504, 7506 (c) and (d)] and 40 CFR part 93;
- Title VI of the Civil Rights Act of 1964, as amended (42 USC 2000d-1) and 49 CFR part 21;
- 49 USC 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age in employment or business opportunity;
- Section 1101(b) of the Fixing America's Surface Transportation (FAST) Act (PL 114-94) and 49 CFR part 26 regarding the involvement of Disadvantaged Business Enterprises in USDOT funded planning projects;
- 23 CFR part 230, regarding the implementation of an equal employment opportunity program on Federal and Federal-aid highway construction contracts;
- The provisions of the Americans with Disabilities Act of 1990 (42 USC 12101 et seq.) and 49 CFR parts 27, 37, and 38;
- The Older Americans Act, as amended (42 USC 6101), prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance;
- · Section 324 of Title 23 USC regarding the prohibition of discrimination based on gender; and
- Section 504 of the Rehabilitation Act of 1973 (29 USC 794) and CFR part 27 regarding discrimination against individuals with disabilities.

Full documentation of Metro COG's federal certification can be obtained by contacting Metro COG at (701) 532-5100, <a href="metrocog@fmmetrocog.org">metrocog@fmmetrocog.org</a>, or by visiting in person at One 2<sup>nd</sup> Street North Suite 232, Fargo, North Dakota 58102.

F-M Metropolitan Council	of Governments	North Dakota Department of Transportation			
N. K.	9/5/22	Paul m. Pour	9/19/2022		
Signature	Date	Signature	Date		
cnai/		Local Governme	nt Director		
Title		Title			

#### Appendix G. Certification of Restrictions on Lobbying

I, Dave Piepkorn, Fargo-Moorhead Metropolitan Council of Governments (Metro COG) Policy Board Chair, hereby certify on behalf of Metro COG to the best of my knowledge:

- No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement.
- 2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of an agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, the undersigned shall complete and submit Standard-Form LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions.
- 3. The undersigned shall require that the language of this certification be included in the award documents for all sub awards at all tiers (including subcontracts, sub grants, and contracts under grants, loans, and cooperative agreements) and that all sub recipients shall certify and disclose accordingly.

The certification is a material representation of fact upon which reliance is placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code.

Executed this 5 day of September, 2022

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9/15/2Z Date\_

Dave Piepkorn, Chair

Fargo-Moorhead Metropolitan Council of Governments

Policy Board

#### Appendix H. MATBUS FTA Section 5307 Projects

Local Transit Planning (FTA 5307 Funded)	Participant(s): City of Fargo		
	Transit Division		

This section describes transit planning activities conducted by the City of Fargo through Section 5307 transit funding, so that FM COG's UPWP reflects the complementary nature of area wide and local planning efforts. Funding for these projects is not included in FM COG's UPWP budget, because the funding is provided directly to the City of Fargo.

#### Objective:

To provide staff support for planning activities for the City of Fargo transit system, including coordination with the City of Moorhead and other private and public transportation services and human service agencies for community wide transportation opportunities for the general public, elderly, disabled and economically disadvantaged.

**Assigned Staff Hours:** 360 (2023) 440 (2024)

#### **Activities:**

- Ridership and statistical analysis
- Financial planning update short and long-term financial plans, capital improvement plans, asset management plans
- Route and operations planning evaluation route performance, plan new routes and changes to existing routes, conduct passenger surveys
- Safety and security review plans and analyze effectiveness
- Transit marketing evaluate plans and analyze effectiveness of activities and communication through social media
- Meeting participation Transportation Technical Committee, Bike and Pedestrian Committee, Metropolitan Area Transit Coordinating Board, Metropolitan Council of Governments Policy Board, Transportation Improvement Plan, Transit Development Plan, Long-range Transportation Plan, Downtown Comprehensive Plan, NP/1st Ave Corridor Plan, West Acres Study, U-Pass Program, and other transit and human service agencies
- Metro Transit Development Plan staff assistance and administration

Products	Completion
	Date
Ridership and Operations/Performance Reports	Monthly
Annual Ridership and Statistical Report	1st Quarter
Farebox Revenue Analyses	Quarterly
10-Year Financial Plan	2nd Quarter
5-Year Capital Improvement Plan	3rd Quarter
Asset Management Plan Update	1st Quarter
Safety and security analysis	Ongoing
Marketing and social media	Ongoing
Meeting Participation	Monthly

#### Appendix H. MATBUS FTA Section 5307 Projects

Local Transit Planning (FTA 5307 Funded)	Participant(s): City of		
	Moorhead Transit Division		

This section describes transit planning activities conducted by the City of Moorhead through Section 5307 transit funding, so that FM COG's UPWP reflects the complementary nature of area wide and local planning efforts. Funding for these projects is not included in FM COG's UPWP budget, because the funding is provided directly to the City of Moorhead.

#### Objective:

To provide staff support for planning activities for the City of Moorhead transit system, including coordination with the City of Fargo and other private and public transportation services and human service agencies for community wide transportation opportunities for the general public, elderly, disabled and economically disadvantaged.

**Assigned Staff Hours:** 360 (2023) 440 (2024)

#### **Activities:**

- Ridership and statistical analysis
- Financial planning update short and long-term financial plans, capital improvement plans, asset management plans
- Route and operations planning evaluation route performance, plan new routes and changes to existing routes, conduct passenger surveys
- Safety and security review plans and analyze effectiveness
- Transit marketing evaluate plans and analyze effectiveness of activities and communication through social media
- Meeting participation Transportation Technical Committee, Bike and Pedestrian Committee, Metropolitan Area Transit Coordinating Board, Metropolitan Council of Governments Policy Board, Transportation Improvement Plan, Transit Development Plan, Long-range Transportation Plan, Greater Minnesota Transit Investment Plan, U-Pass Program, and other transit and human service agencies
- Metro Transit Development Plan staff assistance and administration

Products	Completion
	Date
Ridership and Operations/Performance Reports	Monthly
Annual Ridership and Statistical Report	1st Quarter
Farebox Revenue Analyses	Quarterly
10-Year Financial Plan	2nd Quarter
5-Year Capital Improvement Plan	3rd Quarter
Asset Management Plan Update	1st Quarter
Safety and security analysis	Ongoing
Marketing and social media	Ongoing
Meeting Participation	Monthly

#### **606th Policy Board Meeting** Fargo-Moorhead Metropolitan Council of Governments Thursday, September 15, 2022 – 4:00 pm

#### **Members Present:**

Amanda	George	West Fargo City Commission
John	Gunkelman	Fargo Planning Commission
Chuck	Hendrickson	Moorhead City Council
Steve	Lindaas	Moorhead City Council
Jenny	Mongeau	Clay County Commission
Julie	Nash	Dilworth City Council
Brad	Olson	West Fargo City Commission
Dave	Piepkorn	Fargo City Commission
Arlette	Preston	Fargo City Commission
Mary	Scherling	Cass County Commission
Rocky	Schneider	Fargo Planning Commission
John	Strand	Fargo City Commission
Jeff	Trudeau	Horace City Council
Roh	Walton	NDDOT - Fargo District Lex officia

Bob Walton NDDOT – Fargo District (ex-officio)

#### **Members Absent:**

Matthew Gilbertson Moorhead City Council Fargo City Commission Denise Kolpack Maranda Tasa Fargo Planning Commission Wahl MnDOT – District 4 (ex-officio) Shiloh

#### Others Present:

Adam Altenburg Metro COG Bervik Paul Metro COG Jaron Capps Metro COG Del Rosario Metro COG Ari

Micah Dickman SDK

Dan Farnsworth Metro COG Cindy Gray Metro COG Savanna Leach Metro COG Michael Maddox Metro COG Brent Muscha Apex Engineering

#### 1a. MEETING CALLED TO ORDER, WELCOME, AND INTRODUCTIONS, convened

The meeting was called to order at 4:00 pm, on September 15, 2022 by Chair Piepkorn, noting a guorum was present. Introductions were made.

#### 1b. Approve Order and Contents of Overall Agenda, approved

Chair Piepkorn asked for approval for the overall agenda.

MOTION: Approve the contents of the Overall Agenda of the September 15, 2022 Policy **Board Meeting.** 

Mr. Schneider moved, seconded by Mr. Hendrickson

MOTION, passed

Motion carried unanimously.

#### 1c. Past Meeting Minutes, approved

Chair Piepkorn asked for approval of the Minutes of the August 18, 2022 Meeting.

MOTION: Approve the August 18, 2022 Policy Board Meeting Minutes. Mr. Lindaas moved, seconded by Mr. Olson MOTION, passed

Motion carried unanimously.

#### 1d. Monthly Bills, approved

Chair Piepkorn asked for approval of the September 2022 Bills as listed on Attachment 1d.

MOTION: Approve the September 2022 Bills List. Mr. Olson moved, seconded by Ms. Nash MOTION, passed

Motion carried unanimously.

#### CONSENT AGENDA

Chair Piepkorn asked for approval of Items a-d on the Consent Agenda.

- a. August Month End Report
- b. 2021-2022 Unified Planning Work Program (UPWP) Amendment #6

MOTION: Approve Items a-b on the Consent Agenda.
Ms. Preston moved, seconded by Mr. Gunkelman
MOTION, passed
Motion carried unanimously.

#### 3. REGULAR AGENDA

1.

2.

#### 3a. Public Comment Opportunity

No public comments were made or received.

#### 3b. 2022-2025 Transportation Improvement Program (TIP) Amendment #8

Mr. Del Rosario presented amendment #8 to the 2022-2025 Transportation Improvement Program (TIP). The proposed amendment to the 2022-2025 TIP reflects a modified federally funded project within the Metropolitan Planning Area (MPA).

A public notice was published in The Forum of Fargo-Moorhead on Wednesday, August 31, 2022, which advertised the public meeting, detailed how to request more information, and provided information on how to make public comment regarding the proposed amendment. The public notice advertised that any public comments will be accepted until 12:00 p.m. (noon) on Thursday, September 15, 2022. No written comments were received.

The proposed amendment to the 2022-2025 TIP is as follows:

- 1. **Modification of Project 9190025:** NDDOT reconstruction of I-94 E from near W Fargo E to W Horace Rd. The project year changed from 2023 to 2022. The total project cost increased by 31.02% from \$8,200,000 to \$10,743,764 of which Interstate Maintenance (IM) funds increased from \$7,380,000 to \$9,669,388 and state funds increased from \$820,000 to \$1,074,376.
- 2. **Modification of Project 9190027:** NDDOT reconstruction of I-94 W from near W Fargo E to W Horace Rd. The project year changed from 2023 to 2022. The total project cost increased by 31.02% from \$8,200,000 to \$10,743,764 of which Interstate Maintenance (IM) funds increased from \$7,380,000 to \$9,669,388 and state funds increased from \$820,000 to \$1,074,376.
- 3. **Modification of Project 9221002:** NDDOT Wrong Way Detection System safety project at I-29 Exit 69. The project year changed from 2022 to 2023.

MOTION: Approve Amendment #8 to the 2022-2025 Transportation Improvement Program (TIP).

Mr. Olson moved, seconded by Mr. Gunkelman.

MOTION, passed Motion carried unanimously.

#### 3c. 2023-2026 Transportation Improvement Program (TIP) Adoption

Mr. Del Rosario presented the final draft 2023-2026 Transportation Improvement Program (TIP). The Final Draft 2023-2026 TIP documents federally funded roadway, transit, and bicycle and pedestrian projects programmed for the years 2023-2026, as well as other regionally significant projects.

Since the initial draft document was released in July, Metro COG updated language throughout the document to reflect minor changes or clarifications and to address comments received by planning partners. Other sections with major updates include the Introduction, Project Locator Map, Detailed Project Listings, Financial Plan and Fiscal Constraint, Overview of Federal Aid Programs, Performance Measures, and Public Involvement sections. Appendix A, public input, and Appendix C, local CIPs, were also updated.

Specific items to highlight since the initial Draft Metro COG 2023-2026 TIP document was released in July:

- 1. Detailed project listings
- 2. Financial plan and fiscal constraint
- 3. Appendix A public input

MOTION: Adopt the 2023-2026 Transportation Improvement Program Mr. Olson moved, seconded by Mr. Schneider.
MOTION, passed
Motion carried unanimously.

#### 3d. 2023-2024 Unified Planning Work Program (UPWP) Adoption

Ms. Gray presented the final draft 2023-2024 Unified Planning Work Program (UPWP). The 2023 portion of the UPWP is consistent with the budget that was brought forth in May of this year; however, consistent with follow-up correspondence earlier this summer with local Engineering and Planning staff, an ATAC project, Phase II of the Intersection Data Collection and Reporting, has been included in the work program for a total of \$100,000. The inclusion of this project results in a higher local match for Fargo, West Fargo, and Moorhead, and requires \$1,000 in participation from MnDOT for the inclusion of a MnDOT signal in Moorhead. The local funding splits were based on ATAC's estimated level of effort, which is based on the signal characteristics in each community.

Ms. Gray noted that there are a number of carryover projects from 2022 into 2023. All amounts are estimated at this time, and there is usually a UPWP amendment that is presented around the end of the calendar year to update the carryover estimates.

Ms. Gray said that this UPWP is fairly aggressive in its inclusion of contracted transportation planning studies, especially for 2024. She went over the 2024 contracted transportation planning studies in detail and identified the local match participants for each project, consistent with the materials sent out in the packet.

Ms. Gray pointed out that the 10 Planning Factors from the FAST Act and the Planning Emphasis Areas (PEAs) of the IIJA must be documented in the UPWP, and they are documented in both a summary manner and in the description of each UPWP category.

Mr. Piepkorn asked about the 15<sup>th</sup> Avenue N Corridor Study (2024) and if it would make sense to study that all the way across the metro area, especially given the funding

received to study the feasibility of raising the 12th / 15th Avenue N bridge above the floodway. Ms. Gray stated that portions of that corridor on the ND side have been studied in the fairly recent past, and that even in Moorhead, the technical staff indicated their desire to start the project at US Highway 75 rather than going all the way to the River, but stated that this is all open to further discussion during 2023 the months leading up to the development of an RFP.

If Metro COG's application for an SS4A Safety Action Grant is successful, we will need to work with the member jurisdictions to add the Safety Action Grant to the work program. Metro COG does not expect to learn if the grant was awarded until the end of 2022 or beginning of 2023.

MOTION: Adopt the 2023-2024 Unified Planning Work Program Mr. Schneider moved, seconded by Ms. Nash MOTION, passed Motion carried unanimously.

#### \*Mr. Schneider left the meeting at 4:57pm

#### 3e. Policy Board Bylaws – Updates related to TMA Designation

Ms. Gray presented updates to the Policy Board Bylaws, which needed revision regarding the upcoming transition into TMA status.

After discussion and consideration, the Executive Committee recommended that MnDOT and NDDOT representation on the Policy Board remain ex-officio. In addition, it was recommended that an additional ex-officio member of the Policy Board consist of a representative of Hector Airport Authority, as opposed to having an airport representative serve as a voting member of the Board.

Ms. Gray said that the revised bylaws have been reviewed by Metro COG attorney, John Shockley.

Ms. Scherling asked why the updated language includes the need for one committee member to be physically present at each meeting even if other members are participating virtually. She stated she was not comfortable mandating this into the bylaws, but Ms. Mongeau reminded the committee that during the COVID-19 pandemic, all government bodies were operating under emergency order, and that bylaws can always be updated.

Mr. Piepkorn asked Ms. Gray to follow up with Mr. Shockley on the requirement for a board member to be present at the meeting location.

MOTION: Approve the Policy Board Bylaws as amended in September 2022 Ms. Mongeau moved, seconded by Mr. Hendrickson MOTION, passed Motion carried unanimously.

**3f. Transportation Management Area (TMA) Funding Memorandum of Understanding (MOU)**Ms. Gray presented a Memorandum of Understanding (MOU) with NDDOT regarding funding once Metro COG is designated as a Transportation Management Area (TMA).

Metro COG finds the MOU straight-forward and acceptable.

The MOU has been reviewed by Metro COG's attorney, John Shockley. Mr. Shockley indicated that he has no issues with the MOU and recommended that we move forward with approval.

Ms. Gray said that MnDOT has not prepared an MOU for the transition into TMA status.

MOTION: Approve the TMA funding MOU and authorize the Policy Board Chair and Executive Director to sign the document. Mr. Lindaas moved, seconded by Mr. Gunkelman MOTION, passed Motion carried unanimously.

#### 3g. **Public Participation Plan**

Ms. Gray said that staff is working on an update of the Metro COG Public Participation Plan (PPP). The PPP is a required document, and was last updated in 2016.

#### 4. **Additional Business**

No additional business.

#### 5. Adjourn

The 606th Meeting of the FM Metro COG Policy Board held Thursday, September 18, 2022 was adjourned at 5:16 pm.

THE NEXT FM METRO COG POLICY BOARD MEETING WILL BE HELD October 20, 2022, 4:00 P.M.

Respectfully Submitted,

Savanna Leach **Executive Assistant**